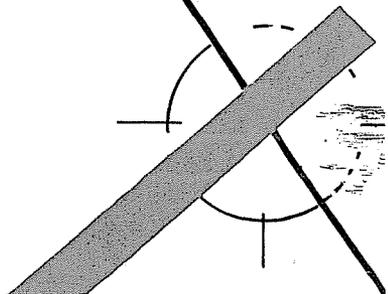
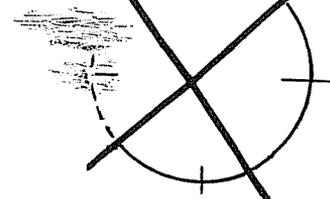
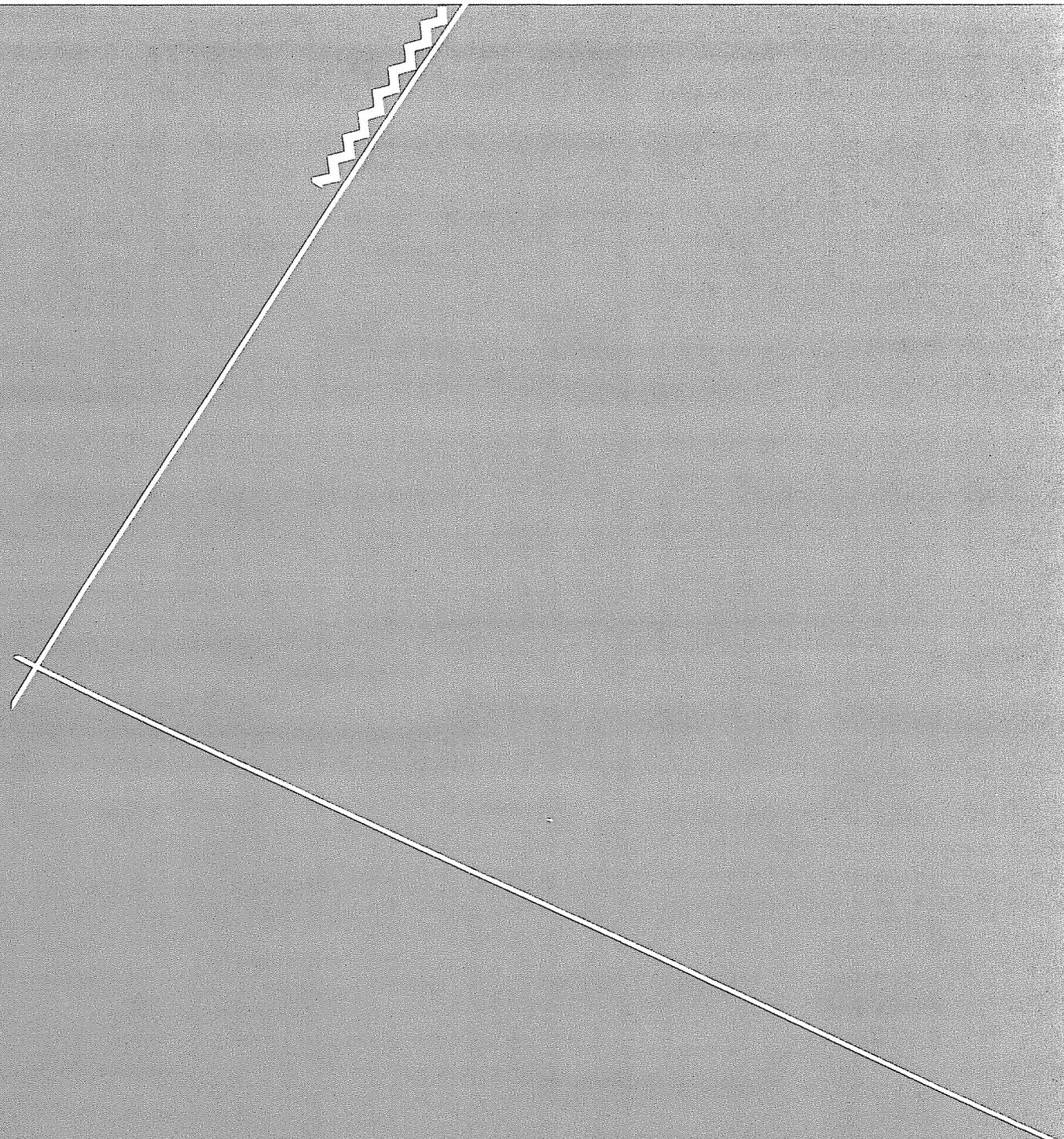


North
Central
Florida
Regional
Planning
Council

Annual Report 1984





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It is my pleasure to present the North Central Florida Regional Planning Council's Annual Report. It has been a challenging and productive year for the Council as we assumed new responsibilities and projects in addition to our ongoing programs.

The Council took an active role in the statewide effort in addressing Florida's concern of growth management. The State and Regional Planning Act of 1984 was passed in order to facilitate the coordination of development plans between State, Regional, and local governments. In the process of establishing policies for the Comprehensive Regional Policy Plan, the Council Regional Planning Committee held a series of meetings this year to address current and expected growth issues that affect the Region. Our goal is to manage our growth and development rationally while protecting our Region's unique natural resources.

In order to improve the Region's environment, the Council continued to provide valuable technical assistance to local governments, businesses, and citizens. This year, the Council's Areawide Development Company assisted the Region's communities in promoting small business investments in the area. The Job Training Partnership Program was very successful in assisting economically disadvantaged persons in obtaining unsubsidized employment.

The Council was also actively involved in many other programs and projects which are described on the following pages. Please feel free to call or visit the Council office for more information.

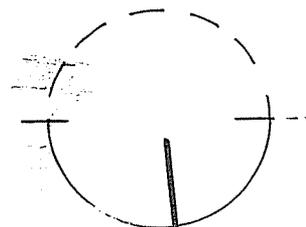
On behalf of the Council representatives I want to thank member local governments, citizens, and staff for their cooperation and support. Your continued interest and support are vital for the Council as we prepare for the challenges and opportunities of the future.

