

NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL
MINUTES

Holiday Inn Hotel & Suites
Lake City, Florida

February 28, 2013
7:30 p.m.

MEMBERS PRESENT

Stephen Bailey, Columbia County
LaBarfield Bryant, City of Jasper
Beth Burnam, Hamilton County
Jim Catron, City of Madison
Charles Chestnut IV, Alachua County
Thomas Collett, Alachua County
Karen Cossey, Union County
Louie Davis, City of Waldo
Rick Davis, Madison County
Rusty DePratter, Columbia County
Sandra Haas, Suwannee County
Donnie Hamlin, Lafayette County
Thomas Hawkins, City of Gainesville
Jason Holifield, Dixie County
James Montgomery, Columbia County
Garth Nobles, Jr., City of Live Oak
Frank Ogborn, City of Archer
Patricia Patterson, Taylor County
Eleanor Randall, City of Hawthorne
Daniel Riddick, Bradford County
Carolyn Spooner, City of Starke
Kenrick Thomas, Gilchrist County
Lorene Thomas, Dixie County
Wesley Wainwright, Suwannee County
Randy Wells, City of Gainesville
Robert Wilford, City of Alachua
Charles Williams, Hamilton County
Mike Williams, Madison County

STAFF PRESENT

Steve Dopp
Scott Koons
Carol Laine
Jean Strong

COUNCIL ATTORNEY PRESENT

Jon Wershow

MEMBERS ABSENT

Susan Baird, Alachua County
Bob Barnas, City of High Springs
Todd Chase, City of Gainesville
Don Cook, City of Perry
Yvonne Hinson-Rawls, City of Gainesville
Robert Hutchinson, Alachua County
Jordan Marlowe, City of Newberry
Lee Pinkoson, Alachua County
Lauren Poe, City of Gainesville
Stephen Witt, City of Lake City

OTHERS PRESENT

Staff Sergeant Alex Abbate, U.S. Army
Tim Bennett, City of Madison
Allen Cherry, Madison County
Dave Cobb, Florida Power and Light
Diana Davis
Brian Delburn, Florida Dept. of Transportation
Christian Doolin, Small County Coalition
Greg Evans, Florida Dept. of Transportation
Joe Flanagan, Suwannee River
Water Management District
Lt. Colonel Stephen Grabski, U.S. Army
Jordan Green, Florida Dept. of Transportation
Dug Jones, Santa Fe College
Stew Lilker, Columbia County Observer
John Mayberry, City of Archer
Rae Pike, Florida Military Family and
Community Covenant
Joe Riddick
Captain Allen Spence, U.S. Army
Myra Valentine
Marge Wirth

Board Members names are bolded
Gubernatorial Members names are italicized

I. INVOCATION, PLEDGE OF ALLEGIANCE AND INTRODUCTIONS

Chair Thomas called the meeting to order at 7:36 p.m. with an invocation given by Commissioner Spooner. She stated that there was a quorum of the Council.

Chair Thomas welcomed and introduced Allen Cherry, Madison County Coordinator and a member of the Comprehensive Economic Development Strategy Committee, Dave Cobb, External Affairs Manager for Florida Power and Light, Dug Jones, Associate Vice-President for Economic Development, Santa Fe College and member of the Comprehensive Economic Development Strategy Committee, Stew Lilker from the Columbia County Observer, John Mayberry, Assistant City Manager for the City of Archer, and Marge Wirth, mother of Council staff Jean Strong. She then introduced three special guests from the U.S. Army; Lieutenant Colonel Stephen Grabski, Captain Allen Spence and Staff Sergeant Alex Abbate. She also introduced and welcomed Joe Riddick and Myra Valentine, who both previously served as Council Chairs, and Diana Davis, wife of Council member Louie Davis.

II. APPROVAL OF MINUTES - January 24, 2013

Chair Thomas asked that the minutes of the January 24, 2013 meeting be approved as written.

ACTION: Commissioner Patterson made the motion, with a second by Mayor Ogborn, to approve the minutes of the January 24, 2013 meeting as written. The motion carried unanimously.

