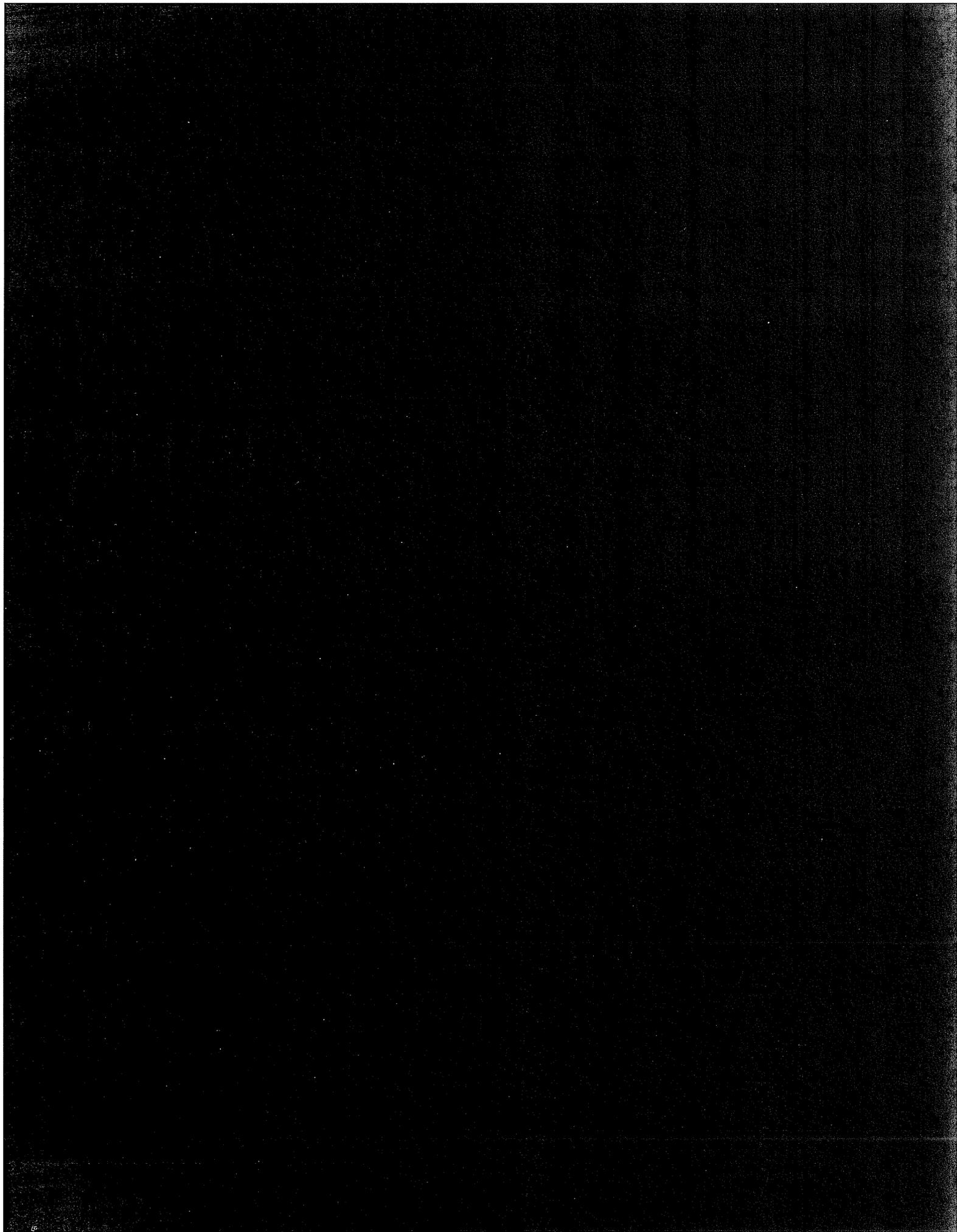