Sincerely,



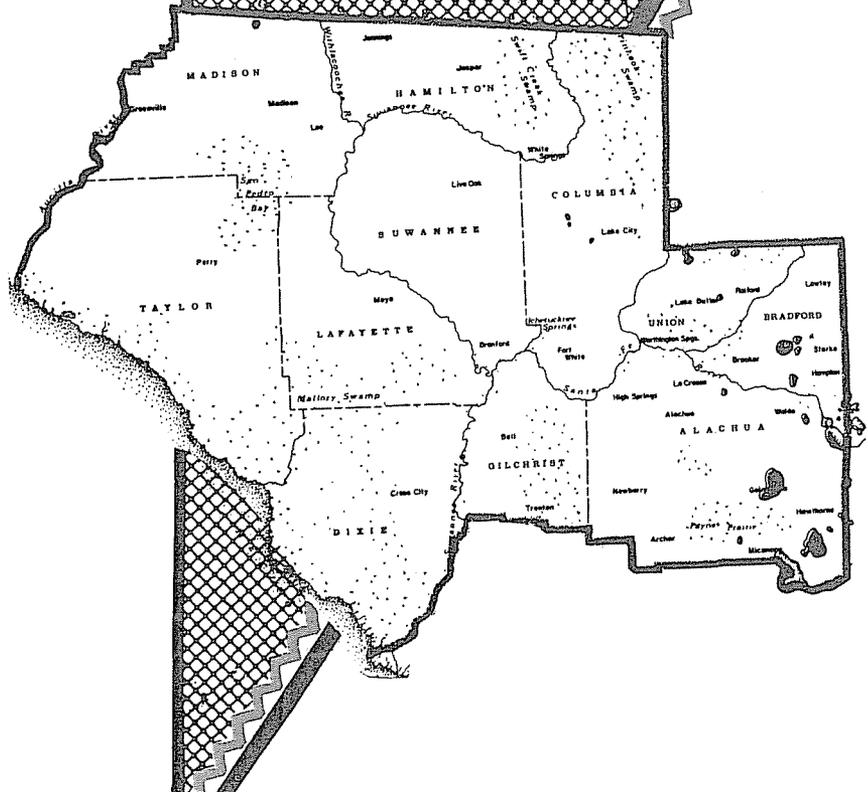
Jackie Barron
Chairman

JB:drl



THE REGION

The North Central Florida Planning region covers eleven counties in north Florida and 7,000 square miles. Within this area, there are 33 incorporated municipalities and 327,000 people. The communities range in size from 200 to over 81,000 residents. The Region is unique in its abundant natural resources, including the world famous Suwannee River, the marshes of the Gulf Coast, cypress swamps, oak and pine forests, and clear turquoise springs.



Alachua County

- Rosie Bingham
- Shirley Bonamie
- Leveda Brown
- *Thomas Coward
- John Durrance
- Herbert Edwards
- Freddie Hickman
- *Helen Hood
- *Rodney D. McGalliard
- James Notestein
- *Barry Rutenberg
- *Earl M. Starnes
- Edwin B. Turlington
- *Jane Walker

Archer

- †Mariam W. Elliott
- Mary Helena Rocks

Gainesville

- *Jean Chalmers
- Courtland Collier
- Ken Davis
- W. D. Higgenbotham
- Gary Gordon
- *Beverly Hill
- W. E. "Mac" McEachern
- *Dale McPherson
- †*Charles Stefan

Hawthorne

- *Eddie Lee Martin

High Springs

- L. W. Register, Jr.

Waldo

- Ardell Davidson

Bradford County

- *E. W. Hodges
- *Bob Milner
- Robert Scott

Starke

- Jimmy Crosby
- †*Jay B. Edwards

Columbia County

- †*Becky DeVane Hall
- *James Montgomery
- Kenneth Witt

Lake City

- †Glenel Bowden
- *Gerald Witt

Dixie County

- Garry W. Durham
- *Leroy "Bookie" Evans

Gilchrist County

- *Jackie Barron
- *Anna Mae Schofield

Trenton

- †*Kathryn Deen
- Todd J. Troyer

Hamilton County

- *David Goolsby
- *Willie Guy Turner

Lafayette County

- James A. Broughton
- †Randall Hewitt
- *Edward "Red" Walker

Madison County

- James R. Searcy
- Bert Thigpen

Madison

- *Frank Merritt

Suwannee County

- *Wayne Long
- Garth R. Nobles

Live Oak

- *Bill Howard

Taylor County

- Norma G. Guenthner
- Johnny Lee Hankerson
- *Dennis Howell

Perry

- †*Thomas Demos

Union County

- *Fletcher Myers
- *Paul Riherd

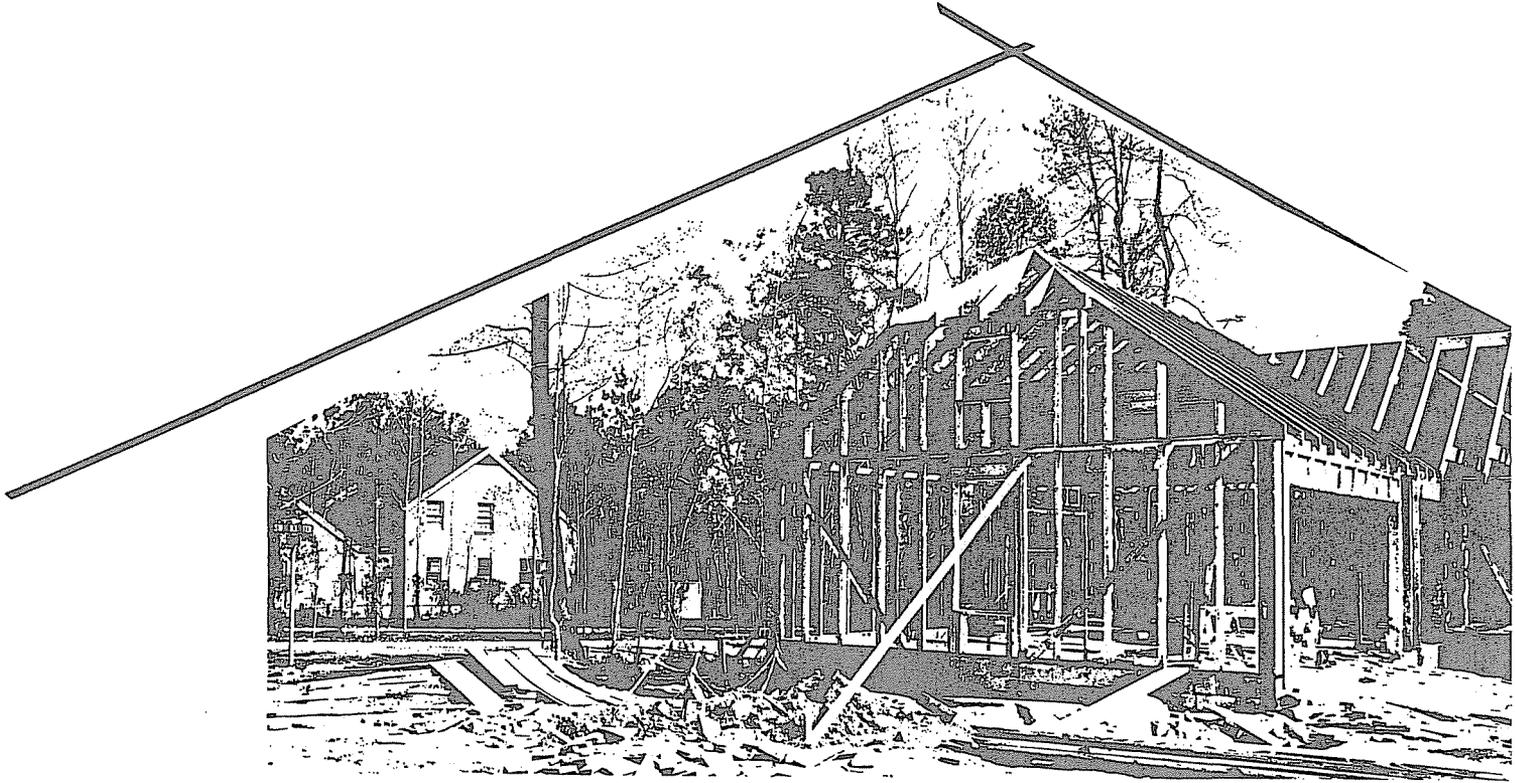
- *Board of Directors
- †Non-Voting Participants

Jackie R. Barron • Chairman
 Robert Milner • Vice-Chairman
 Jane Walker • Secretary-Treasurer

The Council is a voluntary association of 22 local governments including all 11 of the Region's counties and 11 of the most populous municipalities. Florida's Governor appoints one-third of the 53 representatives and the member local governments appoint the other representatives. Two-thirds of the representatives must be local elected officials.

