

NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL
MINUTES

Holiday Inn Hotel & Suites
Lake City, Florida

October 28, 2010
7:30 p.m.

MEMBERS PRESENT

Louie Davis, City of Waldo
David Dodge, Bradford County
Alphonso Dowdell, City of Perry
Roy Ellis, Madison County
Sandra Haas, Suwannee County
Thomas Hawkins, City of Gainesville
John Hersey, Bradford County
Eddie Martin, Alachua County
Charles Maultsby, Taylor County
James Montgomery, Columbia County
Garth Nobles, Jr., City of Live Oak
Frank Ogborn, City of Archer
Rudolph Parker, Taylor County
Lauren Poe, City of Gainesville
Carolyn Spooner, City of Starke
Kenrick Thomas, Gilchrist County
Myra Valentine, City of Madison
Lewis Vaughn, Hamilton County
Wesley Wainwright, Suwannee County
Randy Wells, City of Gainesville
Mike Williams, Madison County

OTHERS PRESENT

Diana Davis
Gerry Dedenbach, Casseaux, Hewett & Walpole
Jon Dinges, SRWMD
Jordan Green, FL Dept. of Transportation
Randy Hatch, ADCO
Carlos Herd, SRWMD
Kurt Ostrodka, VHB Miller Sellen
Bo Taff, Foley Timber and Land Company

COUNCIL ATTORNEY PRESENT

Jonathan Wershow

MEMBERS ABSENT

Adeniyi Aderibigbe, Lafayette County
David Biddle, Gilchrist County
Stephen Bailey, Columbia County
Ben Boukari, Jr., City of Alachua
Mike Byerly, Alachua County
Thomas Collett, Alachua County
William Coughlin, City of High Springs
Paula DeLaney, Alachua County
Jack Donovan, City of Gainesville
Wesley Eubank, Alachua County
Donnie Hamlin, Lafayette County
Scherwin Henry, City of Gainesville
Gene Higginbotham, Dixie County
Robert Krames, Alachua County
Ann Lessman, City of Jasper
Rodney Long, Alachua County
Harry Nichols, City of Newberry
Lee Pinkoson, Alachua County
Eleanor Randall, City of Hawthorne
Andrew Smith, Union County
James Tallman, Union County
Lorene Thomas, Dixie County
Charles Williams, Hamilton County
Ronald Williams, Columbia County
Stephen Witt, City of Lake City

EX-OFFICIO MEMBER PRESENT

Jim Poole, Enterprise Florida

STAFF PRESENT

Steve Dopp
Scott Koons
Carol Laine
Jean Strong

Board Members names are bolded
Gubernatorial Members names are italicized

I. INVOCATION, PLEDGE OF ALLEGIANCE AND INTRODUCTIONS

Chair Louie Davis called the meeting to order at 7:30 p.m., with an invocation given by Mr. Eddie Martin and the pledge of allegiance to the flag. Chair Davis stated that there was a quorum of the Board of Directors and all Council members were able to vote.

Chair Davis introduced and welcomed former Council member Randy Hatch, Kurt Ostrodka, consultant with VBH Miller Sellen, Bo Taff, Senior Vice President, Foley Land and Timber Company and Chair Davis' wife, Diana Davis.

II. APPROVAL OF MINUTES - September 23, 2010

Chair Davis asked that the minutes of the September 23, 2010 meeting be approved as written.

ACTION: Mr. Martin made the motion, with a second by Commissioner Spooner, to approve the minutes of the September 23, 2010 meeting as written. The motion carried unanimously.

III. CONSENT AGENDA

A. U. S. Economic Development Administration Planning Grant Application

B. Foley Master Development of Regional Impact Agreement

C. Florida's Transportation Disadvantaged Program -
Community Transportation Coordinator Annual Performance Evaluations -
Hamilton and Lafayette Counties

Chair Davis asked if there were any questions regarding the items on the Consent Agenda and requested that these items be approved.