Chair Thomas stated that Item VI.B.4. - #35, Alachua County Comprehensive Plan Adopted Amendment, Item VI.B.5. - #36, Alachua County Comprehensive Plan Adopted Amendment, and Item VI.B.6. - #42, City of Gainesville Comprehensive Plan Adopted Amendments, which were received by staff after the meeting packets were electronically mailed, be added to the agenda.

ACTION: Commissioner Catron made the motion, with a second by Commissioner Patterson to add Item VI.B.4. - #35, Alachua County Comprehensive Plan Adopted Amendment; Item VI.B.5. - #36, Alachua County Comprehensive Plan Adopted Amendment; and Item VI.B.6. - #42, City of Gainesville Comprehensive Plan Adopted Amendments to the agenda. The motion carried unanimously.

III. GUEST SPEAKER - Christian Doolin, Legislative Consultant, Small County Coalition

Scott Koons, Executive Director, introduced and welcomed Chris Doolin, the primary legislative consultant to the Florida Small County Coalition and also the Small School District Council Consortium. Mr. Doolin stated that the Coalition's agenda was to give small counties a collective voice when dealing with the Legislature. He then spoke about the upcoming legislative session and issues impacting local governments in the north central Florida region. He also spoke about water transfer issues in rural counties, prison closures and Medicaid. Chair Thomas thanked Mr. Doolin for his comments.

IV. CONSENT AGENDA

- A. Monthly Financial Report - January 2013
- B. Community Development Block Grant Fiscal Year 2012
Administrative Services Agreement - Union County
- C. State Housing Initiatives Partnership Fiscal Year 2013
Administrative Services Agreement - Union County
- D. Transportation Disadvantaged Program
Planning Grant Resolution, Fiscal Year 2013-14
- E. Purchase Order with Apalachee Regional Planning Council to Assist with
Updating the Region 2 Florida Multi-year Training and Exercise Plan
- F. Purchase Order with the Northeast Florida Regional Council to Assist with
Updating the Region 3 Florida Training and Exercise Plan
- G. Purchase Order with the Northeast Florida Regional Council to Assist with
Exercise Planning, Evaluation and Documentation
- H. City of Madison Celebrating 175 Years Street Banner Sponsorship

Chair Thomas asked if there were any questions regarding the items on the Consent Agenda and requested that these items be approved.

ACTION: Mayor Ogborn made the motion, with a second by Commissioner Spooner, to approve the items on the Consent Agenda. The motion carried unanimously.

IV. CHAIR'S REPORT - Transportation Disadvantaged Program Resolutions of Appreciation

Chair Thomas asked that a Resolutions of Appreciation for past services be approved for Bo Beauchemin, who served as the Veterans Representative on the Hamilton County Transportation Disadvantaged Coordinating Board since June 2009 and Scott Pfender, who served as the Public Education Representative on the Suwannee County Transportation Disadvantaged Coordinating Board since November 2005.

ACTION: Vice-Mayor Wilford made the motion, with a second by Mayor Ogborn to approve the Resolutions of Appreciation for Mr. Beauchemin and Mr. Pfender. The motion carried unanimously.

VI. COMMITTEE REPORTS

A. Executive Committee

1. Assigned Fund Balance - Capital Reserve

Mr. Koons reported that during Fiscal Year 2011-12, \$34,342 for depreciation of building and equipment was applied to the capital assets of the Council. He stated that the Capital Reserve Fund is maintained at an amount approximate to the accumulated depreciation of building and equipment to cover one-time capital expenditures for building improvements/repairs and equipment replacement/upgrades. Mr. Koons stated that in order to maintain the Capital Reserve Fund at this level, the Executive Committee recommended that \$30,000 from the Council's unassigned fund balance be encumbered as part of the Capital Reserve Fund assigned fund balance to increase the amount for accumulated depreciation of building and equipment costs from \$470,000 to \$500,000.

ACTION: Commissioner Chestnut made the motion, with a second by Councilman Bryant, to encumber \$30,000 of the Council's unassigned fund balance as part of the assigned fund balance to increase the Capital Reserve Fund balance for accumulated depreciation of building and equipment costs to \$500,000. The motion carried unanimously.