The Council representatives, actively participating through a Board of Directors and numerous committees, guide, develop, and implement areawide policies and programs. The Council also serves as a forum for coordination and review of Federal, State, local, private planning, and development programs and activities affecting the Region.

In addition to being designated as the Comprehensive Planning Agency for the Region and accepting responsibility for certain Federal and State-mandated coordination and review activities, the Council provides services directly benefiting local governments. These services include: technical planning assistance, grant and loan planning assistance, transportation planning assistance, personnel and management assistance, and economic development activities.



Planning on a regional basis has become crucial to Florida as the state continues to sustain a high growth rate. This growth and subsequent change frequently impacts more than one local governmental jurisdiction, requiring regional cooperation and planning. Being situated between state and local governments, the Council is in a unique position to coordinate the development and implementation of strategies to solve the growth dilemma.

Growth Management

During 1984, growth management continued to be an issue of statewide concern. In response to the tremendous growth rate in Florida and diminishing natural resources, the State Legislature designated growth management as the most critical problem facing Florida over the next few decades. The goal is to manage growth rationally, with well-planned development while protecting our state's natural resources.

State and Regional Planning Act of 1984

In order to form a working relationship between state planning policy and budgeting and regional planning and policy, the Legislature passed the State and Regional Planning Act of 1984. This bill has three major parts:

1. The State Plan
2. State Agency Functional Plans
3. Comprehensive Regional Policy Plans

The State Plan is to be sent to Legislature in 1985 and overall guidance to State agencies for regional planning councils and provide directions for local governments and the business community. Upon adoption of the Plan by the Legislature, the State Agency Function Plans and the Comprehensive Regional Policy Plans must be submitted within one year and eighteen months, respectively.

The Regional Planning Committee has held a series of meetings within the past year to address growth issues currently affecting the region and those expected in the future. The Committee will continue their meetings in 1985 to establish goals and policies that will form the basis of the Comprehensive Regional Policy Plan.

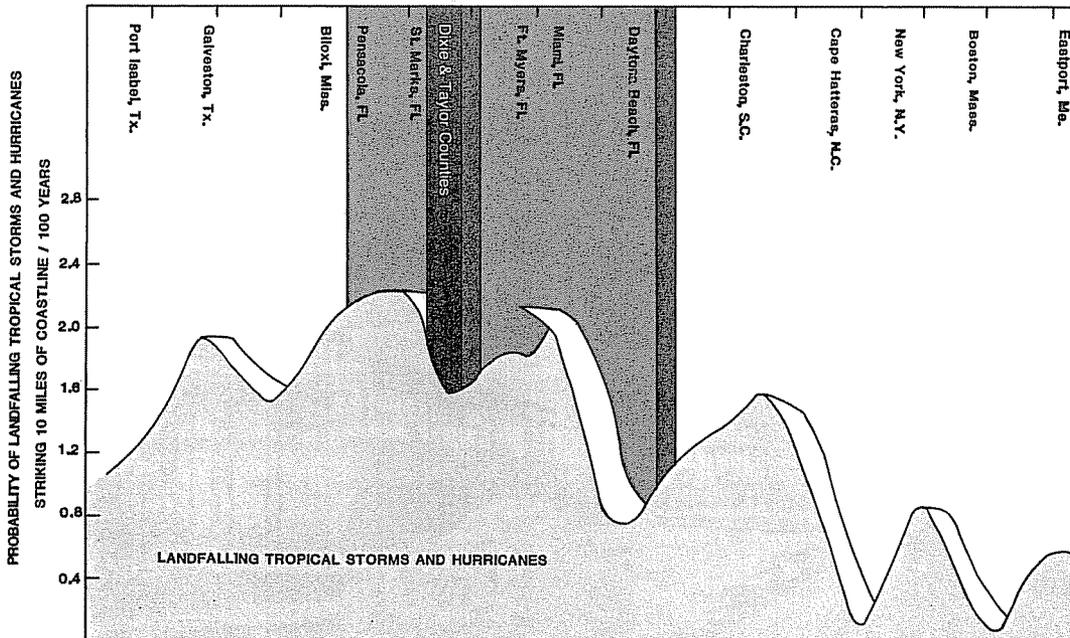
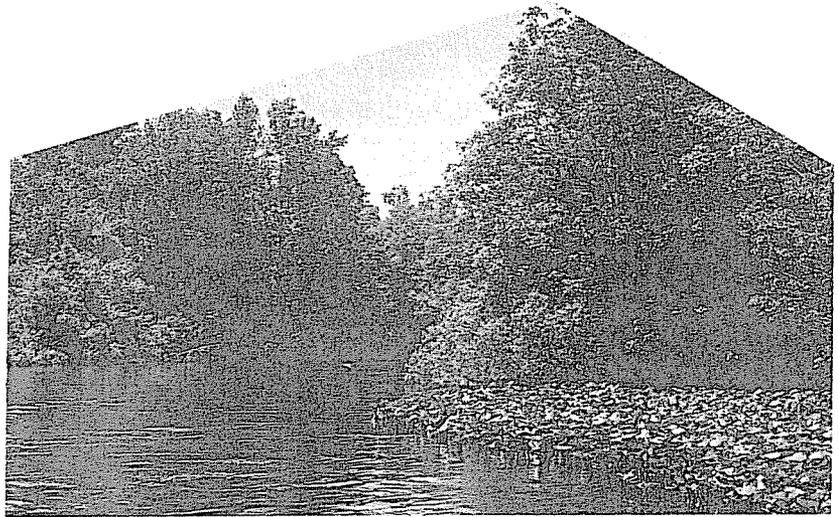
Inland Hurricane Shelter Study

The State of Florida is the most hurricane-prone state in the nation. Although not located along the coast, the inland counties in the North Central Florida region are vulnerable to hurricane threats such as severe winds and heavy freshwater flooding from hurricane-associated floods.

During 1984, the Council completed a technical data report to serve as a framework for the development and implementation of a regional inland hurricane shelter plan for the North Central Florida Region, including the Counties of Alachua, Bradford, Columbia, Gilchrist, Hamilton, Lafayette, Madison, Suwannee, and Union. The purpose of this study was to coordinate the evacuation and sheltering of threatened residents in a hurricane emergency, part of which is to accommodate residents from the coastal areas of the state. Separate hurricane evacuation studies for the region's two coastal counties, Dixie and Taylor, are scheduled to be completed this year.

Seminole Electric Impact Study

This study evaluates the impacts on community resources that may be created by the construction and operation of a new major power plant near the city of Perry in Taylor County. In 1983, the Council completed the first phase of this study, which included a proposed plan outlining the alternatives to mitigate the adverse and enhance the beneficial impacts on the local economies. The study provides recommendations for accommodating these impacts and evaluates the need to amend local government comprehensive plans based on the long-term impact of the power plant.



Probability of Landfalling Tropical Storms and Hurricanes Striking The U.S. Gulf and East Coast

ECONOMIC DEVELOPMENT

Since the Federal Economic Development Administration designated the Region as an Economic Development District in 1978, the Council has continued to maintain a high level of involvement in providing technical assistance to local governments, businesses, industries, and citizens in order to promote rational economic growth.

The Council annually updates an Overall Economic Development Program (OEDP), which provides general guidance for economic development planning activities in the Region.