ACTION: Mr. Martin made the motion, with a second by Commissioner Spooner, to approve the items on the Consent Agenda. The motion carried unanimously.

IV. CHAIR'S REPORT - Introduction of New Members

There were no new members to introduce.

V. WATER SUPPLY ASSESSMENT PRESENTATION
SUWANNEE RIVER WATER MANAGEMENT DISTRICT

Mr. Scott Koons, Executive Director, introduced Jon Dinges, Director of Water Supply & Resource Management and Carlos Herd, Senior Hydrologist for the Suwannee River Water Management District. Mr. Herd then gave a presentation on the water supply assessment currently being conducted district-wide. Mr. Herd reported that areas where groundwater cannot meet the 20-year projected demand without exceeding flow constraints must be designated "Water Supply Planning Regions" and that regional water supply plans must be developed for these areas. He then identified the Upper Santa Fe River Basin as an existing Water Supply Planning Region and the Lower Santa Fe River Basin, Upper Suwannee River Region and Alapaha River Basin as proposed Water Supply Planning Regions. Mr. Herd stated that the Suwannee River Water Management District will continue to work with the St. Johns River Water Management District to ensure that the water supply planning efforts of both districts are closely coordinated. Chair Davis thanked Mr. Herd for his presentation.

VI. COMMITTEE REPORTS

A. Executive Committee

1. Appointment of North Central Florida Areawide Development Co., Inc. Members

Mr. Koons stated that the Articles of Incorporation of the North Central Florida Areawide Development Co., Inc. (ADCO) require that the Council make appointments of its members and these appointments are to be made on even numbered years for two-year terms. Mr. Koons stated that since 25 members are required to be appointed, the Executive Committee recommended that the Council appoint the following individuals to ADCO: David Biddle, Louie Davis, David Dodge, Alphonso Dowdell, Roy Ellis, Sandra Haas, Curtis Hamlin, Thomas Hawkins, John Hersey, Eddie Martin, Charles Maulsby, James Montgomery, Harry Nichols, Garth Nobles, Jr., Frank Ogborn, Lauren Poe, Jim Poole, Andrew Smith, Carolyn Spooner, Lorene Thomas, Myra Valentine, Lewis Vaughn, Randy Wells, Mike Williams and Stephen Witt.

ACTION: Mr. Maulsby made the motion, with a second by Mr. Martin, to appoint the above named Council members to the North Central Florida Areawide Development Co., Inc., for two-year terms. The motion carried unanimously.

2. Suwannee River Water Management District Water Policy Coordination

Mr. Koons stated that the Council adopted an Evaluation and Appraisal Report of the North Central Florida Strategic Regional Policy Plan in October 2008 and transmitted proposed amendments to the North Central Florida Strategic Regional Policy Plan based upon the Evaluation and Appraisal Report to state agencies, regional agencies and local governments for review and comment in January 2010. The Council received comments from the St. Johns River Water Management District raising objections to the proposed interbasin transfer of water policy of the North Central Florida Strategic Regional Policy Plan.

Mr. Koons reported that both the St. Johns River Water Management District and Suwannee River Water Management District are now completing the five-year update of their water supply assessments. The water supply assessment completed by the Suwannee River Water Management District identified the Upper Santa Fe Basin as a Water Supply Planning Region. In addition, the water supply assessment has identified three river basins in the north central Florida region as proposed Water Supply Planning Regions - the Lower Santa Fe River Basin, Alapaha River Basin and the Upper Suwannee River Region. He further reported that the St. Johns River Water Management District water supply assessment identified all of the lands within the district located in Alachua and Bradford Counties as potential priority water resource caution areas.

Mr. Koons stated that designated water supply planning regions may also be subsequently designated as water resource caution areas. He stated that since over 90 percent of the geographic area of the north central Florida region is located within the Suwannee River Water Management District, the Executive Committee recommended that the Council authorize the Chair, Executive Director and Council Attorney to meet with the Suwannee River Water Management District Governing Board to make a presentation concerning the roles and responsibilities of regional planning councils, and to coordinate policy concerning the interbasin transfer of water.