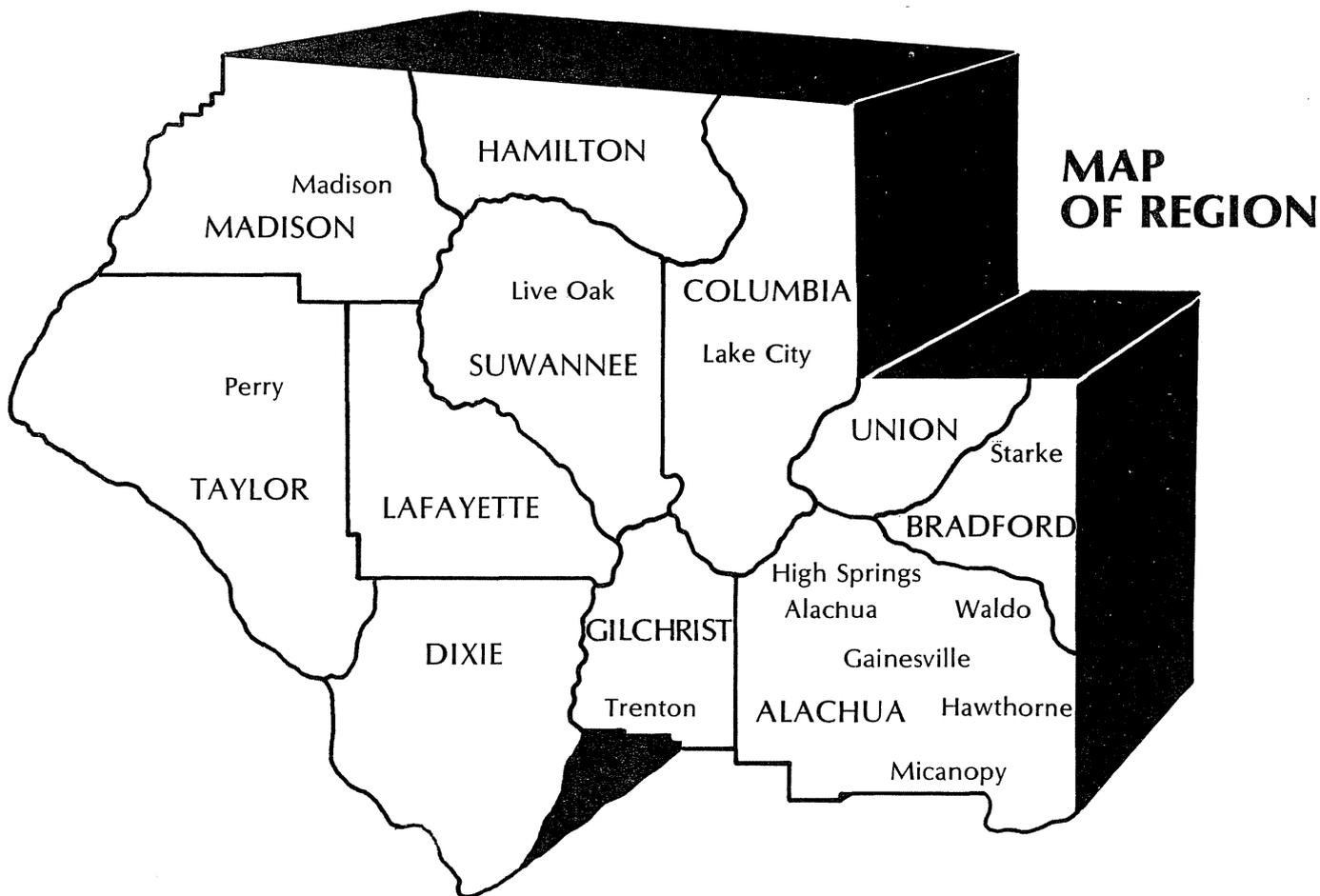