Two programs, the North Central Florida Areawide Development Co., Inc. (NCFADC), and the Job Training Partnership Act (JTPA) Program, facilitate the improvement of the Region's economic environment.

Areawide Development Co., Inc.

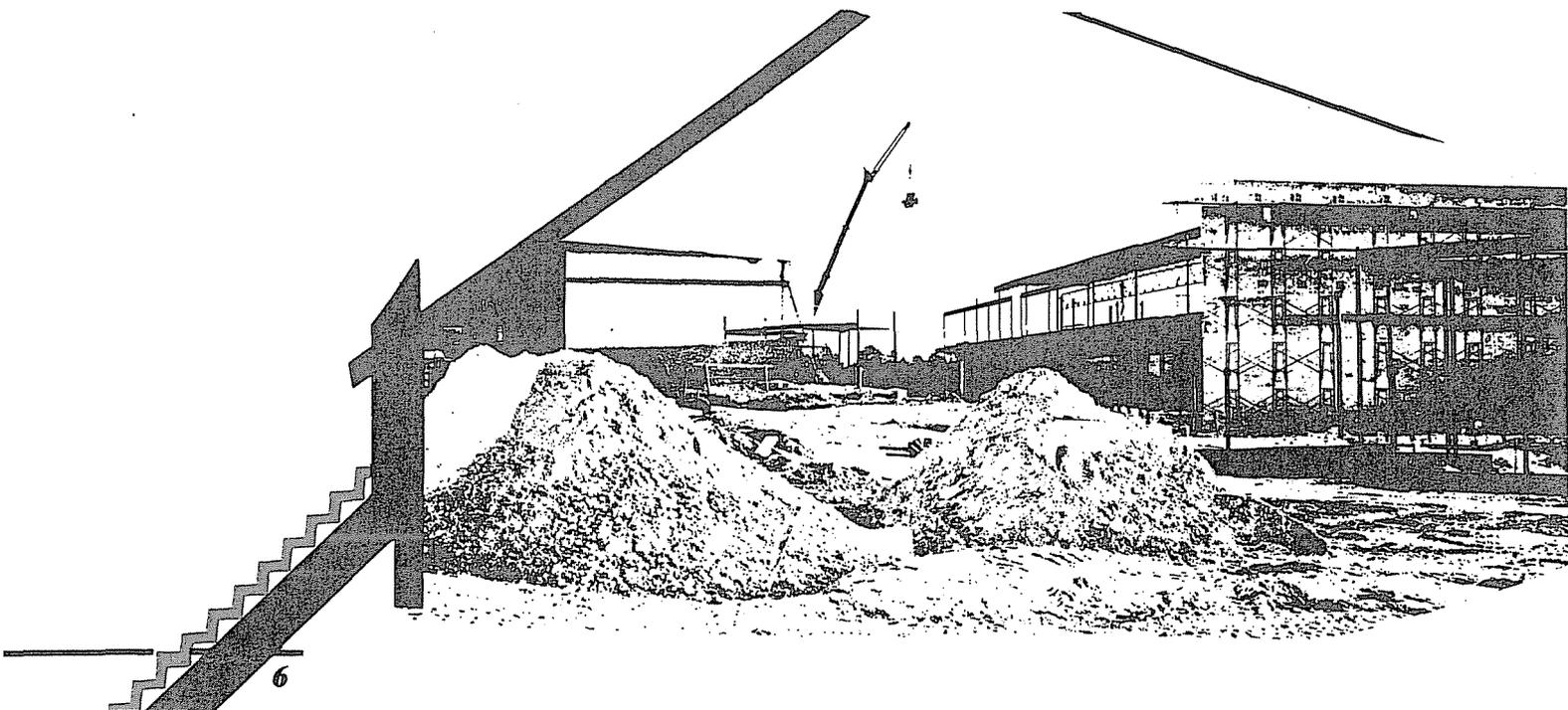
In cooperation with regional businesses, financial institutions, and community organizations, the Council was instrumental in creating the North Central Florida Areawide Development Co., Inc. (NCFADC) in 1983 as a non-profit

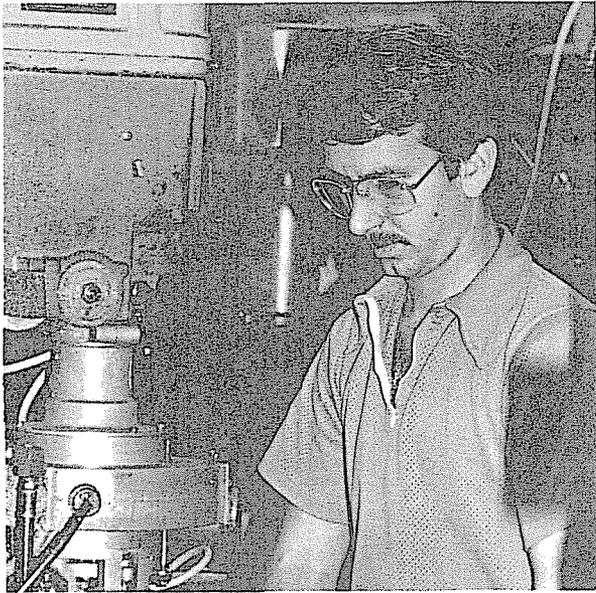
corporation. This year the NCFADC was certified by the Small Business Administration (SBA) to operate as SBA "503" Certified Development Company to provide subordinated mortgage financing to provide subordinated mortgage financing to eligible small commercial and industrial businesses in the area. The typical financing structure is as follows:

- ▶50%—Local financial institution (1st mortgage)
- ▶40%—NCFADC loan guaranteed by SBA (2nd mortgage)
- ▶10%—Small business' cash contribution

The major purpose of 503 is to assist communities to create jobs and expand local tax bases by stimulating plant improvements and expansions. To verify the project will make a substantial economic development impact on the community, the SBA generally requires one job created or retained for every \$15,000 SBA-guaranteed loan money.

Combining the incentives of long-term (15-25 years), low down payment (10), and reasonable interest rates (near long-term Treasury bond rates), 503 is one of the most attractive and effective economic development tools available today.





Job Training Partnership Act Program

In 1984, the transition from the Comprehensive Employment Training Act (CETA) to the Job Training Partnership Act (JTPA) was completed. The JTPA program, administered by the Council throughout the Region, assists economically disadvantaged persons in obtaining unsubsidized gainful employment, stressing a partnership between private business and public sectors in training individuals for private industry positions. These two entities are the Private Industry Council, consisting of representatives from the Region's businesses, and the Consortium of County Commission Chairmen from the Region.

The Council provides professional staff services for administering and coordinating the JTPA program in the entire Region. The Region is subdivided into four areas in which the actual applicant screening, training, and job placement is carried out. The Council subcontracts with the Job Service of Florida (Gainesville, Lake City, and Perry Offices), the Suwannee River Economic Council, Inc., and the Alachua County School Board to carry out the job training activities.

