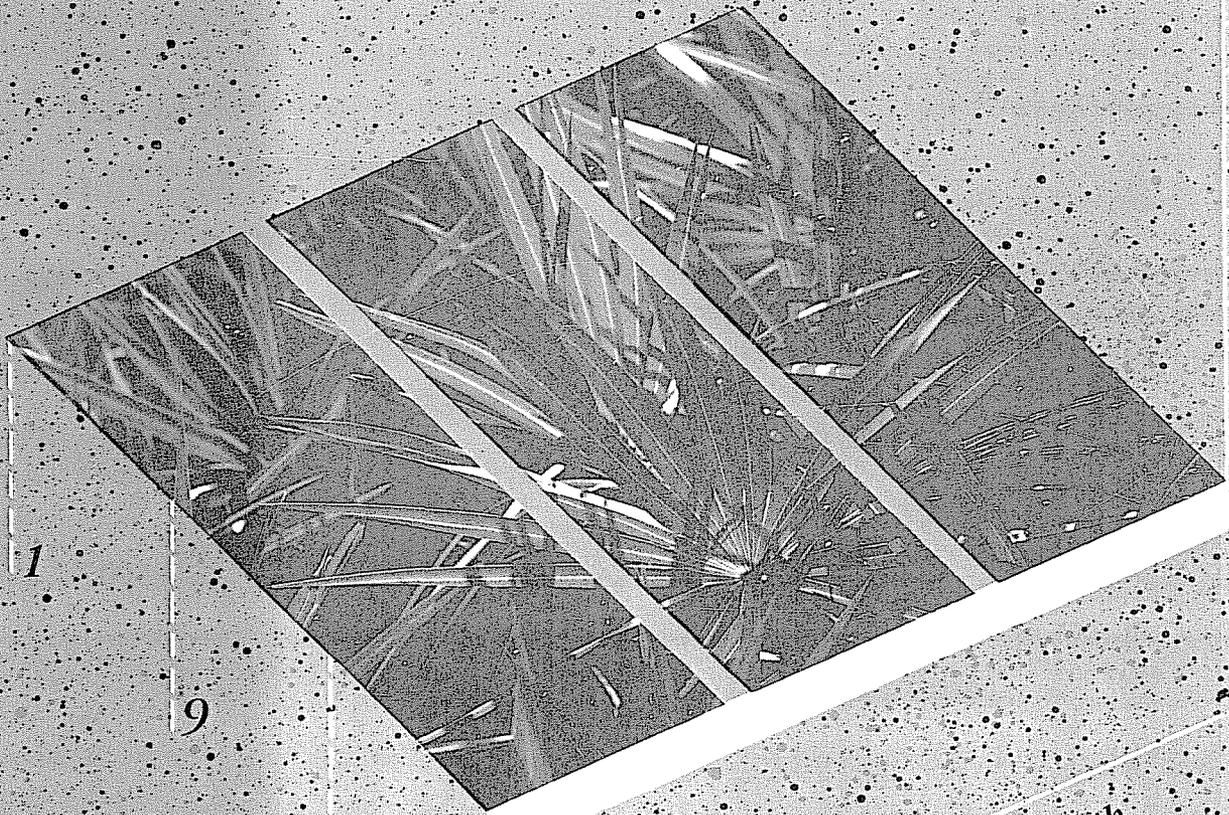


ANNUAL

REPORT



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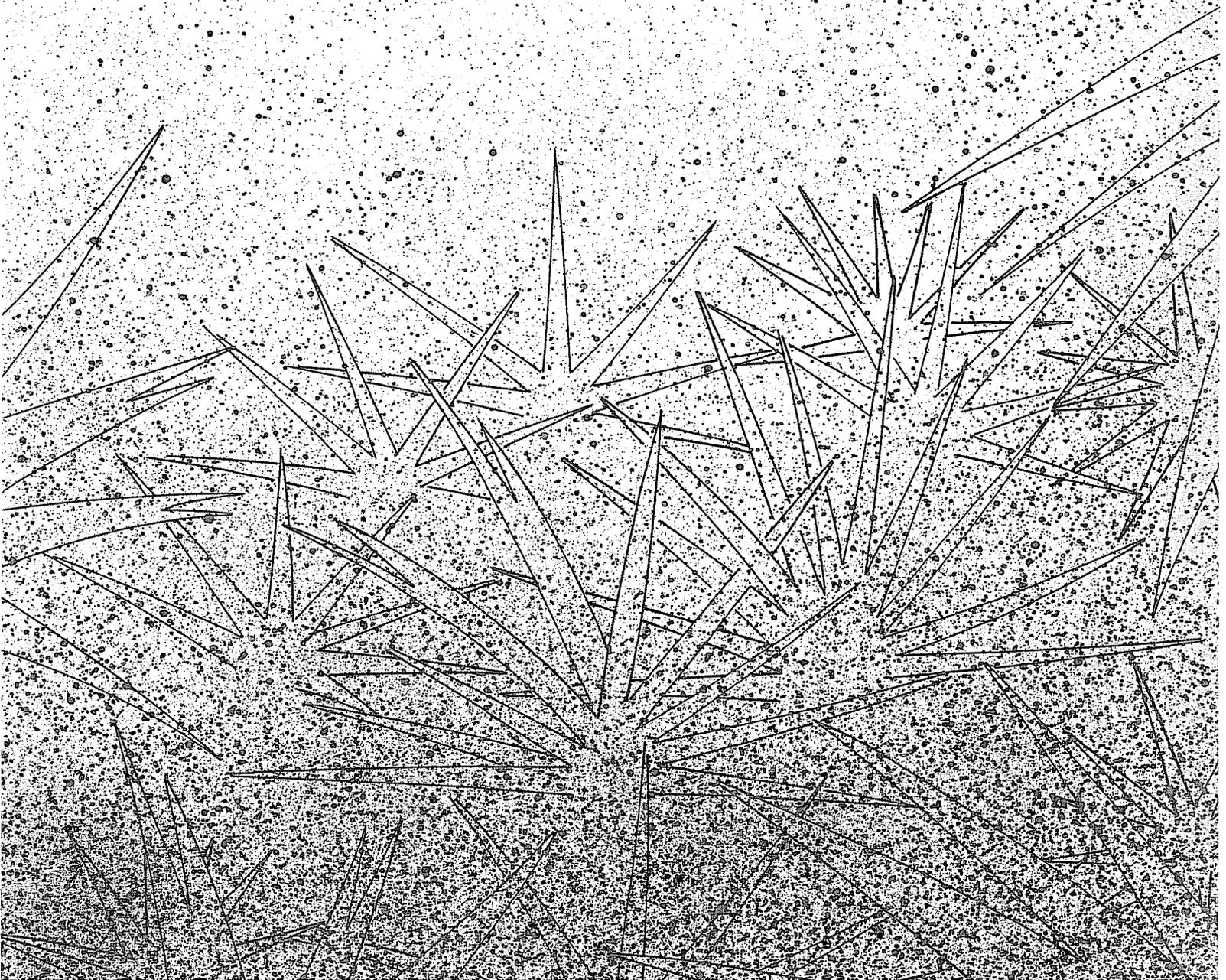
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North  
Central  
Florida  
Regional  
Planning  
Council