2. Proclamation Declaring April 17, 2013 as Florida Military Family and Community Covenant Day

Mr. Koons stated that during the months of February and March 2013, regional planning councils and cities across Florida are joining forces with the State to recognize April 17, 2013 as Florida Military Family and Community Covenant Day to be part of the groundswell of support to implement Operation Strong Families, an initiative that supports military, veterans and their families. He stated that by adopting resolutions or proclamations in regions and cities throughout the state proclaiming April 17, 2013 as Florida Military Family and Community Covenant Day, a ground swell of civilian support will be generated for military personnel and veteran families who have sacrificed so much for our nation. Mr. Koons stated that the Executive Committee recommended that the Council adopt a proclamation designating April 17, 2013 as Florida Military Family and Community Covenant Day, which is attached to these minutes and made a part thereof.

ACTION: Commissioner Chestnut made the motion, with a second by Councilman Bryant, to proclaim April 17, 2013 as Florida Military Family and Community Covenant Day throughout the north central Florida region by adopting the Florida Military Family and Community Covenant Proclamation, which is attached to these minutes and made a part thereof. The motion carried unanimously.

Mr. Koons then introduced and welcomed Ms. Rae Pike, Director of the Florida Military Family and Community Covenant and Lieutenant Colonel Stephen Grabski, Captain Allen Spence and Staff Sergeant Alex Abbate of the U.S.

Army. Colonel Grabski thanked Council members for supporting military personnel, veterans and families in the north central Florida region. He stated that the Florida Military Family and Community Covenant supports military families and provides essential community care they require and thanked Council members for the opportunity to attend the meeting. Chair Thomas thanked Colonel Grabski, Captain Spence and Staff Sergeant Abbate for their service to our country.

B. Clearinghouse Committee

Clearinghouse Committee Chair Sandra Haas gave the Clearinghouse Committee report. She stated that the Clearinghouse Committee met earlier in the evening and reviewed three local government comprehensive plan amendments.

#31 - Hamilton County Comprehensive Plan Draft Amendment

#33 - City of Alachua Comprehensive Plan Draft Amendment

#34 - Taylor County Comprehensive Plan Draft Amendment

Ms. Haas further reported that subsequent to the distribution of the Council meeting packets, Council staff received the following late-arriving items which require action prior to the next Council meeting.

#35 - Alachua County Comprehensive Plan Adopted Amendments (added to agenda)

#36 - Alachua County Comprehensive Plan Adopted Amendments (added to agenda)

#42 - City of Gainesville Comprehensive Plan Adopted Amendments (added to agenda)

Ms. Haas stated that the Clearinghouse Committee found that the Alachua County, Hamilton County, City of Alachua and City of Gainesville Comprehensive Plans, as amended, do not create significant adverse impacts to Natural Resources of Regional Significance, regional facilities or adjacent local governments.

Ms. Haas stated that the Committee found that the Taylor County Comprehensive Plan, as amended does not create significant adverse impacts to Natural Resources of Regional Significance. However, she stated that the Committee found that significant adverse impacts may occur to segments of the regional road network and that significant adverse impacts may occur to adjoining jurisdictions. She stated that for both the City of Alachua and Taylor County items, the Committee recommended that the respective local governments include in their comprehensive plans transportation Best Practices contained in the regional plan to mitigate impacts to the regional road network.

Ms. Haas stated that the Clearinghouse Committee recommended forwarding these findings to the respective local governments and the Florida Department of Economic Opportunity as regional comment.

ACTION: Ms. Haas made the motion, with a second by Commissioner Hawkins, to approve the Clearinghouse Committee recommendation concerning Item #31, Hamilton County Comprehensive Plan Draft Amendment, Item #33, City of Alachua Comprehensive Plan Draft Amendment, Item #34, Taylor County Comprehensive Plan Draft Amendment, Item # 35, Alachua County Comprehensive Plan Adopted Amendments (added to agenda), Item #36, Alachua County Comprehensive Plan Adopted Amendments (added to agenda) and Item #42, City of Gainesville Comprehensive Plan Adopted Amendments (added to agenda). The motion carried unanimously.