The job training services provided by the JTPA program include the following:

- ▶ **Classroom Training**
- ▶ **Pre-Employment Training**
- ▶ **On-the-Job Training**
- ▶ **Work Experience**

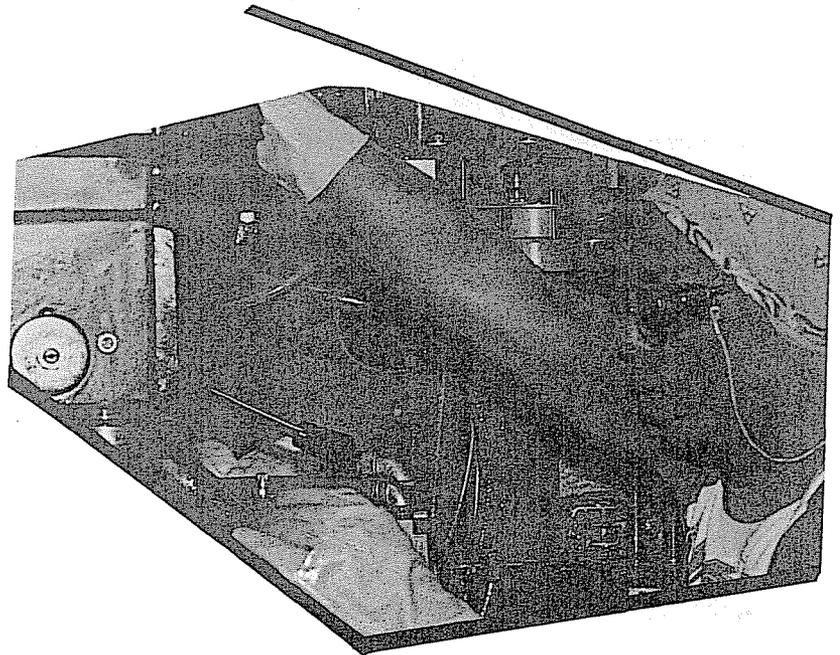
In the first nine months of the JTPA program, a total of 464 participants in the Region were served, of which 173, or 59.2% obtained unsubsidized employment.

Other Programs

The Council was also involved in the following economic development activities:

Prepared and submitted an application for an Economic Development Grant and Loan for Public Works Facilities for the City of Perry, for which funds were awarded.

Prepared and submitted a Request for Determination of Eligibility for Urban Development Action Grants (UDAG) to the U. S. Department of Housing and Urban Development for the City of Live Oak and assisted the Cities of Hawthorne, High Springs, and Madison and the Town of Mayo in being recertified for UDAG eligibility.



LOCAL PLANNING AND ASSISTANCE

The Council offers local planning and assistance services to member governments which do not have available staff or expertise for certain activities. The following projects were undertaken by the Council in 1984.

Community Development Block Grants

In 1983, the State of Florida assumed the responsibility of administering the Community Development Block Grant (CDBG) Program from the U. S. Department of Housing and Urban Development. The two State agencies responsible for this program are the Department of Community Affairs (DCA) and the Department of Commerce (FOC).

Working closely with these agencies and local governments, the Council submitted 26 CDBG applications in 1984, of which 19 addressed the need for improvements of public facilities, such as roads, water, sewer, and drainage facilities in low- and moderate-income areas. Four applications involved housing rehabilitation activities and three applications were submitted for the purpose of promoting economic development. Applications were prepared for the following communities:

- ▶Bradford County
- ▶Columbia County
- ▶Hamilton County
- ▶Lafayette County
- ▶Madison County
- ▶Suwannee County
- ▶City of Alachua

- ▶City of Archer
- ▶Town of Cross City
- ▶Town of Greenville
- ▶City of Hampton
- ▶City of Hawthorne
- ▶City of High Springs
- ▶City of Lake Butler
- ▶City of Lake City
- ▶City of Lawtey
- ▶City of Live Oak
- ▶City of Madison
- ▶Town of Mayo
- ▶Town of Micanopy
- ▶City of Perry
- ▶City of Starke
- ▶City of Trenton
- ▶City of Waldo





In addition to application assistance, the Council initiated administrative work on previously funded CDBG grants for the Cities of Perry and Live Oak and provided CDBG assistance to several other communities.

Land and Water

Conservation Fund Program

In 1984, the Council provided preliminary assistance to the Cities of Live Oak and Perry on Land and Water Conservation Fund applications to finance the construction of municipal swimming pools for the communities.

Florida Community Services

Trust Fund Program

In July 1984, the Council submitted a Florida Community Services Trust Fund application for the City of High Springs. Funds were granted to continue renovation of its community service center, enabling the City to utilize the building for office space for social service organizations.

Florida Recreation

Development Assistance Program

This year the Council submitted a Florida Recreation Development Assistance application to the Florida Department of Natural Resources for the City of Madison. The purpose of this application was to develop a resource-based park facility for community use. In addition, preliminary assistance was provided to Gilchrist County for a similar grant application.

Local Planning Assistance

During 1984, the Council provided technical assistance to Gilchrist County in complying with the five-year Local Government Comprehensive Planning Act of 1975 update requirement. This assistance consisted of the preparation of an Evaluation and Appraisal Report of the Comprehensive Plan and updated Comprehensive Plan.



TRANSPORTATION

The Council provides transportation staff services for the Gainesville Urbanized Area Transportation Study (GUATS)—the most populated area of the Region. GUATS is the continuing, comprehensive, and coordinated urban transportation planning program required in order to receive Federal funds for transportation projects.

The GUATS program officially began in 1971 and is administered by the Metropolitan Transportation Planning Organization (MTPO). The MTPO, which is a forum for cooperative decision-making by locally elected officials, is composed of the five City of Gainesville Commissioners and the five Alachua County Commissioners and is responsible for overall program directions, evaluation, and funding approval.

Last year, the MTPO conducted a number of transportation planning activities. Several of these activities were concerned with Transportation System Management (TSM) programs which address short-term transportation needs of the Urbanized Area through more efficient use of existing transportation resources.

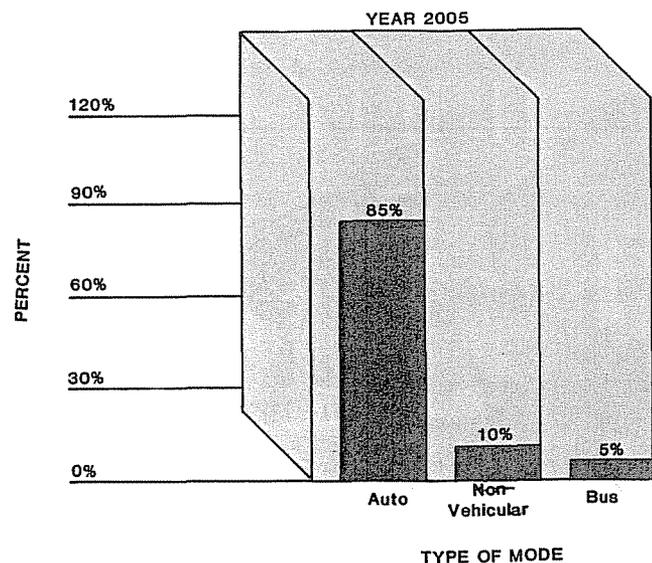
The purpose of these TSM planning activities are to get the most out of existing transportation facilities without having to channel limited transportation resources into expensive capital projects such as major road widenings. Several of these TSM activities are discussed below.