ACTION: Commissioner Vaughn made the motion, with a second by Commissioner Wells, to authorize the Chair, Executive Director and Council Attorney to meet with the Suwannee River Water Management District Governing Board to make a presentation concerning the roles and responsibilities of regional planning councils, and to coordinate policy concerning the interbasin transfer of water. The motion carried unanimously.

B. Clearinghouse Committee

Sandra Haas, Clearinghouse Committee Chair, reported that the Clearinghouse Committee met earlier in the evening with a quorum present and reviewed three items pertaining to the SantaFe Village Development of Regional Impact as well as three local government comprehensive plan amendments.

#4 - Alachua County Comprehensive Plan Adopted Amendment

Ms. Haas stated that concerning Item #4, Alachua County Comprehensive Plan Adopted Amendment, the Clearinghouse Committee found the comprehensive plan, as amended, remained consistent with the regional plan. Ms. Haas stated that the Clearinghouse Committee recommended forwarding the findings contained in the staff report to Alachua County and the Florida Department of Community Affairs as regional comment.

ACTION: Ms. Haas made the motion, with a second by Commissioner Spooner to approve the Clearinghouse Committee recommendation concerning Item #4, Alachua County Comprehensive Plan Adopted Amendment. The motion carried unanimously.

Review of Alachua Development Order - SantaFe Village Development of Regional Impact Substantial Deviation

Ms. Haas reported that on September 28, 2010, Alachua County adopted Resolution 2010-89, approving the SantaFe Village Development of Regional Impact Substantial Deviation. She stated that in accordance with the Council's contractual obligation to the Florida Department of Community Affairs, the Council is to make a determination as to whether the County development order is consistent with the Council report and recommendations. She stated that the Clearinghouse Committee found that the County development order is consistent with the Council report and recommendation, and recommended forwarding this finding to the Florida Department of Community Affairs as regional comment.

ACTION: Ms. Haas made the motion, with a second by Commissioner Spooner to approve the Clearinghouse Committee recommendation concerning SantaFe Village Development of Regional Impact Substantial Deviation. The motion carried unanimously.

SantaFe Village Development of Regional Impact - Notice of Proposed Change

Ms. Haas stated that in accordance with Section 380.06(19), Florida Statutes, the Clearinghouse Committee reviewed a Notice of Proposed Change to the recently-approved SantaFe Village Development of Regional Impact. She stated that the change proposed to remove approximately 20 acres of the project site owned by Shands Healthcare, Incorporated, including an existing hospital, from the Development of Regional Impact. Ms. Haas stated that Florida Statutes requires the Council to advise Alachua County and the Florida Department of Community Affairs as to whether the proposed change is so significant as to require the filing of a Substantial Deviation.

Ms. Haas stated that the Clearinghouse Committee recommended that the Council notify Alachua County and the Florida Department of Community Affairs that the Council does not find the proposed change to constitute a Substantial Deviation and that the Council will not participate at the public hearing established by the County to consider this request. Ms. Haas then introduced Gerry Dedenbach from Casseaux, Hewett and Walpole, Inc., planning consultant for the property owner and David Coffey, representing Santa Fe Village, who were available to answer any questions concerning this matter. There were no questions for Mr. Dedenbach or Mr. Coffey.

ACTION: Ms. Haas made the motion, with a second by Commissioner Spooner to approve the Clearinghouse Committee recommendation concerning SantaFe Village Development of Regional Impact Notice of Proposed Change. The motion carried unanimously.

#3 - City of Madison Comprehensive Plan Adopted Amendment

Ms. Haas stated that the Clearinghouse Committee found the local government comprehensive plan, as amended, remained consistent with the regional plan. She stated that the Clearinghouse Committee recommended forwarding the findings contained in the staff report to the City of Madison and the Florida Department of Community Affairs as regional comment.