**1981
ANNUAL
REPORT**

AVLA
BRAD
COLUMBIA
DIXIE
GILCHRIST
HAMILTON
LAFAYETTE
MADISON
SUWANNEE
TAYLOR
UNION





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Chairman's Message

Citizens and Friends of North Central Florida

I am pleased to present this 1981 Annual Report of the North Central Florida Regional Planning Council for your review. The Council's programs and services, which are summarized in the following pages, have made a substantial contribution to the region's local governments.

That this has been a busy year for the Council is reflected in the work program and this brief report. However, with the dramatic shift in the role the Federal Government will play with respect to domestic affairs, it is anticipated that the Council will have to accept a heavier responsibility, with fewer resources, to assist our members through this transition.

On behalf of the Council representatives, I want to thank member local governments, citizens, and staff for their cooperation and support. Your continued interest and participation are vital for the Council to meet the challenges of tomorrow.



E.W. Hodges
Chairman

The Region

The eleven counties in north Florida that form the 7,000 square mile planning region contain 33 municipalities and house 300,000 people. The region has rolling meadows, woodlands, spring-fed streams including the world famous Suwannee River, a marshy Gulf coast and growing communities ranging in size from 200 to over 80,000 residents.



The Council

The Council is a voluntary association of 23 local governments including all 11 of the region's counties and 12 of the most populous municipalities. Florida's Governor appoints one-third of the 57 representatives and the member local governments appoint the other representatives. Two-thirds of the representatives must be local elected officials.

The Council representatives, actively participating through a Board of Directors and numerous committees guide, develop, and implement area-wide policies and programs. The Council also serves as a forum for coordination and review of Federal, State, local and private planning and development programs and activities affecting the region.

In addition to being designated as the Comprehensive Planning Agency for the Region and accepting responsibility for certain Federal and State-mandated coordination and review authorities, the Council provides services directly benefiting local governments. These services include: technical planning assistance, grant and loan application assistance, transportation planning assistance, personnel and management assistance, and local government energy audits.

COUNCIL MEMBERS AND REPRESENTATIVES 1981

E.W. Hodges • Chairman
Tom Coward • Vice Chairman
James H. Montgomery • Secretary-Treasurer

ALACHUA COUNTY

*Phyllis Bleiweis
*Thomas Coward
Jack Durrance
Oscar Lee Harris, Jr.
*Helen H. Hood
*Walter "Sonny" Lee
Rodney D. McGalliard
*Barry Rutenberg
John Schroepfer, Jr.
Earl M. Starnes
+Dale Thompson
Edwin B. Turlington
Jane B. Walker
*Jonathan F. Wershow

Alachua

*Glenn DuBois

Gainesville

Courtland Collier
+W.T. Coram, Jr.
Mark Goldstein
Gary Junior
*Bobbie Kline
Sidney Knight
*W.E. "Mac" McEachern
Dale McPherson
Orville Powell
+*Charles Stefan

Hawthorne

Eddie Lee Martin

High Springs

L.W. Register, Jr.

Micanopy

Carmen Smyth

Waldo

+*Fern Ganstine
Percy Thomas

BRADFORD COUNTY

*E.W.Hodges
Robert L. Scott
James L. Womack

Starke

*Bob Milner, Jr.

COLUMBIA COUNTY

*Aldine Feagle
+*Becky Devane Hall
*James H. Montgomery
Dupree Moody
*Samuel Thompson
Clarence Tucker

Lake City

Gerald Witt

DIXIE COUNTY

*Leroy "Bookie" Evans
Dolphus Peppers

GILCHRIST COUNTY

*Jackie Barron
*Willie L. Hogan

Trenton

+*Kathryn Deen
Montie Lou Prime
+James E. Vickers

HAMILTON COUNTY

*David Goolsby
*Willie Guy Turner

LAFAYETTE COUNTY

Eunice H. Sullivan
*Paul Trawick

MADISON COUNTY

Roy Franklin Milliron, Jr.

Madison

*Frank Merritt

SUWANNEE COUNTY

Seymour Chotiner
*Jerry Scarborough

Live Oak

*S.T. McDowell

TAYLOR COUNTY

*Dennis Howell
*Albert Johnson, Jr.