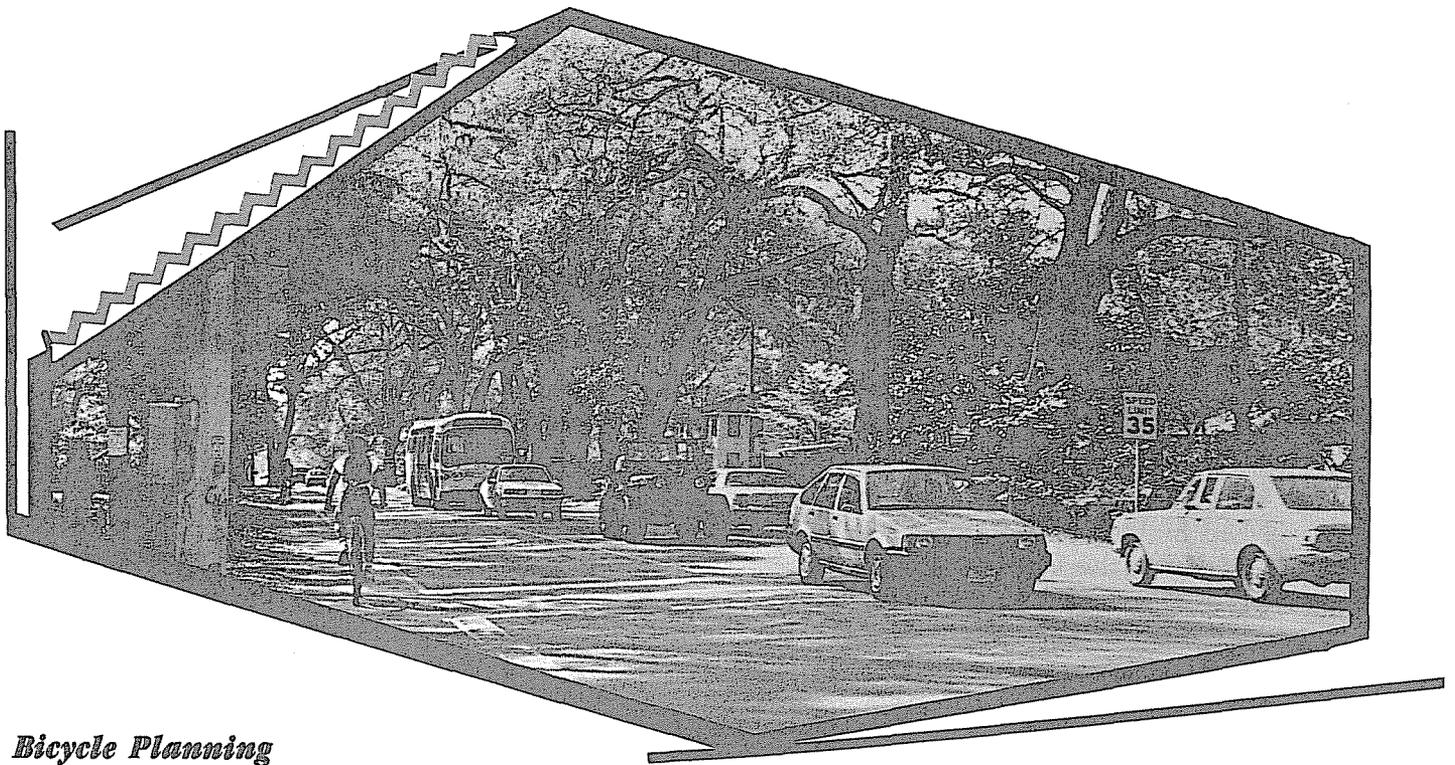
City of Gainesville Central City District Parking Study

One major transportation planning project completed during the year was Phase I of the City of Gainesville Central City District Parking Study. This study, which was undertaken as a joint effort by the MTPO staff and the City of Gainesville Traffic Engineering Department, consisted of:

- (1) conducting a Downtown Employee Parking Survey;
- (2) taking a comprehensive inventory of public and private parking facilities; and
- (3) conducting an Occupancy/Duration Parking Survey.

The purpose of this study was to determine the usage of existing parking facilities in the Central City District.





Bicycle Planning

The MTPO encourages the construction of bicycle facilities in conjunction with road construction and resurfacing projects. The MTPO had adopted a goal which states that by the year 2005, 10 percent of all Urbanized Area trips will be made by bicycle.

In support of this goal, the MTPO annually conducts a Bicycle Counting Program to monitor progress in reaching this goal and to establish a historical record of bicycle activity within the Urbanized Area. This program is part of an on-going transportation monitoring and surveillance program carried out by the MTPO staff and state and local agencies.

Mass Transit Planning

The MTPO also supports mass transit as an alternative means of transportation and has an adopted Year 2005 goal that 5 percent of all Urbanized Area trips will be made by mass transit. MTPO staff is currently developing long-term policies and strategies for the mass transit system necessary to achieve this 5 percent transit modal split goal.

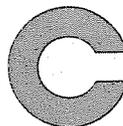
Other Transportation Planning Activities

Regular transportation planning activities include staff support for MTPO and advisory committee meetings, overall project administration, and responding to numerous requests by the public regarding GUATS plans and programs.

One important document prepared annually by staff and adopted by the MTPO is the Transportation Improvement Program (TIP). The TIP includes highway, bicycle, mass transit, and airport improvement projects programmed for the next five years. This document serves as a short-range implementation program for the GUATS Long-Range (Year 2005) Transportation Plan.

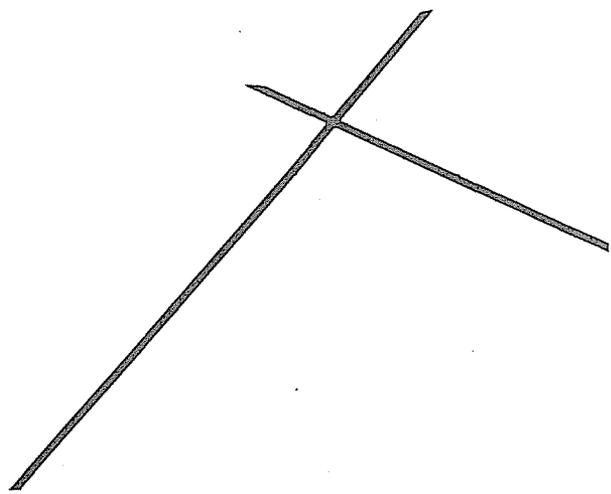
The transportation planning activities described above are part of a continuous, on-going transportation planning program which is coordinated with the comprehensively planned development of the Urbanized Area. The GUATS program attempts to ensure that adequate transportation facilities are provided to meet future needs.

CITIZEN PARTICIPATION MEETINGS AND CONFERENCES



Citizens participate in Council programs in a variety of ways. Ongoing citizen participation is accomplished by including non-voting citizen members on the Council, the Board of Directors, and various committees.

This format allows direct citizen input at the policy-making level. Also, Citizens Advisory Committees are created for special projects in which citizen input is desirable or necessary. Finally, the Council maintains extensive lists of interested persons to whom meeting notices and newsletters are sent.



Meetings and Conferences

The Council sponsored its second Regional Conference in March 1984. Topics discussed included Legislative Issues, Hazardous Waste, Constitutional Amendment I, and Legislative and Current Local Government Concerns. Approximately 50 people attended the conference, including area legislators and officials.

Also, in 1984, the Council, in a continuing program initiated last year, sponsored a second series of seminars to provide supervisory training to local government personnel in conjunction with the Florida State University Center for Public Management. Two series of four seminars were attended by 50 individuals from throughout the region.

For more information on Council activities, publications, and services, please feel free to call the Council offices at (904) 376-3344 or come by 10-300 S.W. 2nd Avenue, Gainesville, Florida.