VII. EX-OFFICIO MEMBER REPORTS

Jordan Green, Rural Area Transportation Development Engineer, Florida Department of Transportation, introduced Greg Evans, District 2 Secretary, Florida Department of Transportation. Secretary Evans introduced Brian Delburn, who was recently hired to be the District 2 Legislative Liaison for the Department reporting directly to the Secretary. Secretary Evans stated that the Transportation Work Program was fully funded in the Governor's proposed budget released in January 2013. Mr. Green then reported that the Department requested funds from the Legislature for the Small County Road Assistance Program, the Small County Outreach Program and the County Incentive Grant Program. He stated that a project being advanced in the District 2 is the U.S. Highway 301 Starke Bypass project with construction scheduled by Fiscal Year 2016 at a cost of approximately \$91 million.

Joe Flanagan, Administrative Services Division Director, Suwannee River Water Management District stated that due to the recent rainfall, the water levels are near flood level on the Suwannee River. He stated that Executive Director Ann Shortelle met with legislative committees earlier in the week and discussed the District's proposed \$15 million budget. He also stated that the District was asked by the BP Oil Company to submit a proposal for Restore funds resulting from Deep Water Horizon oil spill in the Gulf of Mexico. He stated that \$100 million was requested by the District.

VIII. EXECUTIVE DIRECTOR'S REPORT

A. Florida Regional Councils Association Monthly Report

Mr. Koons reported that the Florida Regional Councils Association is the statewide organization of the 11 regional planning councils. The Association strengthens Florida's regional planning councils, partners with government and the business community to enhance regional economic prosperity and improves the consistency and quality of regional planning councils programs to ensure they add value to state, regional and local initiatives. He stated that the accomplishments of the Association's Director of Intergovernmental Affairs, Sheri Coven, are reported each month to the Council. He also highlighted several of the accomplishments listed in the report that was included in the Council meeting packet.

B. Florida Chamber Foundation Scorecard™

Mr. Koons stated that the Florida Chamber Foundation has developed the Florida Scorecard™ to provide Florida leaders the metrics needed to secure Florida's future. The Florida Chamber Foundation's objective to develop a 20-year, statewide strategic plan requires a commitment to measuring our current status and progress toward the stated goals of the Six Pillars 20-year Strategic Plan. He further stated that the Scorecard reports metrics for each of the Six Pillars benchmarked to the other 49 states. The Six Pillars are Talent Supply and Education, Innovation and Economic Development, Infrastructure and Growth Leadership, Business Climate and Competitiveness, Civic and Governance Systems and Quality of Life and Quality Places. He reviewed the February 2013 Scorecard™ that was included in the Council meeting packet.

C. Legislative Report

Mr. Koons reported that the Florida Department of Economic Opportunity budget request for Fiscal Year 2013-14 submitted to Governor Scott does not include any appropriation request for all 11 regional planning councils. He further reported that the budget for Fiscal Year 2013-14 submitted by the Governor to the Legislature does not include any appropriation request for all 11 regional planning councils.

Mr. Koons also reviewed the following bills being considered by the 2013 Legislature.

House Bill 4035 removes a section of Chapter 380, Florida Statutes, which allows local governments, regional planning councils or the state land planning agency to petition the Governor and Cabinet to increase or decrease the thresholds by 50 percent which determine a development of regional impact.

House Bill 89/Senate Bill 348 relates to the Urban Infill and Redevelopment Assistance Grant Program.

House Bill 121/Senate Bill 670 relates to the Florida Department of Economic Opportunity and requires Florida Department of Economic Opportunity to create a web page accessible through the Department's internet website that provides comprehensive data and information relevant to creation of new businesses, or expansion of existing businesses, within the state.

House Bill 319 relates to Community Transportation Projects.

House Bill 321 relates to Growth Management and prohibits local government from applying transportation or school concurrency or requiring proportionate-share contribution or construction for new development for a specified period.

House Bill 357/Senate Bill 582 relates to manufacturing development by creating the "Manufacturing Competitiveness Act."

Senate Bill 494 relates to community development block grants and pertains to the distribution of funds to small cities and rural counties under the community development block grant program.