Perry

Clarence J. Giddens

UNION COUNTY

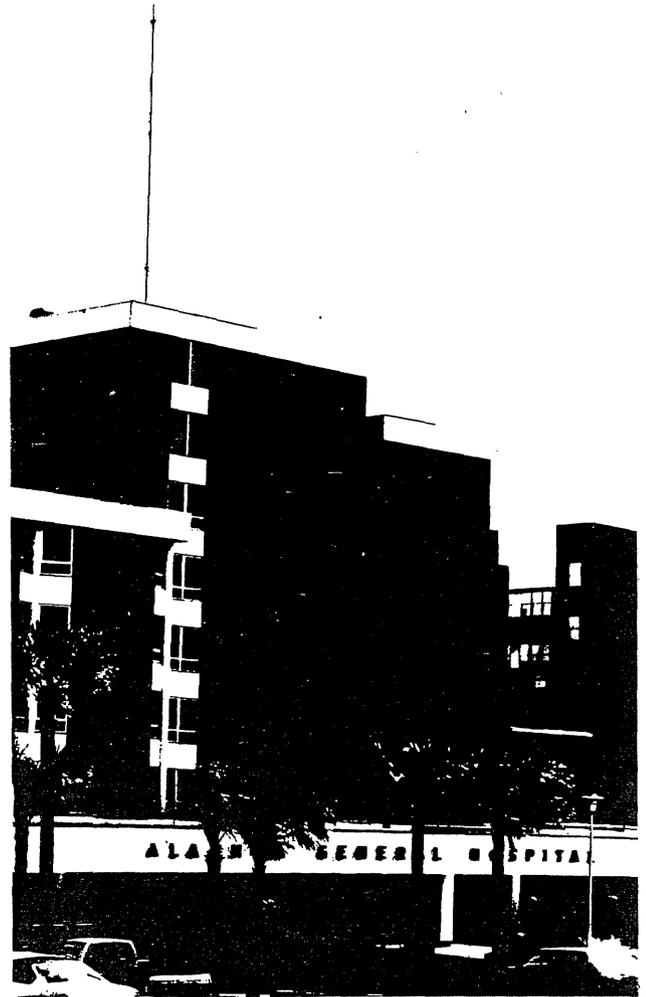
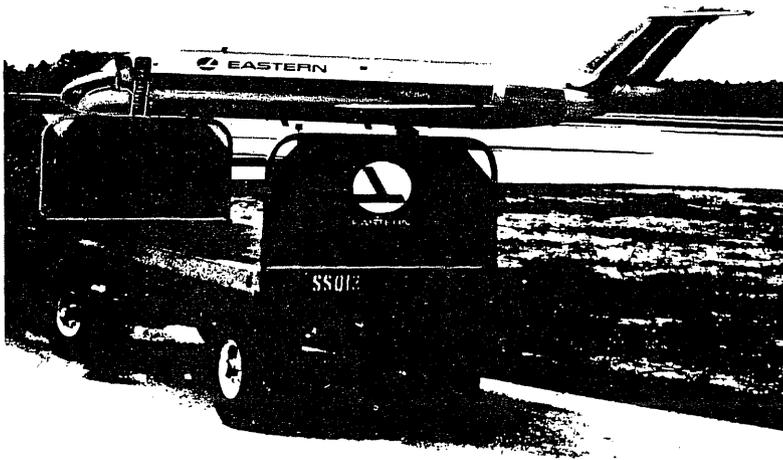
*Gary M. Brannen
*Fletcher Myers