ACTION: Ms. Haas made the motion, with a second by Commissioner Spooner to approve the Clearinghouse Committee recommendation concerning Item #3, City of Madison Comprehensive Plan Adopted Amendment. The motion carried unanimously.

#6 - Alachua County Comprehensive Plan Evaluation and Appraisal Report-based Draft Amendment

Ms. Haas stated that the Clearinghouse Committee found the local government comprehensive plan, if amended as proposed, would remain consistent with the regional plan. She stated that the Clearinghouse Committee recommended forwarding the findings contained in the staff report to Alachua County and the Florida Department of Community Affairs as regional comment.

ACTION: Ms. Haas made the motion, with a second by Commissioner Spooner to approve the Clearinghouse Committee recommendation concerning Item #6, Alachua County Comprehensive Plan Evaluation and Appraisal Report-based Draft Amendment. The motion carried unanimously.

#7 - Taylor County Comprehensive Plan Adopted Amendment

Ms. Haas stated that the Clearinghouse Committee found the local government comprehensive plan, as amended, remained consistent with the regional plan. She stated that the Clearinghouse Committee recommended forwarding the findings contained in the staff report to Taylor County and the Florida Department of Community Affairs as regional comment.

ACTION: Ms. Haas made the motion, with a second by Commissioner Spooner to approve the Clearinghouse Committee recommendation concerning Item #7, Taylor County Comprehensive Plan Adopted Amendment. The motion carried unanimously.

C. Comprehensive Economic Development Strategy Committee
Draft Amendments to Comprehensive Economic Development Strategy - 2008-12

Mr. Jim Poole, Comprehensive Economic Development Strategy Committee Vice-Chair, reported that the Council has been designated by the U. S. Economic Development Administration as an Economic Development District since 1978. As such, the Council is responsible for developing and adopting a Comprehensive Economic Development Strategy. He stated that the purpose of the strategy is to analyze the regional economy and serve as a guide for establishing regional goals and objectives, developing and implementing a regional plan of action and identifying investment priorities and funding sources.

Mr. Poole stated that a Comprehensive Economic Development Strategy Committee was appointed by the Council and is made up of private sector representatives, public officials representatives, community leaders, workforce development boards, higher education and minority and labor groups. He stated that based upon the recommendation of the Committee, the Council adopted the current Comprehensive Economic Development Strategy in September 2007 and amended the Strategy in January 2010.

Mr. Poole added that the Committee met on September 14, 2010 and October 19, 2010 to review activities conducted during the past year to support the goals and objectives of the Comprehensive Economic Development Strategy. He stated that the Committee has prepared draft amendments which were included in the Council packet. He added that the draft amendments revise the priority projects listed in the Strategy. Mr. Poole stated that the Committee recommended approval of the draft amendments to the Comprehensive Economic Development Strategy 2008-12 and further recommended that the Council authorize that the draft amendments be noticed for public comment.

ACTION: Ms. Haas made the motion, with a second by Commissioner Spooner, to approve the Comprehensive Economic Development Strategy Committee recommended draft amendments to the Comprehensive Economic Development Strategy 2008-12 and to authorize that the draft amendments be noticed for public comment. The motion carried unanimously.

VII. EXECUTIVE DIRECTOR'S REPORT

A. 2060 Florida Transportation Plan

Mr. Koons stated that during 2010, the Florida Department of Transportation and its partners have worked to update the 2060 Florida Transportation Plan. The 2060 Florida Transportation Plan is a plan for all of Florida, including local, regional, and state partners who make decisions about future transportation investments. He stated that throughout the process, the Florida Department of Transportation has provided opportunities for the public and partners to provide input to the Plan. After a year of work by the Steering Committee, the final draft 2060 Florida Transportation Plan is ready for review and comment. He reported that the public comment period opened October 20, 2010 and will close November 22, 2010. Following comment and appropriate revisions, the 2060 Florida Transportation Plan will be adopted by the Secretary of the Florida Department of Transportation.