House Bill 537 relates to growth management and revises and provides for applicability of provisions that prohibit initiative or referendum process for development orders and local comprehensive plan amendments and map amendments.

Senate Bill 528 relates to Community Planning Act and authorizes a local government to retain an existing initiative or referendum process relating to a local comprehensive plan amendment or map amendment in certain circumstances.

Senate Bill 786 relates to comprehensive plan amendments and establishes a pilot program in specified areas of the state to test and review an alternative plan amendment process.

House Bill 7/Senate Bill 244 relates to water management districts and requires districts to include certain reservations and water bodies in priority lists and schedules.

House Bill 789/Senate Bill 978 relates to springs and requires water management districts to identify certain springs, develop certain plans, submit certain reports; authorizes districts to adopt rules and issue orders.

D. Economic Development Districts and Economic Development Organizations

Mr. Koons stated that the roles that economic development districts (regional planning councils) and economic development organizations (local economic development councils) play in economic development are related, but different. He stated that the two sets of organizations collaborate to complement the activities of each other.

Mr. Koons stated that economic development districts (regional planning councils) are the planning and research arm of economic development. They provide supportive services to economic development organizations which include strategic economic development planning, economic impact analysis, and grant procurement and administration. He added that economic development districts also provide technical assistance to economic development organizations (local economic development councils), administer brownfields revitalization loan funds and conduct special projects such as military base coordination and eco-tourism and heritage tourism promotion.

Mr. Koons stated that economic development organizations (local economic development councils) are directly engaged with prospects in business recruitment, business retention and expansion, and entrepreneur development. In addition, economic development organizations (local economic development councils) manage information for company representatives, site location consultants and real estate brokers, market and promote their local area, grow targeted industry sectors that support and complement existing industries and identify workforce and talent development needs.

E. Economic Development District Grantee Performance Report
for the Period January 1, 2012 to December 31, 2012

Mr. Koons stated that the Council is a federally designated economic development district by the U. S. Department of Commerce, Economic Development Administration. Each year, the Council reports on job creation/retention, private sector investment and

public sector investment for projects funded by the U. S. Economic Development District or other sources that implement the Comprehensive Economic Development Strategy adopted by the Council. Mr. Koons reported that an estimated 917 jobs were either created or retained, an estimated \$14,000,000 in private investment was leveraged and an estimated \$4,000,000 in public investment occurred on 12 projects that implement the Strategy for the reporting period.

E North Florida Water Supply Partnership

Mr. Koons reported that in September 2011, the St. Johns River Water Management District, the Suwannee River Water Management District and the Florida Department of Environmental Protection entered into an agreement that formalizes the coordination of water resource management in north Florida. He stated that ensuring sustainable water supplies and protecting north Florida's waterways and natural systems is a collaborative effort among the water management districts, Florida Department of Environmental Protection, local elected officials and area stakeholders.

Mr. Koons reported that the Committee met on January 23, 2013 in Lake City and heard a presentation on public utility water conservation best practices as well as a presentation on historical rainfall, heard the perspective of members regarding various water supply issues, reviewed and approved an updated Partnership work plan and approved the geographic boundary of the joint water supply plan. He further reported that the Committee also met on February 18, 2013 in Lake City and heard presentations on water conservation practices for sand mining operations, agriculture crop selection and water conservation, as well as water supply planning tools and resource protection criteria measures.

F. Florida Leaders Organized for Water

Mr. Koons reported that on January 14, 2013, the tenth meeting of the Florida Leaders Organized for Water was held in Lake City. The Board of Directors for Florida Leaders Organized for Water heard presentations from the Florida Department of Environmental Protection and Earthjustice regarding state and federal water quality regulations. The group also agreed to enter into a legal services contract with Sniffen and Spellman of Tallahassee. Finally, the group is continuing to develop proposed water legislation for the 2013 legislative session.

Mr. Koons further stated on February 11, 2013, the 11th meeting of the Florida Leaders Organized for Water was held in Lake City. The Board of Directors heard a presentation from Save Our Suwannee regarding north Florida groundwater and spring flows. The group continued work on a position paper regarding the future of north Florida water. He stated that members agreed to express their concerns regarding water to state legislators as representatives of their local constituencies rather than as representatives of Florida Leaders Organized for Water. The group also indicated they were not ready to propose water legislation for the 2013 Legislative Session. Mr. Koons further reported that Council members Commissioner Lee Pinkoson from Alachua County and Commissioner Wesley Wainwright from Suwannee County are serving as representatives for their respective counties to the organization.