*Board of Directors
+Non-voting participants

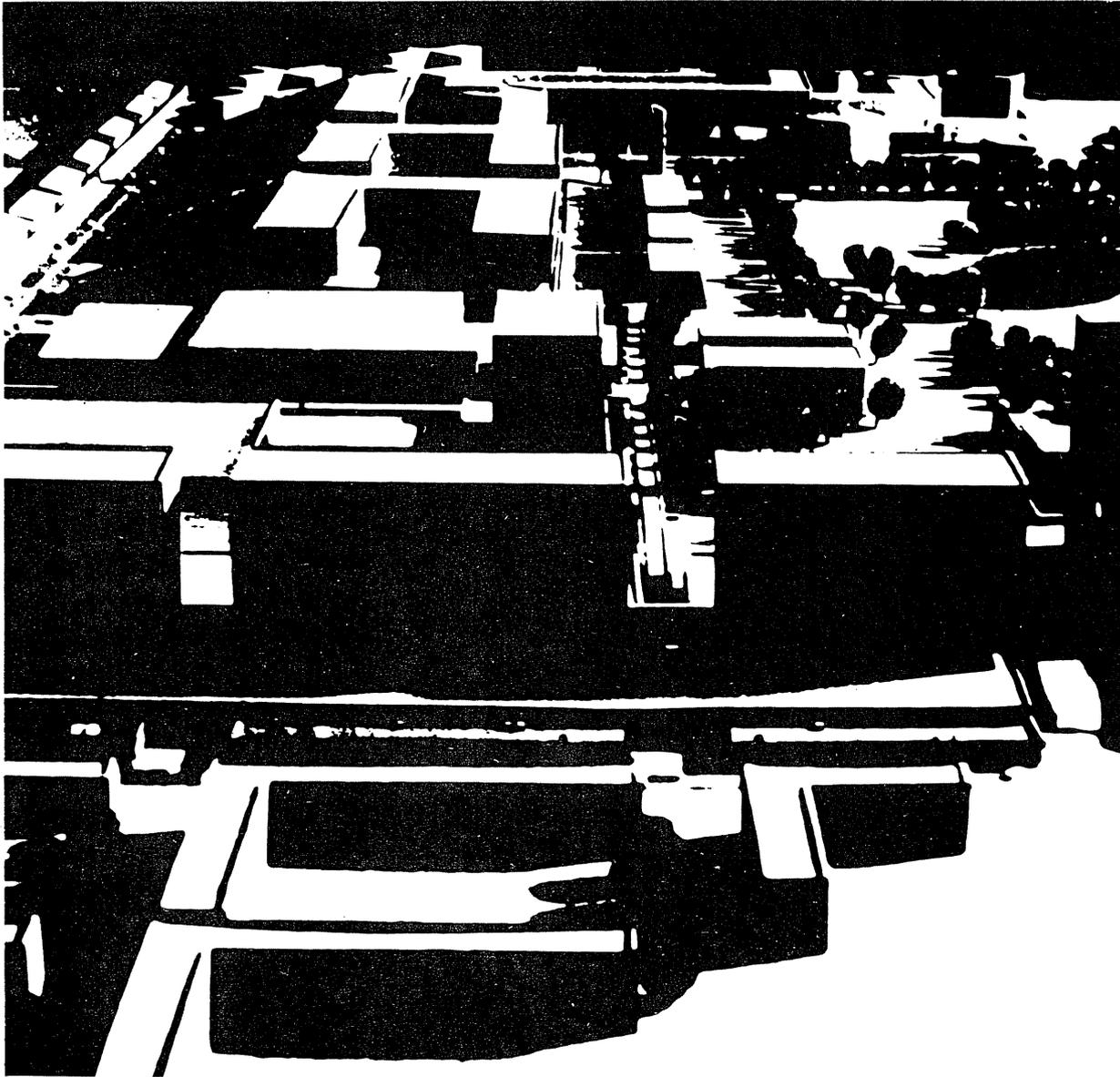
Regional Planning

The Regional Planning Program during 1981 consisted of a variety of planning activities and studies. One regional planning activity involved working with the Department of Veteran and Community Affairs (DVCA) and other regional planning councils in the State to develop descriptions and cost estimates for the preparation of elements of the State-mandated Comprehensive Regional Policy Plan (CRPP). Another regional planning activity consisted of the preparation of a list of State-mandated regional issues which was submitted to DVCA for adoption. These regional issues will be used to guide the preparation of the CRPP and in the Council's review programs.

Also completed in 1981 was the Regional Capital Improvements Program '81. This report lists major capital improvements of regional significance prepared by State and Federal agencies, local governments, and where appropriate by the private sector where the project is community service oriented, e.g., hospitals and other health and social service related facilities. The report groups the projects by jurisdiction under functional headings, e.g., Transportation Facilities and Solid Waste Facilities. Each project is given a priority based upon five regional criteria.



The primary regional planning study completed during 1981 was the Growth and conservation of Existing Communities study. This study was a two-year effort. The first year focused on identifying areas within the region that showed signs of physical or economic deterioration, determining the specific problems or needs of the area, and listing Federal or State program measures that might be used to address the problems. This past year the study looked into distressed non-residential areas by examining the degree of distress of the major commercial and industrial districts located in and around the 33 municipalities in the region. The section of the study dealing with the status of "water and sewer" evaluated the present and planned capability of communities to provide central utilities. The final section of the study located subdivisions in and around existing communities which have remained essentially vacant.



Economic Development Planning

The Federal Economic Development Administration (EDA) designated the Council an Economic Development District in 1978. This designation and the accompanying annual planning grants have allowed the Council to conduct economic development planning for the entire region and to assist the nine designated Redevelopment Area Counties in applying for economic development grants.

The Council has been actively involved in providing technical assistance to business, industry, citizens and local governments in order to foster sound economic development. Annually, the Council updates its Overall Economic Development Program which provides guidance and direction for the Council's economic planning and technical assistance efforts.

From 1979 through 1981, the Council provided special economic development assistance to the Alachua County Research and Development Authority. This extra assistance was made possible by an Incentive Grant from EDA. During this period, the Council provided the Authority with a full-time staff person to assist the Authority in such matters as site selection and plan preparation for the Authority's future research and technology park.

Environmental Planning

The primary environmental matter in which the Council was involved during 1981 was the preservation of the Suwannee River and its major tributaries. In 1980, the Suwannee-Santa Fe Rivers Committee of the Council completed preparation of model floodplain development and scenic regulations for use by local governments along the rivers.

Governor Bob Graham, in the fall of 1980, created the Resource Planning and Management Committee for the Suwannee River Basin pursuant to the Area of Critical State Concern legislation. The Council dissolved its own Committee when its work was completed in 1980 and voted to support the work of the Governor's Committee.

The Governor's Committee consisted of representatives of local governments, state and regional agencies, environmental groups and private enterprise. Several Council representatives were appointed to the Committee and the Council staff was called on to provide assistance. The Committee's charge was to study the Basin's challenges and prepare a report to the Department of Veteran and Community Affairs, the designated land planning agency for the State of Florida.

