# NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL FULL COUNCIL MINUTES

Holiday Inn Restaurant Lake City, Florida October 25, 2001 8:00 p.m.

### MEMBERS PRESENT

John Barrow, City of Gainesville Wilbur Bush, Gilchrist County John Carlson, Alachua County Chuck Chestnut, City of Gainesville Gib Coerper, City of Alachua David Dodge, Bradford Couty Roy Ellis, Madison County Gail Garrard, Lafayette County Sandra Haas, Suwannee County Grady Hartzog, City of Newberry Robert Hutchinson, Alachua County James King, Madison County Ray Kirkland, City of Lake City **Eddie Martin, Hawthorne** Charles Maultsby, Taylor County James Montgomery, Columbia County L. B. Nelson, City of Archer Warren Nielsen, City of Gainesville Garth Nobles, Jr., City of Live Oak **Emory Philman, Gilchrist County Edd Sadler, Taylor County** Lorene Thomas, Dixie County

#### **EX-OFFICIO MEMBERS PRESENT**

Lewis Vaughn, Hamilton County

David L. Byrd, FDOT Jodi Hopkins, FDEP

### STAFF PRESENT

Steve Dopp Jim Emerson Charles Justice Charles Kiester Scott Koons Candy Ramseur Marcy Wilson

# MEMBERS ABSENT

William Alexander, City of Perry Mike Byerly, Alachua County Melaine "Red" Clyatt, Union County John Cooper, Bradford County Bill Coughlin, City of High Springs Minnie Crevasse, Alachua County Louie Davis, City of Waldo Dixie Donovan, Columbia County John Driggers, Dixie County Steve Elder, Town of Micanopy Steve Futch, City of Starke Alan Hammock, Union County Matthew Hawkins, City of Jasper William Naulls, Alachua County Dave Newport, Alachua County Tom Robinson, Alachua County Jim Tompkins, Hamilton County Douglas Udell, Suwannee County Myra Valentine, City of Madison

#### **GUESTS PRESENT**

Lloyd Adams
Patrice Boyes
Myron Bryan
Leveda & Ause Brown
Scottie Butler
Ron Carpenter
Tom Coward
William B. Deas
Consuela Dodge
Phil Gornicki
E.W. Hodges
Laura Williams Martin
Dale McPherson
Wayne & Margaret Oelfke
Winston Rushing

Jon Wershow

#### **Board Members Names Bolded**

Chairman Montgomery called the meeting to order at 8:00 p.m., noting that a quorum was present.

I. APPROVAL OF MINUTES - August 30, 2001

Chairman Montgomery asked that the minutes of the August 30, 2001, meeting be approved as written.

ACTION: Mayor Kirkland made the motion, with a second by Commissioner Martin, to approve the minutes of the August 30, 2001, meeting. The motion carried unanimously.

- II. CONSENT AGENDA Transportation Disadvantaged Program
  - A. Community Transportation Coordinator Designation
  - B. Community Transportation Coordinator Annual Performance Evaluation Madison County

Chairman Montgomery asked if there were questions regarding the items listed on the Consent Agenda, and requested that these items be approved.

ACTION: Commissioner Martin made the motion, with a second by Commissioner Barrow, to approve the items listed on the Consent Agenda. The motion carried unanimously.

III. CHAIRMAN'S REPORT - Transportation Disadvantaged Program Resolution of Appreciation

Chairman Montgomery asked that a resolution of appreciation be approved for Thomas Vickers, who recently resigned as a Citizen Advocate representative on the Madison County Transportation Disadvantaged Coordinating Board.

ACTION: Commissioner Martin made the motion, with a second by Commissioner Chestnut, to approve a resolution of appreciation for Thomas Vickers. The motion carried unanimously.

Chairman Montgomery introduced and welcomed a new member from the City of Gainesville, Commissioner Warren Nielsen.

Chairman Montgomery then noted that Commissioner Lewis Vaughn had resigned from the Clearinghouse Committee, and he asked that Commissioner John Cooper be approved to replace him as a Clearinghouse Committee member. He also asked that Emory Philman be appointed as Vice-Chair of the Clearinghouse Committee, to replace Commissioner Vaughn in that capacity.

**ACTION:** 

Mayor Hartzog made the motion, with a second by Commissioner Chestnut, to approve the appointment of Emory Philman as Vice-Chair of the Clearinghouse Committee, and to appoint Commissioner John Cooper as a member of the Clearinghouse Committee The motion carried unanimously.