B. Senate Bill 360

Mr. Koons reported that a coalition of approximately 20 Florida cities and counties challenged Senate Bill 360 adopted by the Legislature in 2009 as unconstitutional for violating the unfunded mandate and single subject provisions of the Florida Constitution. He stated that the bill defines dense urban land use area as any city that has a population density of 1,000 persons per square mile and a minimum total population of at least 5,000 persons and any county that has a population density of 1,000 persons per square mile or a population of at least 1,000,000. The dense urban land use area list includes the municipality of Gainesville and no counties in the north central Florida region.

Mr. Koons stated that the bill exempts all development in dense urban area communities from the development of regional impact process and establishes all of these communities as transportation concurrency exception areas. Local governments have two years to adopt into their comprehensive plans land use and transportation strategies to support and fund mobility, including alternative modes of transportation. In addition, development located in an urban services area designated by a county that does not qualify as a dense urban area would also be exempt from the development of regional impact process.

Mr. Koons stated that on August 26, 2010, the 2nd Circuit Court granted a motion for summary judgment on Count 2 of the lawsuit, the unfunded mandate count, finding as a matter of law that 246 local governments were subjected to an unfunded mandate totaling at least \$3.7 million or approximately \$15,000 for each local government. The 2nd Circuit Court denied summary judgment as to Count 1 of the lawsuit, the single subject count, finding that it had been mooted by the Legislature reenacting the statutes this past legislative session. The 2nd Circuit Court ordered Senate Bill 360 expunged from the statutes.

Mr. Koons further stated that on September 24, 2010, the defendants, the President of the Senate and Speaker of the House, filed a Notice of Appeal to the 1st District Court of Appeals to review the 2nd Circuit Court decision. He stated that the filing of the appeal tolls the 2nd Circuit Court's decision and Senate Bill 360 remains in effect until the appeal is concluded.

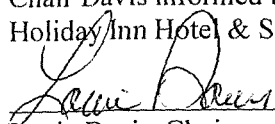
C. Original Florida Press Familiarization Tour

Mr. Koons stated that the Council provides staff services to the Original Florida Tourism Task Force to assist them in implementing their work program. In order to increase tourism generated revenues in the north Florida region, the Original Florida Tourism Task Force implements campaigns to increase tourist visits to the Natural North Florida region. He stated that the Original Florida Tourism Task Force will be conducting a culinary themed press familiarization tour November 10-14, 2010. The tour will highlight the Gulf Coast seafood of the Big Bend region. Journalists will sample different local specialties at each location along the route, from stone crabs in St. Marks, to sea trout in Steinhatchee, oysters in Suwannee, and clams in Cedar Key and experience the fine culinary opportunities the Big Bend region has to offer. He added that in addition to promoting the culinary treasures of the region, the tour is also aimed at highlighting the safety of Gulf Coast seafood and combating lingering negative perceptions created by the Deepwater Horizon oil spill.

C. North Central Florida Rural Planning Network Meeting

Mr. Koons reported that a meeting of the North Central Florida Rural Planning Network was held on October 22, 2010. He stated that the North Central Florida Rural Planning Network includes the 10 rural counties of the north central Florida region and Baker, Jefferson, Levy and Putnam Counties. Mr. Koons reported that the meeting was held at the Bradford County Extension Office in Starke and was sponsored by the Council and hosted by Bradford County. He stated that the guest speakers who participated in the workshop were James DeValerio, Agricultural Community Development Extension Agent, Institute of Food and Agricultural Sciences and Jerry Williams and Sam Williams, owners and operators of Cognito Farm.

Chair Davis informed the Council that the next Council meeting will be held on December 2, 2010 at the Holiday Inn Hotel & Suites in Lake City. The meeting was adjourned at 8:30 p.m.


Louie Davis, Chair

12/2/10
Date