After a year of work, the Governor's Committee completed its first phase by adopting a Suwannee River Management Plan including a model Floodplain Management Ordinance. The management Plan includes thirty-five separate recommendations for protecting the land and water resources within the 100-year floodplain of the Suwannee River Basin. The second phase of the program is expected to begin in 1982 with each local government being asked to adopt the recommendations contained in the management plan, including the floodplain ordinance.

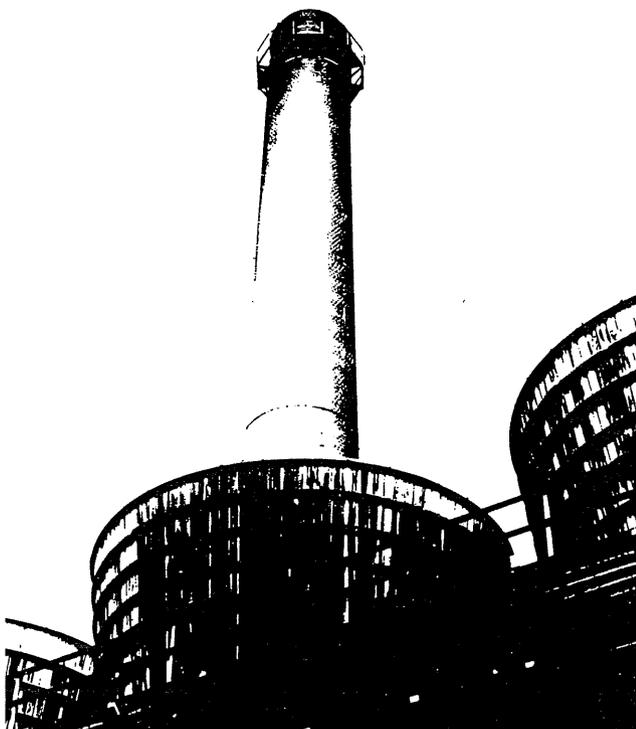
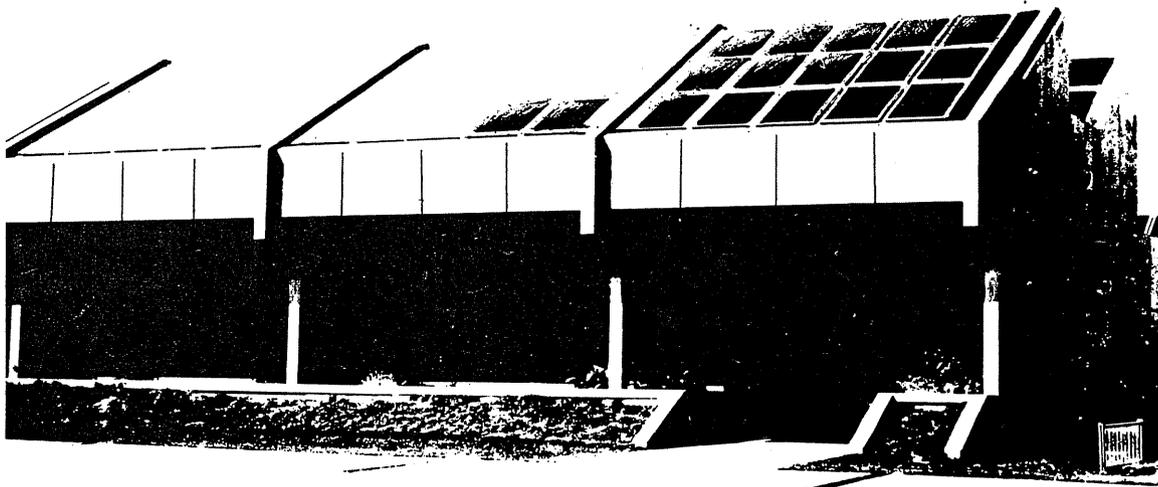