- 1 *Letter to our Citizens*
- 2 *The Region*
- 3 *The Council*
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**A**

s Chairman of  
the North Central  
Florida Regional  
Planning Council,

I am pleased to present to you the  
1986 Annual Report.

Significant challenges have been  
encountered during the past year,  
ranging from beginning the devel-  
opment of the new Comprehensive  
Regional Policy Plan to continuing to  
provide much needed services to our  
members.

In final analysis, by far the most  
important work the Council has  
undertaken will culminate in the  
completion of the Policy Plan. At  
once, it insists on the protection of  
our natural and human resources  
while it strives to accommodate and  
manage acceptable growth. It is  
growth that stimulates the economy  
and provides jobs for our citizens  
and for those who are attracted to  
become a part of our region. Equally  
important, however, is preservation  
of the regionally abundant natural  
resources that contribute to our en-  
viable quality of life. I feel confident  
that this plan will help achieve both  
of these goals through meaningful  
growth management.

Other activities of the Council dur-  
ing the year have been of the type  
that will help implement the Policy  
Plan in future years. These have in-  
cluded continuing the preparation of  
the Regional Hazardous Waste  
Management Plan and the initiation  
of a regional solid waste manage-  
ment planning program. We have  
also provided local planning and  
community redevelopment adminis-  
tration assistance to our members,  
and we have refined our economic  
development activities, particularly  
in the area of job training.

These and other programs are  
further explained in the following  
pages. Also provided is a summary of  
the organization's financial status  
and a brief look at the year ahead.

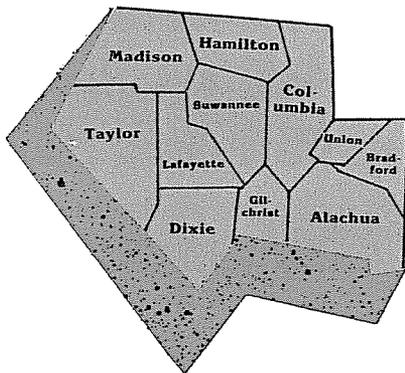
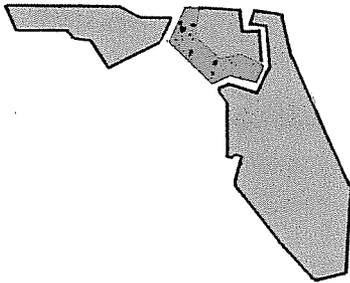
On behalf of the Council, I want to  
thank the Region's citizens, our  
member local governments, other  
agencies with which we work, and  
our staff for the support each has  
given. Such an enthusiastic commit-  
ment from these groups ensures our  
continued success.

Sincerely,

Jane B. Walker  
Chairman



# The Region

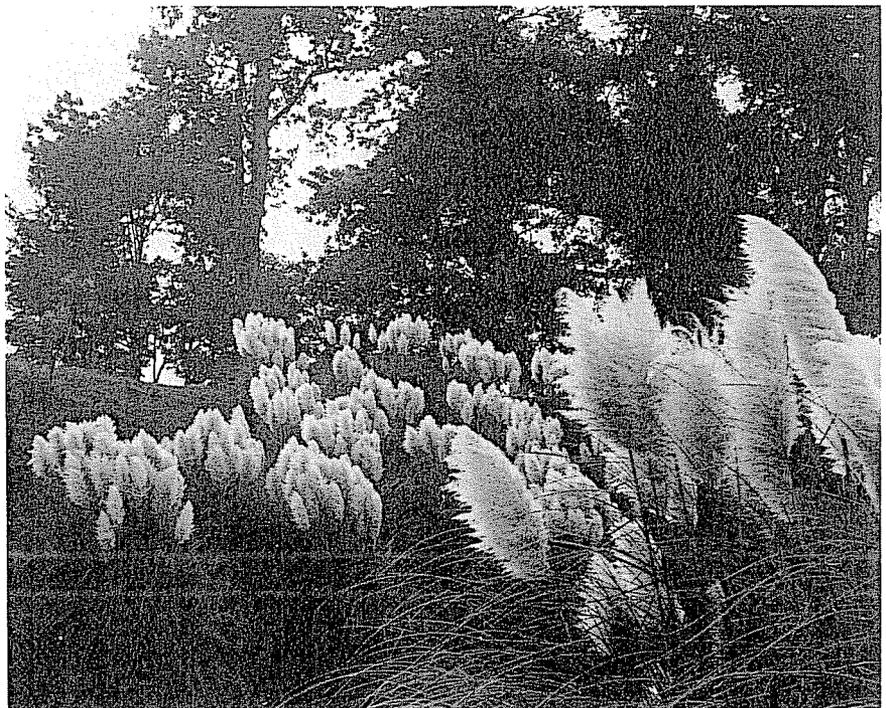


**T**he North Central Florida Planning Region includes eleven counties in north Florida which contain 7,000 square miles. Within this area, there are 33 incorporated municipalities and 337,648 people.

Although the Region has urban concentration in which population clusters range from approximately 100 to 83,000, much of it is sparsely populated. Nevertheless, only some 5 percent of the labor force is occupied by agricultural pursuits, while approximately one-half is engaged in service or government employment.