Chair Thomas informed the Council that the next Council meeting will be held on March 28, 2013 at the Holiday Inn Hotel & Suites in Lake City. The meeting was adjourned at 8:57 p.m.


Lorene J. Thomas, Chair

3/28/2013
Date

RESOLUTION NO. 2013-02

A RESOLUTION OF THE NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL AUTHORIZING THE EXECUTION OF THE FISCAL YEAR 2013-14 TRANSPORTATION DISADVANTAGED TRUST FUND GRANT AGREEMENT WITH THE FLORIDA COMMISSION FOR THE TRANSPORTATION DISADVANTAGED

WHEREAS, the North Central Florida Regional Planning Council has the authority to enter into the Fiscal Year 2013-14 Transportation Disadvantaged Trust Fund Grant agreement and to undertake a transportation disadvantaged service project as authorized by Section 427.0159, Florida Statutes and Rule 41-2, Florida Administrative Code.

NOW, THEREFORE, BE IT RESOLVED BY THE NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL THAT:

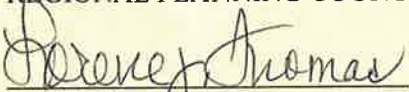
1. The North Central Florida Regional Planning Council has the authority to enter into the above referenced grant agreement;
2. The North Central Florida Regional Planning Council authorizes the Chair to execute the Transportation Disadvantaged Trust Fund Grant agreement on behalf of the North Central Florida Regional Planning Council with the Florida Commission for the Transportation Disadvantaged;
3. The North Central Florida Regional Planning Council authorizes the Executive Director to act in connection with the agreement and to provide such additional information as may be required by the Florida Commission for the Transportation Disadvantaged;
4. The North Central Florida Regional Planning Council authorizes the Chair to sign any and all assurances, agreements or contracts which are required in connection with the Transportation Disadvantaged Trust Fund Grant Program;
5. The North Central Florida Regional Planning Council authorizes its Executive Director to sign any and all reimbursement invoices, warranties, certifications and other documents which may be required in connection with the agreement; and
6. This resolution shall be effective upon adoption.

APPROVED AND DULY ADOPTED by the North Central Florida Regional Planning Council, this 28th day of February 2013.

ATTEST:


Scott R. Koons, Executive Director

NORTH CENTRAL FLORIDA
REGIONAL PLANNING COUNCIL


Lorene J. Thomas, Chair



PROCLAMATION

RECOGNIZING APRIL 17, 2013 AS FLORIDA MILITARY AND COMMUNITY COVENANT DAY

WHEREAS, the Florida Military and Community Covenant supports our military and veteran families across the State of Florida; and

WHEREAS, the Florida Military and Community Covenant connects military and veteran families to existing systems support through the Operation Strong Families initiative and in the Armed Forces and Veterans Affairs; and

WHEREAS, the Florida Military and Community Covenant joins community forces to enable our military and veteran families the much needed community care they deserve; and

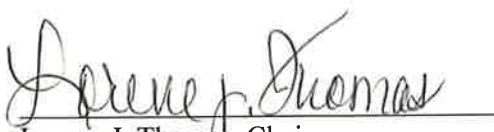
WHEREAS, during the months of February and March 2013, regional planning councils and cities across Florida are joining forces with the State to recognize April 17, 2013 as Florida Military Family and Community Covenant Day to be part of the groundswell of support to implement Operation Strong Families an initiative that supports military, veterans and their families in the State of Florida.; and

NOW, THEREFORE, the North Central Florida Regional Planning Council hereby proclaims April 17, 2013 as Florida Military Family and Community Covenant Day throughout the north central Florida region.

DULY ADOPTED AND PROCLAIMED this 28th day of February 2013.

ATTEST:


Kenrick D. Thomas, Secretary-Treasurer


Lorene J. Thomas, Chair