A newsletter is published several times each year to inform the members, government and planning agencies, and the general public about new programs and other various activities in which the Council is involved.

In addition, brochures and informational briefs are published for special programs, studies, and projects. This year, the Council published the following materials.

Economic Development

- ▶ North Central Florida Service Delivery Area Job Training
- ▶ Annual Overall Economic Development Program

Local Planning and Assistance

- ▶ 26 Community Development Block Grant Applications
- ▶ Request for Determination of Eligibility for Urban Development Action Grant for the City of Live Oak

Transportation

- ▶ City of Gainesville Central City District Parking Study Phase I—Existing Conditions
- ▶ Gainesville Urbanized Area Bicycle Counting Program
- ▶ Gainesville Urbanized Area Transportation Improvement Program—FY 1985-1989

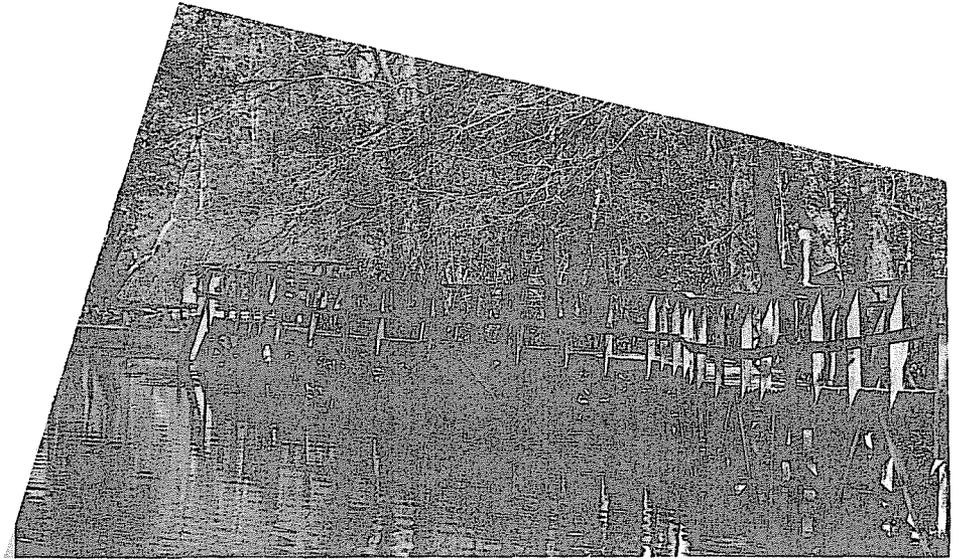
General

- ▶ NCFRPC Newsletters
- ▶ 1983 Annual Report
- ▶ Overall Program Design

The Council also provides information and referral services on planning to the public. In addition, the following maps and information services are available to the general public at cost of reproduction:

- ▶ Topographical Maps
- ▶ Flood Plan Maps
- ▶ Aerials
- ▶ Census Information

REVIEW ACTIVITIES



One of the ways the Council implements regional plans is through several review activities, including the following:

- Review of Applications for Federal Assistance (Executive Order 12372)
- Florida Development of Regional Impact (DRI) Reviews
- Review of Local Emergency Management Plans
- Review of Other Agency Plans, Projects, and Rules

The Council's Clearinghouse Committee is responsible for these review activities.

Clearinghouse Reviews

The Governor has designated the Council as the Areawide Clearinghouse for all federally-funded projects that will affect the region. The Clearinghouse Committee reviews these projects to: (1) ensure coordination and consistency with local and regional plans, (2) avoid duplication or conflict with other local or area projects, and (3) offer suggestions to improve the efficiency and effectiveness of these proposed projects.

During 1984, the Council reviewed 97 applications, totaling over \$56.5 million in federal funds.

Other Review Activities

In addition to Clearinghouse reviews, the Council undertakes several other review activities, including:

- Development of Regional Impact (DRI) Review
- Ten Year Site Plans of Major Electric Utilities
- Local Comprehensive Plan Amendments
- Environmental Impact Statements

In 1984, there were no major DRI reviews conducted for projects that might have a substantial effect on the welfare of citizens of more than one county. The Council has, however, been involved with the Department of Community Affairs in revising regulations relating to development, monitoring previously approved DRI's, and consulting with land owners and developers about the DRI process.

In 1985, the Council will continue and initiate a number of projects and activities as follows:

Regional Activities

Growth Management. The Council will continue to work closely with State and local governments in the development and implementation of growth management policies and the preparation of the Policy Comprehensive Regional Policy Plan. The goal is to attain rational development of the area while preserving the Region's natural environment.

Hazardous Waste Assessment Program. In accordance with the Water Quality Assurance Act of 1983, the Council will conduct a regional hazardous waste assessment during 1985. A survey of all potential generators of hazardous waste in the region which identifies the types and amounts of hazardous waste generated and management practices used, will provide the basis for the regional and local hazardous waste facility needs assessment. Counties will soon be contacted to discuss arrangements for completing this program.

Hurricane Evacuation and Inland Shelter Study (Dixie and Taylor Counties). This project, in its second and final year, provides the framework of an inland hurricane shelter plan for the Region.

Coastal Hazard Mitigation and Resource Protection. In 1985 the Council will prepare management plans for areas vulnerable to the hurricane surge and freshwater flooding, and for natural areas of regional significance. Plans will be designed to effectively mitigate problems which might be created by the future development of these areas.

Review Activities. The Council will continue numerous ongoing review activities, which includes Clearinghouse reviews, DRI reviews, and local government comprehensive plan reviews. Other agency plans, projects, and rules are also received.

Economic Development

North Central Florida Areawide Development Co., Inc. The Council will provide administrative services to the Areawide Development Company, working closely with regional businesses, financial institutions, and community organizations.

Job Training Partnership Act. Professional staff services will be provided by the Council for the administration of this program for the entire Region.

Local Planning and Assistance

Community Development Block Grants. CDBG applications will be prepared for many of the Region's local governments. CDBG Assistance in CDBG will be provided as requested.

Other Local Assistance Activities. The Council will assist local governments with other programs in 1985, including recreation and community service projects.

Transportation

Transit Development Program—Phase II. Phase I of the TDP will be completed in 1985. This will include a capital plan for the Regional Transit System aimed at providing an increased level of transit ridership through the year 2005.

Transit Route Profile

In 1985, bus stop information for selected routes will be collected and analyzed.