The physical region is characterized by its abundant natural resources, including the world-famous Suwannee River, the marshes of the Gulf Coast, cypress swamps, oak and pine forests, and clear turquoise springs.

*Scenes representing the natural beauty in North Central Florida are easy to find in all parts of the region.*





**Jane Walker...Chairman**  
**Beverly Hill...Vice-Chairman**  
**Paul Riherd...Secretary/Treasurer**

**T**he Council is a voluntary association of 24 local governments including the Region's eleven counties and thirteen of its most populous municipalities. Florida's Governor appoints one-third of the 54 representatives. The local government members appoint the remaining representatives. Two-thirds of the representatives must be elected local officials.

Our Council representatives, actively participating through a Board of Directors and numerous committees, guide, develop, and implement areawide policies and programs. The Council also serves as a forum for coordination and review of Federal, State, local, private planning and development programs and activities affecting the Region.

In addition to being the Region's designated Comprehensive Planning Agency and accepting responsibility for certain Federal and State-mandated coordination and review activities, the Council provides services to benefit local governments. These services, carried out by staff, include: technical planning assistance, grant and loan planning assistance, transportation planning, personnel and management assistance, and economic development activities.

**Alachua County**

- Leveda Brown
- \* Cynthia Chestnut
- \* Thomas Coward
- \* John R. Durrance
- Herbert R. Edwards
- \* Helen Hood
- Freddie Hickmon
- Gerald Langford
- Jim Notestein
- \* Barry Rutenberg
- Jacqueline M. Singleton
- Edwin B. Turlington
- \* Jane Walker

**Archer**

- Joanne Harbin
- ✓ Miriam W. Elliott

**Alachua**

- James Lewis

**Gainesville**

- \* Jean Chalmers
- Ken Davis
- David Flagg
- \* Beverly Hill
- ✓ John Hotaling
- David Coffey
- W.E. "Mac" McEachern
- \* Dale McPherson
- W.D. Higginbotham

**Hawthorne**

- \* Eddie Lee Martin

**High Springs**

- L.W. Register, Jr.

**Waldo**

- ✓ Ardell Davidson

**Bradford County**

- \* Bob Milner
- \* E.W. Hodges
- Robert L. Scott

**Starke**

- Jimmy Crosby
- ✓ \* Jay B. Edwards
- ✓ \* Darrell O'Neal

**Columbia County**

- ✓ Becky DeVane Hall
- \* O.J. Lake
- \* James Montgomery
- Kenneth Witt

**Lake City**

- ✓ \* Glenel Bowden
- \* Gerald Witt

**Dixie County**

- \* Garry Durham
- \* Leroy "Bookie" Evans

**Gilchrist County**

- \* Jackie Barron
- \* Anna Mae Schofield

**Trenton**

- ✓ \* Kathryn Deen
- Willie Mae Lambert

**Hamilton County**

- \* David Goolsby
- Aubra Young

**Lafayette County**

- \* Edward "Red" Walker

**Madison County**

- Bert Thigpen
- Edward Wilson

**Madison**

- \* Clarence Ganzy

**Suwannee County**

- \* Wayne Long
- Garth Nobles

**Live Oak**

- \* Keith Mixon

**Taylor County**

- Jerry Green
- Johnny Lee Hankerson

**Perry**

- \* Thomas Demps

**Union County**

- \* Fletcher Myers
- \* Paul M. Riherd

---

\* Board of Directors  
 ✓ Non-Voting Participants



*The Comprehensive Regional Policy Plan promotes tourism in natural areas and recreation spots, such as Lake Santa Fe, while protecting their natural state.*



**A**

lthough not increasing as rapidly as other parts of the state,

North Central Florida continues to sustain a high rate of growth. This growth frequently impacts more than one local governmental jurisdiction, requiring regional cooperation and planning. Being situated between state and local governments, the Council is in a unique position to coordinate the development and implementation of strategies to solve the growth dilemma.

**Growth Management**

During 1986, the Council began an earnest effort to assume this roll. This effort took the form of initiating the development of a regional policy plan and completing a study of the hazardous waste problems of the area. It also included the continuation of an aggressive review function as a plan implementation device.

**Comprehensive Regional Policy Plans**

Responding to the 1984 legislation with financial assistance provided by the state, the Council completed a draft of a Comprehensive Regional Policy Plan for the North Central Florida Region.

In accordance with rules adopted by the Governor's Office in December, 1985, regarding the format and content of the regional plan, Council staff conducted background research on 75 Policy Clusters/Regional Issues that the Governor's Office identified in the



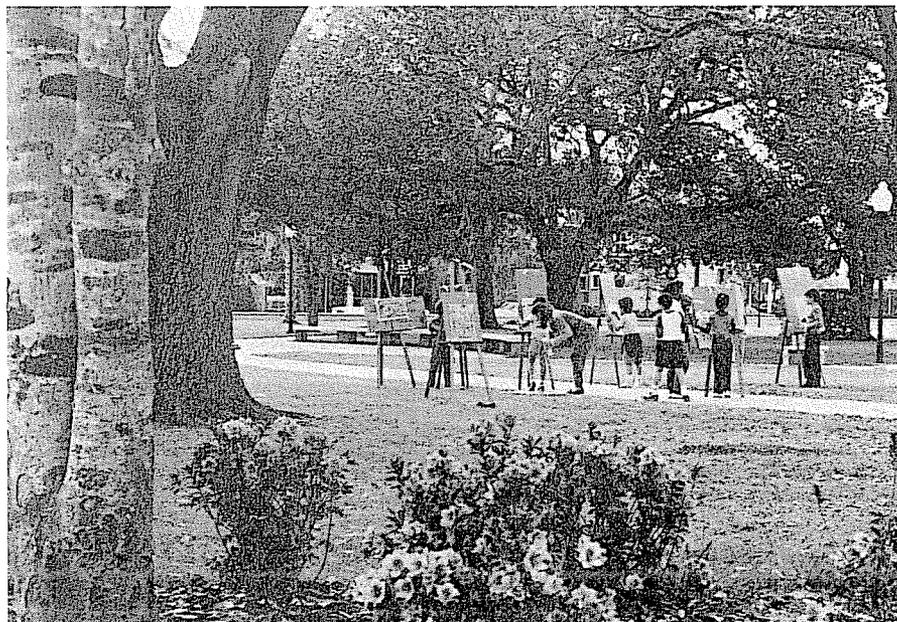
State Comprehensive Plan. The Regional Planning Committee was charged by the Council Board of Directors with the responsibility of overseeing the preparation of policy statements included in the regional plan.