#### IV. COMMITTEE REPORTS

#### A. Executive Committee

1. Employee Pension Plan - Amendment and Restatement

Mr. Justice reported that the Executive Committee had reviewed some minor changes made to the Employee Pension Plan, to meet federal requirements. He asked that the Council adopt this restated plan, and approve its submittal to the IRS.

**ACTION:** 

Commissioner Barrow made the motion, with a second by Commissioner Chestnut, to approve the restated Employee Pension Plan and authorize its submittal to the IRS. The motion carried unanimously.

2. Florida Regional Councils Association Community Budget Issue Request

Mr. Justice reported that the Florida Regional Councils Association (FRCA) was asking for individual councils to agenda this item in order to satisfy the Legislature's requirement that all requests for funding be heard in a publicly noticed meeting of a body of elected officials. The FRCA further requests that the Council support its request that the Legislature increase funding to RPCs from \$2.3 million per year to \$3 million. He noted that funding to RPCs has remained constant at \$2.3 million per year since 1985. Mr. Justice also reported that it has been documented by the FRCA that the local governments that support RPCs have, in fact, subsidized the increased legislatively-mandated functions of RPCs at the rate of approximately \$3.9 million per year. Mr. Justice reported that the Executive Committee recommends supporting the FRCA in making a formal request to the Legislature for an increase in funds for RPCs to \$3 million per year.

ACTION: Commissioner Martin made the motion, with a second by Commissioner Vaughn, to approve the recommendation of the Executive Committee. The motion carried unanimously.

3. Appointments to ADCO - Proposed Additional Members

Mr. Justice noted that it is the responsibility of the Regional Planning Council to appoint members to ADCO to two-year terms on even years at its October meeting. However, in order to insure that all Council members who wish to participate are brought into the Company as early as possible, and to also help ensure that a quorum is present at the ADCO annual meeting, the Executive Committee recommends appointing the following members to serve a one-year term on ADCO: Wilbur Bush, Dave Byrd, John Carlson, Charles Chestnut, David Dodge, Roy Ellis, Gail Garrard, Sandra Haas, Grady Hartzog, Jodi Hopkins, James King, Charles Maultsby, L.B. Nelson and Warren Nielsen.

ACTION: Commissioner Vaughn made the motion, with a second by Commissioner Barrow, to approve the the appointments of new ADCO members as recommended by the Executive Committee. The motion carried unanimously.

B. Clearinghouse Committee - Chairman's Report

Local Government Comprehensive Plan Amendments

#169 Suwannee County Draft EAR-Based Amendments (DCA No.01-1ER)

Commissioner Hutchinson reported that the Committee found the Suwannee County draft amendments to not adversely affect natural resources of regional significance, regional facilities, or adjacent local governments; however the Committee recommends forwarding one recommendation calling for the plan to include the latest stream-to-sink recharge map available from the Suwannee River Water Management District rather than including the now out-of-date stream-to-sink recharge map contained in the regional plan.

ACTION: Commissioner Hutchinson moved, with a second by Commissioner Martin, to forward the findings of the Clearinghouse Committee to Suwannee County and the Florida Department of Community Affairs as regional comment.

#172 City of Gainesville Comprehensive Plan Draft Amendments (DCA No. 01-1)

Commissioner Hutchinson reported that the Committee recommends forwarding one objection regarding an inconsistency between the plan's proposed 18 neighborhood centers and the MTPO <u>Livable Community Reinvestment Plan</u> which calls for connecting a limited number of highly developed mixed use centers within the Gainesville Metropolitan Area. The wording of the recommended objection calls for the planning staffs of the City of Gainesville and the MTPO to work together to review the number and location of proposed activity centers to insure consistency between the two

plans. He noted that the Committee further recommends the preparation of an Objections, Recommendations, and Comments Report to address the objection.

ACTION: Commissioner Hutchinson moved to forward the findings of the Clearing house Committee to the City of Gaines ville and the Florida Department of Community Affairs as regional comment. The motion carried unanimously.

#172 - Alachua County Comprehensive Plan Evaluation and Appraisal Report Draft Amendments (DCA N0. 02-1ER)

Commissioner Hutchinson reported that the Clearinghouse Committee noted the amendments propose retaining a 1988 map of high aquifer recharge areas until such time as a new countywide aquifer recharge map is developed by the County in association with the water management districts and other agencies. The regional plan's map of high aquifer recharge areas, a Natural Resource of Regional Significance, is based on the St. Johns map. The Committee noted that substantial differences exist between 1988 map and the St. Johns map. The Clearinghouse Committee recommends sending two comments and two objections to Alachua County and the Florida Department of Community Affairs as regional comment, and also attaching a letter from the Florida Farm Bureau to these comments:

Comment #1: The proposed Future Land Use Element contains 14 activity centers. Some of these centers do not seem consistent with the MTPO vision statement contained in its Livable Community Reinvestment Plan which calls for connecting a limited number of highly developed mixed use centers. It is recommended that Alachua County planning staff and MTPO staff work together to review the number and location of proposed activity centers to insure consistency with the principals and concepts contained in the MTPOs Livable Community Reinvestment Plan.