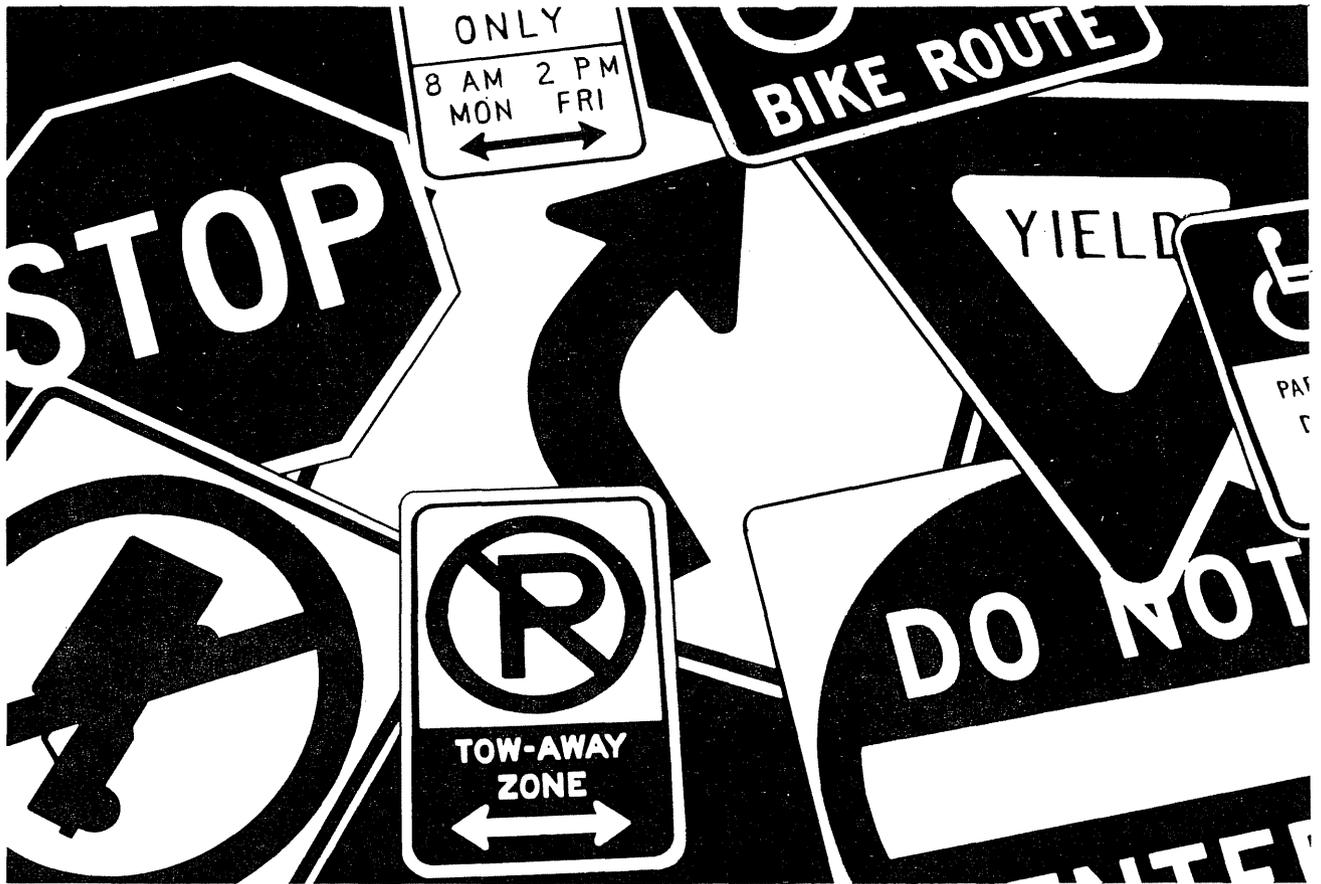
Energy Planning

The Council continued its energy planning and technical assistance efforts during 1981. Part of the effort involved helping the Governor's Energy Office complete the development of a Local Government Energy Manual.

The primary energy planning effort dealt with preparing energy audits for the following cities and counties of the region: Bradford County; Starke; Union County; Lake Butler; Live Oak; Columbia County; Lake City; Lafayette County; Mayo; and Gilchrist County.

These studies, based upon model studies completed for the City of Madison and Suwannee County in 1980, analyzed data on past expenditures for energy consumption for each local government. The studies also reviewed the operation of each local government to find the largest energy-consuming services and made energy-conservation recommendations.





Local Planning and Assistance

The preparation of local comprehensive plans, zoning ordinances, and subdivision regulations continued to receive primary emphasis in Council services and assistance to local governments. Since the Local Government comprehensive Planning Act was enacted in 1975, nine counties and 24 municipalities -- three-fourths of all local governments in the region -- have received local planning services.