The plan contains a number of elements including a regional description element, a goals, policies, and standards element, and an implementation element consisting of a growth management guide, an intergovernmental coordination section, and an on-going planning component.

The plan is to be reviewed by the Governor's Office, state agencies and local governments, as well as private companies and organizations. Their comments will be considered in preparing the final draft scheduled for adoption by the Council Board of Directors on June 18, 1987.



*Outstanding Florida waters such as Cross Creek are preserved and protected by the Comprehensive Regional Policy Plan.*



*This scene reflects the enriching educational opportunities available to children in the Region. The Comprehensive Regional Policy Plan focuses on equalization of funding to increase learning opportunities for children throughout the Region.*

### **Regional Hazardous Waste Assessment Program**

Started in the fall of 1985, the Council concluded the regional hazardous waste assessment in 1986. A survey was conducted of all potential generators of hazardous waste within the region identifying the types and amounts of hazardous waste generated and the management practices used in its disposal.

The results of the study provided the basis for an assessment of the extent of the problem of hazardous waste disposal within the region and the need for the location of a hazardous waste storage or treatment center within the region.

Given the nearby location of existing treatment facilities and the relatively small amount of hazardous waste generated within the region, the study concluded that a single regional storage site located within or near to Alachua County would meet existing and projected needs.

The Council is currently assisting nine counties in the region with the annual monitoring of potential hazardous waste generators located within their jurisdictions.

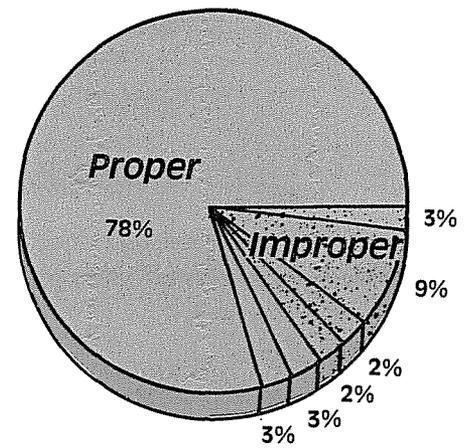
### **North Central Florida Small Quantity Generators Summary of Hazardous Waste Management Practices, 1986**

#### **Proper**

- 78% Recycled
- 3% Burned for Fuel
- 3% Hazardous Waste Facilities

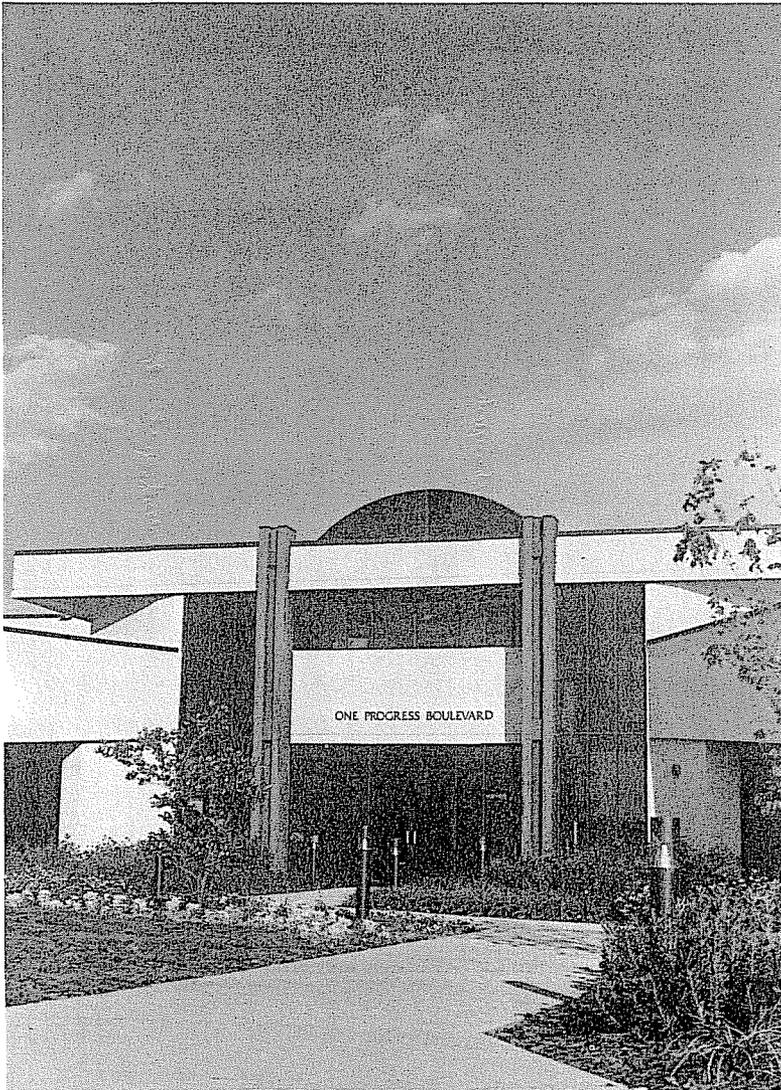
#### **Improper**

- 3% Landfills
- 9% Sewers
- 2% Septic Tanks
- 2% Other Improper



Source: North Central Florida Region Hazardous Waste Assessment, 1986

*A recently constructed building at Progress Center, a high-tech research and development industrial park which underwent Council DRI review during 1986.*



One of the ways the Council implements regional plans is through several review responsibilities. The governor has designated the Council as the Areawide Clearinghouse for all federally-funded projects that affect the region, and the Council undertakes several other review activities as a result of state mandate.