Comment #2: The Proposed Future Land Use Map does not show significant increases in the densities and intensities of development which are needed along Archer Road (SR 24) to support higher levels of transit service. Therefore, the proposed Future Land Use Element does not seem to be consistent with the MTPOs vision statement which calls for a high level of premium transit service along this road.

Objection #1: Adverse impacts are anticipated to occur to the Floridan Aquifer as a result of these amendments, particularly to the northern and eastern portions of Alachua County where the St. Johns map identifies such areas as high aquifer recharge areas (areas recharging 12 inches or more per year to the Floridan Aquifer) while the 1988 map does not. Adverse impacts can be prevented by replacing the 1988 map with either, or both within their respective jurisdictions, the St. Johns River Water Management District or the Suwannee River Water Management District's map of aquifer recharge areas until such time as the new recharge map referenced in proposed Conservation and Open Space Element Policy 4.5.3 is completed.

Objection #2: Rule 9J-5.011(1)(g), F.A.C., calls for local government comprehensive plans to include maps of high aquifer recharge areas adopted or identified by the water management district governing board. Furthermore, Rule 9J-5.005(2)(c), F.A.C., calls for local government comprehensive plans to use the best available information. Compliance with these sections of the Rule can be achieved by replacing the 1988 map with either, or both within their respective jurisdictions, the St. Johns River Water Management District or the Suwannee River Water Management District's map of aquifer recharge areas until such time as the new recharge map referenced in proposed Policy 4.5.3 is completed.

**ACTION:** 

Commissioner Hutchinson moved to forward the findings and comments of the Clearinghouse Committee to Alachua County and the Florida Department of Community Affairs as regional comment. The motion eventually carried.

There were many concerned parties in attendance, and each was given a chance to say what they had come to share. The following people spoke to the Council: Phil Gorniky, representing the Florida Forestry Association, Patrice Boyce, representing the Florida Builders Association, Ron Carpenter, representing Alachua County Farm Bureau, Scotty Butler, representing the Florida Farm Bureau of Gainesville, Bill Deas, local rancher, Lura Williams Martin, local rancher, and Wayne Ofkee, dairy farmer in Alachua County. Council members were also given a chance to voice their objections and concerns.

**ACTION:** 

Commissioner Hutchinson moved, and Commissioner Martin seconded, to make an amendment regarding changing the level of service on roads. He moved that an objection be added to the report that Alachua County did not notify cities and counties and the Department of Transportation on levels of service change. The motion carried.

**ACTION:** 

Mr. Maultsby moved, and Mr. King seconded, to amend the Clearinghouse Committee report to reflect that the Council objects to the amendments being proposed to the Alachua County Comprehensive Plan. He also added that the letter from the Florida Forestry Association be considered an objection, not just a comment. The motion carried.

**ACTION:** 

Ms. Haas moved, and Commissioner Vaughn seconded, to allow each presenter in attendance at the meeting to send in a letter as comment, to be included in the Clearinghouse Committee's report. The motion carried.

# C. Regional Planning Committee - Chairman's Report

Comissioner Barrow reported that The Regional Planning Committee met earlier this evening and continued its review of proposed EAR-based amendments to the regional plan. He noted that the Committee reviewed proposed amendments to the plan's Regional Transportation Element as well as the plan's Regionally Significant Facilities, Coordination Outline, Glossary, and Introduction sections.

No action was required on this item.

#### V. DIRECTOR'S REPORT

#### A. National Award for LEPC

Mr. Justice reported that the North Central Florida Local Emergency Planning Committee had been given the "2001 Chemical Educational Foundation Community Award" for being the most effective community chemical safety program across the United States.

### C. Ford Foundation Grant and Coastal Program

Mr. Justice updated members on what was going on with the shellfish program in Dixie County. He noted that a letter was included in their packets outlining proposed changes to the Ford Foundation agreement, which he promised to discuss further at the December meeting.

Chairman Montgomery announced that the next meeting of the Council was scheduled to be held at the Holiday Inn in Lake City on December 6, 2001.

With no further business to come before the Council, the meeting adjourned at 9:53 p.m.

Chairman

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