FINANCIAL REPORT

1983-84

Revenues and Appropriated Fund Balance

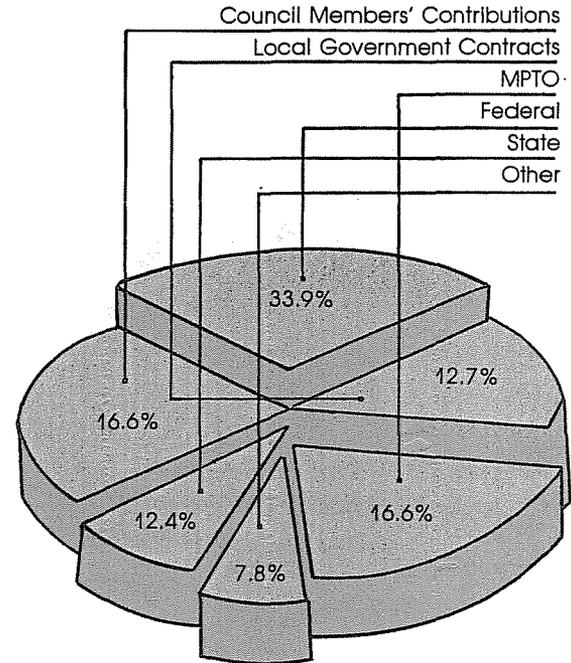
Sources	\$	\$
Federal		186,562
Direct	55,533	
Pass-through from State	131,029	
State		68,409
Local Government Contracts for Planning Gainesville-Alachua County Metropolitan Transportation Planning Organization		70,254
Council Members' Contributions (\$.30/capita)		91,326
Other		91,438
North Central Florida Health Planning Council	12,854	
Interest Income	18,465	
Depreciation	3,187	
Miscellaneous Income	2,006	
Coordinated Transportation System	6,335	
TOTAL REVENUE BEFORE PASS-THROUGH TO SUBRECIPIENTS		550,836
FEDERAL PASS-THROUGH TO JTPA SUBRECIPIENTS		1,192,547
TOTAL REVENUES AFTER PASS-THROUGH TO SUBRECIPIENTS		1,743,383

1983-84

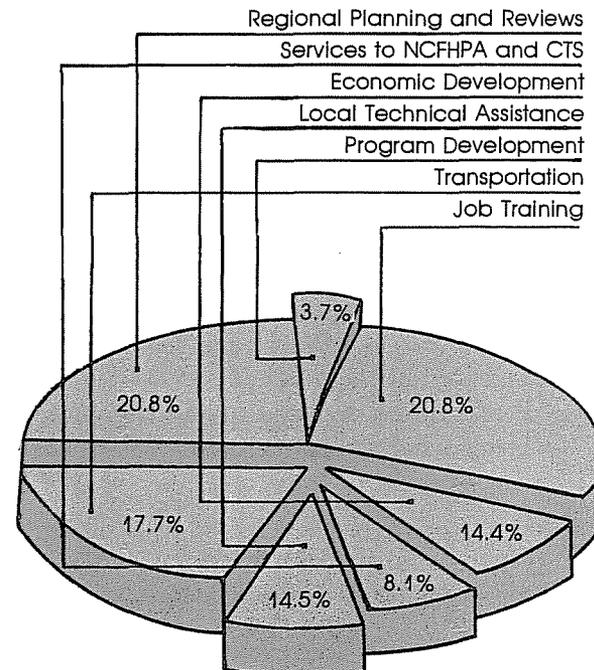
Expenditures

Programs	\$
Regional Planning and Reviews	107,180
Economic Development	74,045
Local Technical Assistance	74,785
Transportation	91,326
Job Training	107,374
Program Development	41,954
Services to NCFHPC and CTS	19,189
TOTAL EXPENDITURES BEFORE PASS-THROUGH TO SUBRECIPIENTS	515,853
Remittance to JTPA Subrecipients	1,192,547
Total Expenditures Including Remittance to Subrecipients	1,708,400

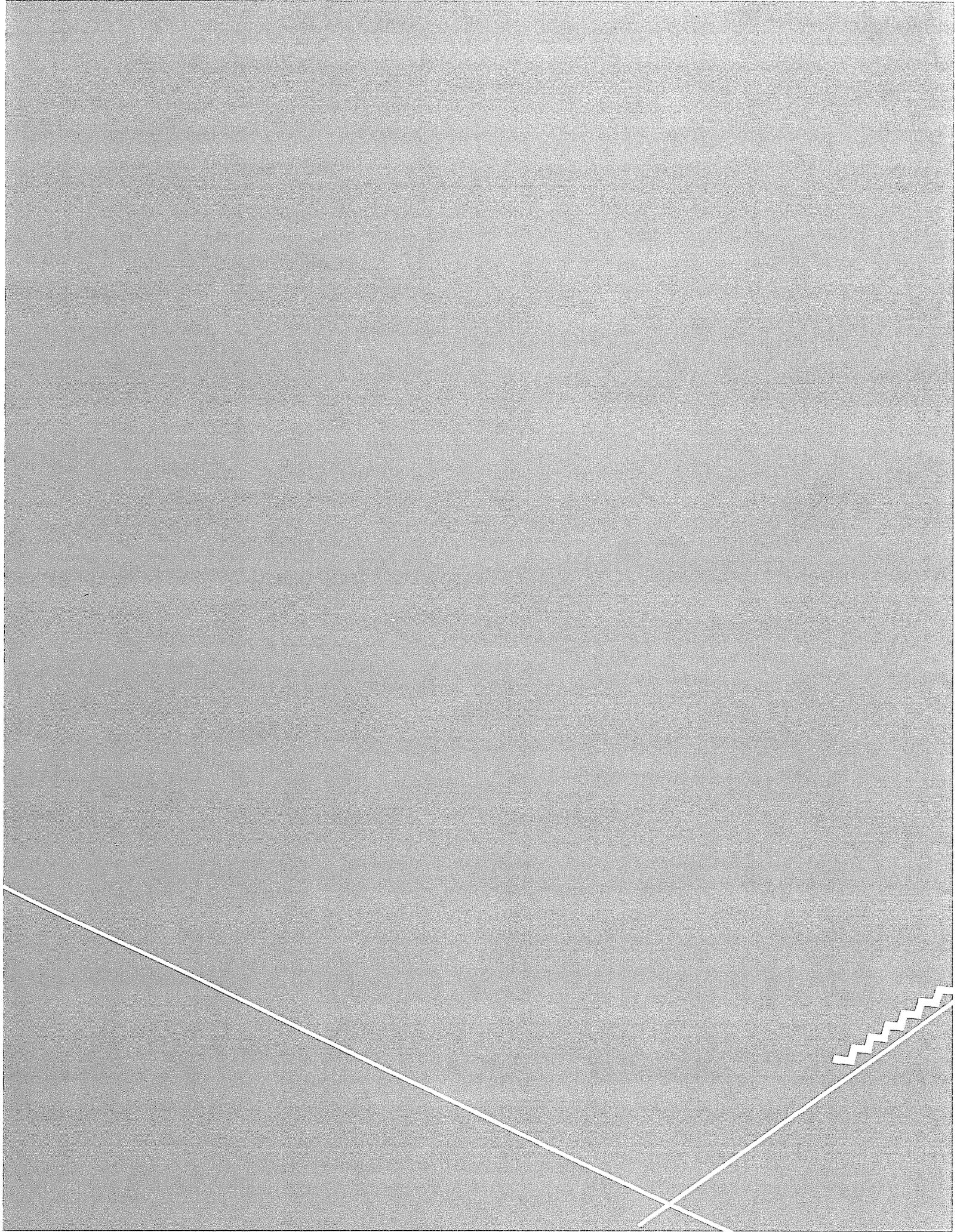
Revenues and Appropriations



Expenditures



NOTE: The revenues and expenditures are taken from the Council Audit prepared by Davis, Monk, Farnsworth and Company, Certified Public Accountants, 4010 N.W. 25th Place, Gainesville, Florida 32604. The Audit is available at the Council for review and copying at cost during regular office hours.



NCFRPC

<p>BULK RATE U.S. Postage Paid Gainesville, FL 32601 Permit No. 475</p>

NORTH CENTRAL FLORIDA REGIONAL PLANNING COUNCIL

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Gilchrist County

Vice-Chairman

ROBERT MILNER
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Secretary-Treasurer

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