The Council's Clearinghouse Committee is responsible for overseeing these review activities. In 1986, the Committee conducted a review of over 100 different projects submitted by private developers, units of local governments and state agencies. These reviews included the following types:

- Applications for Federal Assistance
- Development of Regional Impact (DRI)
- Local Comprehensive Plans and Plan Amendments
- Local Emergency Management Plans
- Ten-Year Site Plans of Major Electric Utilities
- Environmental Impact Statements, Environmental Assessments, and Permit Requests to the Army Corps of Engineers
- State Agency Plans, Projects, and Rules

The Clearinghouse Committee reviews these projects to:

1. Avoid or mitigate potential adverse impacts on neighboring communities or counties;
2. insure coordination and consistency with local and regional plans; and
3. avoid duplication or conflict with other local or area projects.

*Ten counties and three municipalities within coastal counties are receiving assistance with the updating of their comprehensive plans as part of the Council's local government assistance programs.*



**T**he Council offers local assistance services to member governments which do not have available staff or expertise in such areas as comprehensive planning, community development administration, and personnel management.

### **Comprehensive Planning**

In response to the new requirements of the Local Government Comprehensive Planning and Land Development Regulation Act, the Council placed an increased emphasis on comprehensive planning assistance during the past year.

Local governments are mandated by these new requirements to prepare revised comprehensive plans to comply with new statutory language and an administrative rule. These new requirements affect both the substantive content of these local plans and their compatibility with state and regional policy plans.

Coastal counties and municipalities within coastal counties are required to submit revised comprehensive plans to the State for compliance review between July 1988 to June 1990. Non-coastal counties and municipalities within non-coastal counties are required to submit their plans between July 1989 and June 1990.

To begin assisting local governments in complying with these requirements, local planning services were provided by the Council to ten counties in the Region. This work focused on the preparation of Evaluation and Appraisal Reports of existing local government comprehensive plans and preparing portions of revised comprehensive plans.



## **Community Development Block Grants**

In 1983, the State of Florida assumed the responsibility of administering the Community Development Block Grant Program (CDBG) from the U.S. Department of Housing and Urban Development. The State agency responsible for this program is the Department of Community Affairs.

The Council assisted in submitting CDGB applications in 1986 for the following communities:

- Columbia County
- City of High Springs
- City of Lake City
- City of Live Oak
- City of Madison
- City of Perry

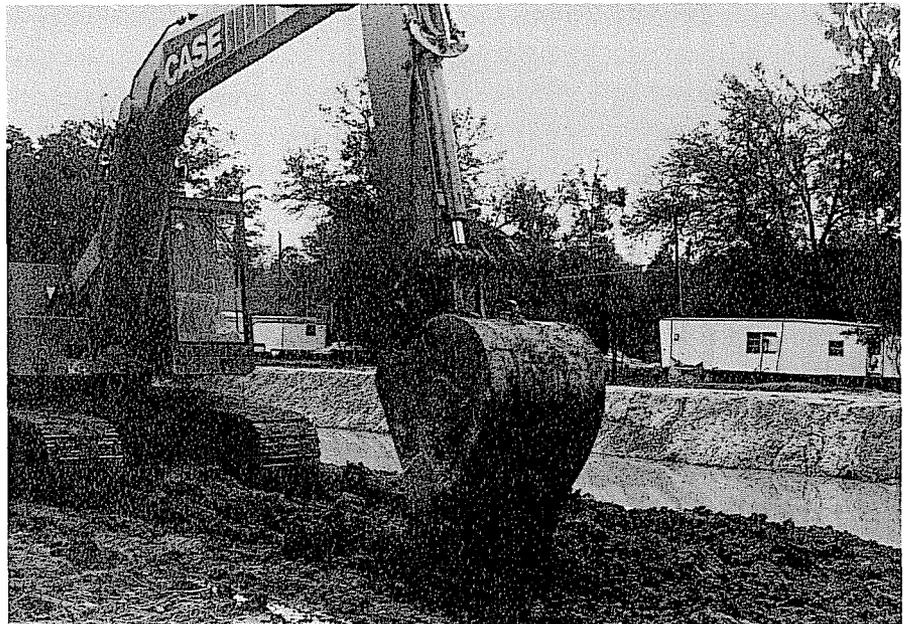
Of these applications, five addressed the need for improvement of public facilities such as roads, water, sewer, and drainage facilities in low- and moderate-income areas. The sixth application involved housing rehabilitation activities. Total funding granted for these projects was \$3,315,000.

In addition to application assistance, the Council initiated administrative work on previously funded grants for Columbia County and the municipalities of High Springs and Madison, and continued providing administrative assistance to Suwannee County and the municipalities of Live Oak and Perry.

## **Personnel Management**

In 1986, the Council assisted two cities in the Region with their personnel management systems. Job descriptions, pay plans and personnel regulations were up-dated for the Cities of Madison and Perry.

*Heavy equipment operator working to complete a retention pond as part of Community Development Block Grant funded improvements to a Live Oak neighborhood.*





*Industrial Park improvements, utilizing Community Development Block Grant funds, underway in Suwannee County are enhancing the region's economic development and providing valuable new jobs.*



**D**uring the past year, the Economic Development Program of the Council consisted of economic development planning and job training services.

***Economic Development Planning***

Since the Federal Economic Development Administration (EDA) designated the Region as an Economic Development District in 1978, the Council has continued to maintain a high level of involvement in providing technical assistance to local governments, businesses, industries, and citizens in order to promote rational economic growth.



The Council annually updates an Overall Economic Development Program, which provides general guidance for economic development planning activities in the Region.

In addition, during the past year, the Council provided special economic development assistance to Alachua County. This assistance was made possible through funding provided by the EDA and matched with local in-kind services by Alachua County.

Specifically, the Council coordinated a consultant-prepared Commercial Revitalization Study and Economic Development Strategy for the Southeast Gainesville Urban Area. The project also involved the participation of the City of Gainesville, the Gainesville Area Chamber of Commerce, the Central Florida Community Action Agency and United Gainesville Community Development Corporation, Inc.

### ***Job Training Partnership Act Program***

In 1986, the Job Training Partnership Act program was administered by the Council throughout the Region. In this activity, the Council worked under the shared policy guidance of two involved entities: the North Central Florida Private Industry Council (PIC), consisting largely of representatives from the business community, and the Consortium of County Commission Chairmen from the Region.

The Council provides professional staff services to administer and coordinate this program which assists economically disadvantaged persons in obtaining unsubsidized, gainful employment.

For operating purposes, the Region is subdivided into four areas in which the actual applicant screening, training, and job placement are carried out. The Council subcontracts with the Job Service of Florida (Gainesville, Lake City, and Perry Offices), the Suwannee River Economic Council, Inc., and the Alachua County School Board to carry out the job training activities.

The services provided by the Job Training Program include the following:

- Classroom Training
- On-the-Job Training
- Work Experience

During the period from July 1, 1985 to June 30, 1986, a total of 701 participants were served by the program with 607 completing the program. Of those, 73.6% (447) obtained unsubsidized employment. In addition, 647 individuals were served through the Summer Youth Employment and Training Program.

The Council also coordinated a consultant-prepared Target Industries and Market Study for the Region. This PIC created project was designed to develop an action strategy to encourage target industries to expand into this area's market. The objective of such a strategy is to create new job opportunities for Job Training Program eligible individuals in the Region.



**T**he Council provides transportation staff services for the Gainesville Urbanized Area Transportation Study (GUATS) - the most populated area of the Region. GUATS is the continuing, comprehensive and coordinated urban transportation planning program required in order to receive Federal funds for transportation projects.

The GUATS program officially began in 1971 and is administered by the Metropolitan Transportation Planning Organization (MTPO). The MTPO, a forum for cooperative decision making by locally elected officials, is composed of the five City of Gainesville Commissioners and five Alachua County Commissioners. The MTPO is responsible for overall program direction, evaluation, and funding approval.

In 1986, the MTPO conducted a number of transportation planning activities. Several work tasks involved the following long-range transportation planning.

### **Year 2015 Transportation Plan Update**

In June, 1982, the MTPO adopted the **GUATS Year 2005 Plan**. This Plan identifies major improvements to the transportation network which are needed by the year 2005 in order to address projected patterns and volumes of traffic. A planning process is currently underway to update this **Year 2005 Plan** and extend the planning horizon to the year 2015.

### **1985 Socioeconomic Information**

To begin the update, during the year the MTPO developed estimates of socioeconomic information for 1985 by traffic analysis zone. This socioeconomic data includes information on existing dwelling units, vehicle ownership by dwelling unit type, employment, and school enrollment

Base year socioeconomic data is used during the planning process in the "model validation" phase. This phase uses existing socioeconomic information to make a current traffic assignment. This assignment is then compared to existing traffic counts to determine how well the computer model predicts existing travel behavior observed on the current highway network.

### **Review Of Consultant Technical Proposals**

A private consulting firm will be hired by the Florida Department of Transportation (FDOT) to assist the MTPO in developing the **Year 2015 Transportation Plan Update**. The MTPO has been involved in the selection process by reviewing the technical proposals submitted by consultants and forwarding review comments to FDOT for consideration.



*The Long-Range Transportation Plan for the Gainesville Urbanized Area is currently being updated to the Year 2015. The existing Plan states that 15% of trips in the Year 2005 will be made by non-auto means.*

### **Local Transportation Priorities**

In 1984, State Legislation was passed which required the FDOT to work cooperatively with the MTPO in developing FDOT's **Five-Year Transportation Plan**. This document schedules projects to be undertaken by the State for the next five years.

The MTPO participated by developing a list of local transportation priorities for projects such as new road construction, resurfacings, airport projects, intersection improvements, traffic signals, bicycle facilities, and Regional Transit System (RTS) projects. MTPO priorities were then forwarded to FDOT for funding consideration.

### **Truck Route System Plan**

The MTPO has also been involved in working with the FDOT in updating a 1975 Truck Route System Plan for the Gainesville Urbanized Area. This revised plan, entitled **Western Gainesville Area, Truck Route Study**, attempts to optimize truck routing for both local and through trucks.

An MTPO Task Force, made up of representatives of the MTPO's Technical and Citizens Advisory Committees and FDOT, was appointed to develop the recommended plan with the assistance of a private consultant.

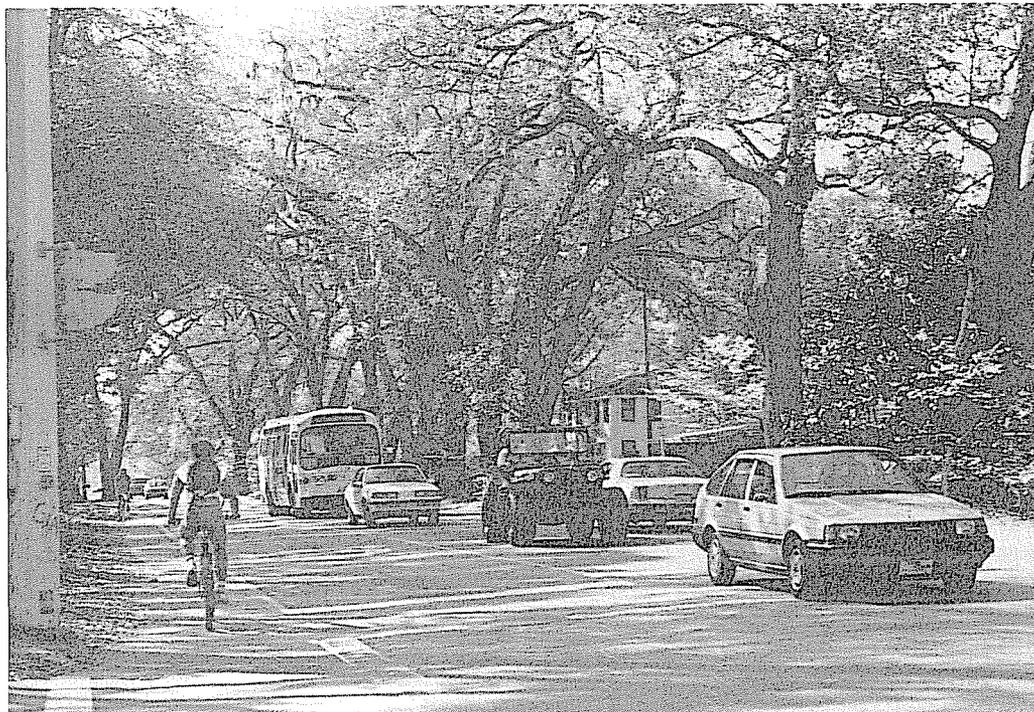
### **Other Transportation Planning Activities**

Regular transportation planning activities include staff support for MTPO and advisory committee meetings, overall project administration,

and responding to numerous requests by the public regarding GUATS plans and programs.

One important document prepared annually by staff and adopted by the MTPO is the Transportation Improvement Program (TIP). The TIP includes highway, bicycle, mass transit, and airport improvement projects programmed for the next five years. This document serves as a short-range implementation program for the GUATS Long-Range (Year 2005) Transportation Plan.

The transportation planning activities described above are part of a continuous, on-going transportation planning program. Through this process, the GUATS program attempts to ensure that adequate transportation facilities are provided to meet future needs.



*The Long-Range Transportation Plan is a continuous, on-going transportation planning program for the Gainesville Urbanized Area. The program attempts to ensure that adequate transportation facilities are provided to meet future needs.*



**A** newsletter is published three times each year to inform the members, government and planning agencies, and the general public about new programs and other various activities in which the Council is involved.

In addition, brochures and informational briefs are published for special programs, studies and projects. This year, the Council published the following materials.

### **Regional Planning**

- A draft of the North Central Florida Comprehensive Regional Policy Plan
- A Regional Hazardous Waste Assessment, along with individual county reports.

### **Economic Development**

- Annual Overall Economic Development Program
- North Central Florida Service Delivery Area Employment and Training Plan

### **Transportation**

- Gainesville Urbanized Area Transportation Study - 1987 Unified Planning Work Program
- Transportation Improvement Program for the Gainesville Urbanized Area Fiscal Years 1987 to 1991
- Metropolitan Transportation Planning Organization Transportation priorities for Federally and State-Funded Projects - 1987
- Gainesville Urbanized Area Transportation Study, Socioeconomic Growth Analysis, 1985 Base Year
- 1986 Bicycle Usage Trends Program

### **General**

- NCFRPC Newsletters
  - NCFRPC Annual Report
  - NCFRPC Overall Program Design
- The Council also provides general planning assistance and referral services to the public along with the

following maps and information resources which are available at reproduction cost:

- Topographical Maps
- Flood Plain Maps
- Aerial Photographs
- Census Information

### **Citizen Participation**



**C**itizens participate in Council programs in a variety of ways. Ongoing citizen participation is accomplished by including non-voting citizen members on the Council, the Board of Directors, and various committees.

This format allows direct citizen input at the policy-making level. Also, Citizen Advisory Committees are created for special projects in which citizen input is desirable or necessary. Finally, the Council maintains extensive lists of interested persons to whom meeting notices and newsletters are sent.



In 1987, the Council will continue and initiate a number of projects and activities as follows.

**Regional Activities**

■ **Growth Management**

The Council will continue to work closely with the State and with units of local government in the development and implementation of growth management policies. The primary focus of the Council activity will be to complete and adopt the Comprehensive Regional Policy Plan. Work will also continue on developing a regional data base.

■ **Monitoring of Hazardous Waste Generators**

In 1987, Council staff will be monitoring potential hazardous waste generators and verifying their management practices. This will be done under contract for nine of the Region's counties, each of which has responsibility for this work under state law.

■ **Review Activities**

The Council will continue its numerous ongoing review activities, which include Clearinghouse reviews, DRI reviews, Local Government Comprehensive Plan reviews and other review activities.

**ECONOMIC DEVELOPMENT**

■ **Economic Development District**

The Council will provide assistance to local governments and area development authorities in securing Federal funds and assistance from other sources in an effort to expand the region's ability to accommodate additional industrial growth.

■ **Job Training Partnership Act**

The Council will continue to serve as administrator for the Job Training Program. Special emphasis will be given to the implementation of the industrial promotion program for Florida's Suwannee Valley Region, as developed by the North Central Florida Private Industry Council.

**Local Government Assistance**

■ **Community Development Block Grants**

Applications will be prepared for local governments in the Region. Other community development assistance, including administration services, will be provided as requested.

■ **Local Planning Assistance**

The Council will provide professional staff services to the Region's counties and cities to assist them in complying with the revised comprehensive planning requirements of the Local Government Comprehensive Planning and Land Development Act of 1985.

**Transportation**

■ **Year 2015 Transportation Plan Update**

A planning process is currently underway to update long-range transportation plans for the Gainesville Urbanized Area.

■ **Financial Resource Projections**

The projection of potential financial resources for needed transportation projects will be prepared for use in the Gainesville Urbanized Area Year 2015 Transportation Plan Update.

■ **Right-Of-Way Protection Of Regional Corridors**

The development of a "standardized" set of procedures for the City of Gainesville and Alachua County to use to protect the right-of-way along major transportation corridors.

■ **Transit Planning Program**

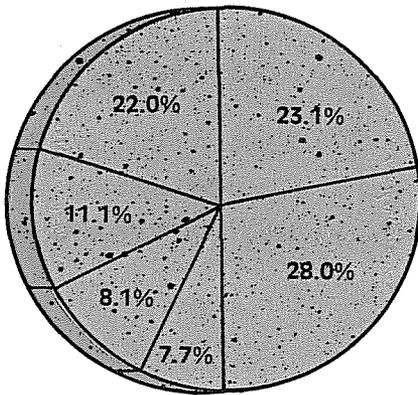
The Transit Planning Program will be continued with activities to include:

- a program to provide transit services to the handicapped
- transit route monitoring activities
- transit financial planning activities



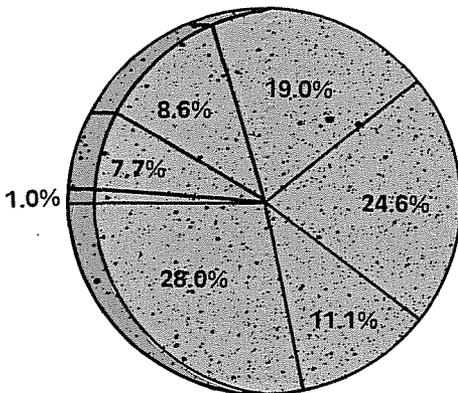
**Subtotal of Revenues & Appropriations**

- 8.1% Council Members' Contributions
- 23.1% Local Government Contracts
- 11.1% MTPO
- 28.0% Federal
- 22.0% State
- 7.7% Other



**Subtotal of Expenditures**

- 28.0% Regional Planning & Reviews
- 24.6% Local Technical Assistance
- 19.0% Job Training
- 11.1% Transportation
- 8.6% Economic Development
- 7.7% Program Development
- 1.0% Services to NCFHPC & CTS



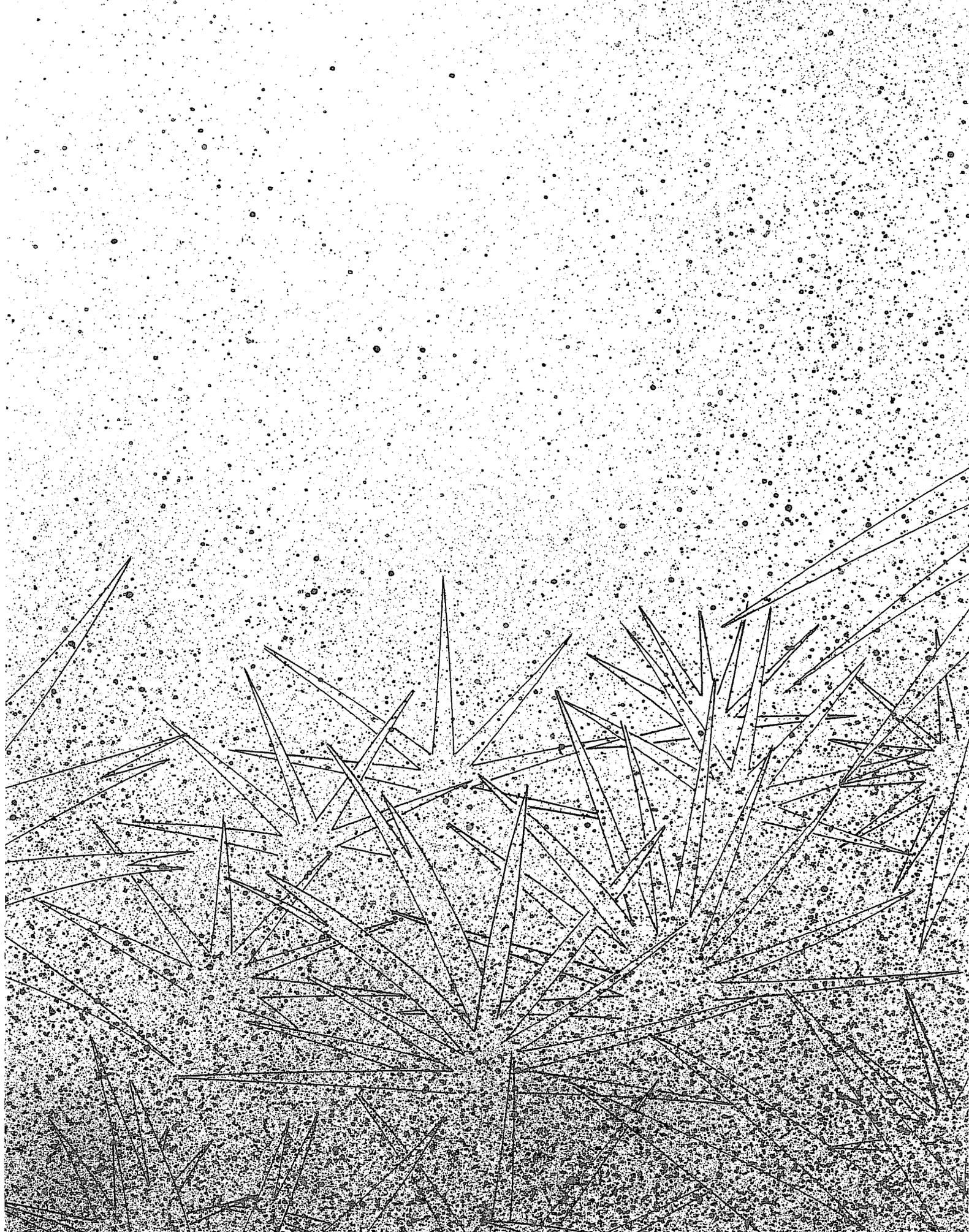
**1985-86 Revenues and Appropriated Fund Balance**

Sources	\$	\$
Federal		311,849
Direct	77,056	
Pass-through from State	234,793	
State		243,829
Local Government Contracts for Planning		256,756
Gainesville/Alachua County Metropolitan		
Transportation Planning Organization		122,768
Council Members' Contributions (\$ .30/capita)		89,854
Other		85,091
DRI Fees	18,115	
Other Agencies	28,431	
Miscellaneous	38,545	
<hr/>		
Subtotal of Revenues & Appropriations		1,110,147
Federal Pass-through to JTPA Service Providers		1,857,643
In-Kind Contributions		8,337
<hr/>		
Total Revenues		2,976,127

**1985-86 Expenditures**

Programs	\$
Regional Planning and Reviews	309,433
Economic Development	94,404
Local Technical Assistance	271,756
Transportation	122,768
Job Training	209,221
Program Development	85,397
Services to NCFHPC and CTS	10,431
<hr/>	
Subtotal of Expenditures	1,103,410
Remittances to JTPA Service Providers	1,857,643
In-Kind Services	8,337
<hr/>	
Total Expenditures	2,969,390

NOTE: The revenues and expenditures are taken from the Council Audit prepared by Davis, Monk, Farnsworth, and Company, Certified Public Accountants. The Audit is available at the Council for review and copying at cost during regular office hours.



**NCFRPC**

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**NORTH-CENTRAL FLORIDA REGIONAL  
PLANNING COUNCIL**

10-300 S.W. 2nd Ave. Gainesville, Florida 32601 (904) 376-3344

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Alachua County

Editor/Designer  
**Maureen C. Skehan**

Vice-Chairman  
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City of Gainesville

Secretary-Treasurer  
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Union County

Executive Director  
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