During 1981, nine contracts for various elements of local plans were completed. To assist local governments in at least partially financing the costs of preparing their State-mandated plans, the Council prepared four applications for Federal '701' planning funds and Florida Local Government Comprehensive Planning Act Assistance funds. All projects were funded.

Other grant and technical assistance provided by the Council during 1981 included:

- 10 HUD Community Development Block Grant Preapplications
- 6 HUD Community Development Final Applications
- Administration of 3 local government Block Grant Programs
- A housing study for the City of Madison under its Block Grant Program
- A map project for Bradford County
- A warning and regulatory sign replacement study for the City of Madison

Using a grant from the Office of Personnel Management, the Council continued assisting cities and counties in updating job descriptions, pay plans, affirmative action programs and other personnel-related materials.

Transportation Planning

Urban Area Transportation

An agreement signed between the Florida Department of Transportation, Alachua County and the City of Gainesville reconstituted the Metropolitan Transportation Planning Organization (MTPO) in 1978. The MTPO plans and programs projects in the Gainesville Urban Area (GUA). The Council provides administrative and technical staff assistance to the MTPO in developing transportation plans and programs

During 1981, the MTPO was involved in a variety of transportation planning activities. For example, a "Transportation energy Contingency Plan" was prepared clearly delineating implementation responsibilities and a comprehensive process for local monitoring of fuel shortages. Another study was produced to provide a better understanding of how people perceive different modes of transportation. The MTPO also began implementing its responsibilities under the Florida Transportation Disadvantaged legislation. Most of the year was devoted to working with citizens and elected officials in formulating a transportation plan for the year 2005.



Rural Transportation

The Florida Legislature enacted Chapter 427 creating a Coordinating Council on the Transportation Disadvantaged in 1979. The purpose of the legislation is to foster the coordination of transportation services provided to the transportation disadvantaged by social service agencies.

The Council entered into a contract with the Florida Department of Transportation (FDOT) to assist in preparing the necessary coordinated transportation disadvantaged plans for each county in the region. The Council staff attended numerous meetings with social service agency representatives and county commissions to collect the necessary plan information, to execute contracts, and to assist in getting transportation providers designated.

Each county in the region is at a different stage of plan development and adoption. In 1981, Suwannee, Columbia, and Hamilton counties were completed. This program will continue into 1982.



Review Activities

One of the ways the Council implements its regional plans is through its several review responsibilities. These responsibilities include the Federal A-95 reviews, Florida Development of Regional Impact reviews, Local Government Comprehensive Plan reviews and the review of other agency plans, projects and rules. The Council's Clearinghouse Committee carries out these review responsibilities.

A-95 reviews

The Council has been designated by the Governor to be the Areawide Clearinghouse for the region to implement the Federal Office of Management and Budget Circular A-95. The review requirements contained in the Circular call on the Council to prepare advisory comments for each federal funding agency on a wide variety of federally-assisted programs and projects that will affect the region. The review process, while preventing costly duplication and conflict among proposed program and projects insures consideration of local and regional goals and plans.

From October, 1980, through September, 1981, 178 applications totaling over \$87,350,000 in Federal funds were reviewed.



Developments of Regional Impact

The Governor has designated the Council as the regional planning agency to carry out the Development of Regional Impact (DRI) review responsibilities for the region. Chapter 380, Florida Statutes, requires the review of proposed developments which, because of their "character, magnitude or location" might have a substantial effect on the health, safety or welfare of citizens of more than one county.

During this past year, the Council has been involved in a variety of DRI-related matters. These activities have included the preparation of a list of regional issues, keeping track of proposed legislation and the review of DRI's. Although several proposed developments were monitored to determine their DRI status, by the end of the year only the Turkey Creek residential development in the City of Alachua and the Santa Fe Swamp peat mining proposed in Bradford County have officially entered into the DRI review process.

The Turkey Creek DRI, proposed to contain more than 5,000 dwelling units, is likely to be reviewed by the Council Clearinghouse Committee and Board of Directors in April 1982. The Georgia-Pacific Corporation, which is proposing to mine peat in the Santa Fe Swamp, is in the data and information collection phase of the DRI process. Review of this DRI might not occur until early 1983.

Local Government Comprehensive Plan Reviews

The Council reviews all local government comprehensive plans, plan elements and significant amendments under authority of Chapter 163, Florida Statutes. The primary concern of the Council in reviewing local plans is to determine the consistency with the adopted regional plan. However, the Council also provides comments to local governments on possible areas of conflict between a proposed plan and plans of adjacent jurisdictions.



The Council reviewed proposed plans for the following local governments during 1981.

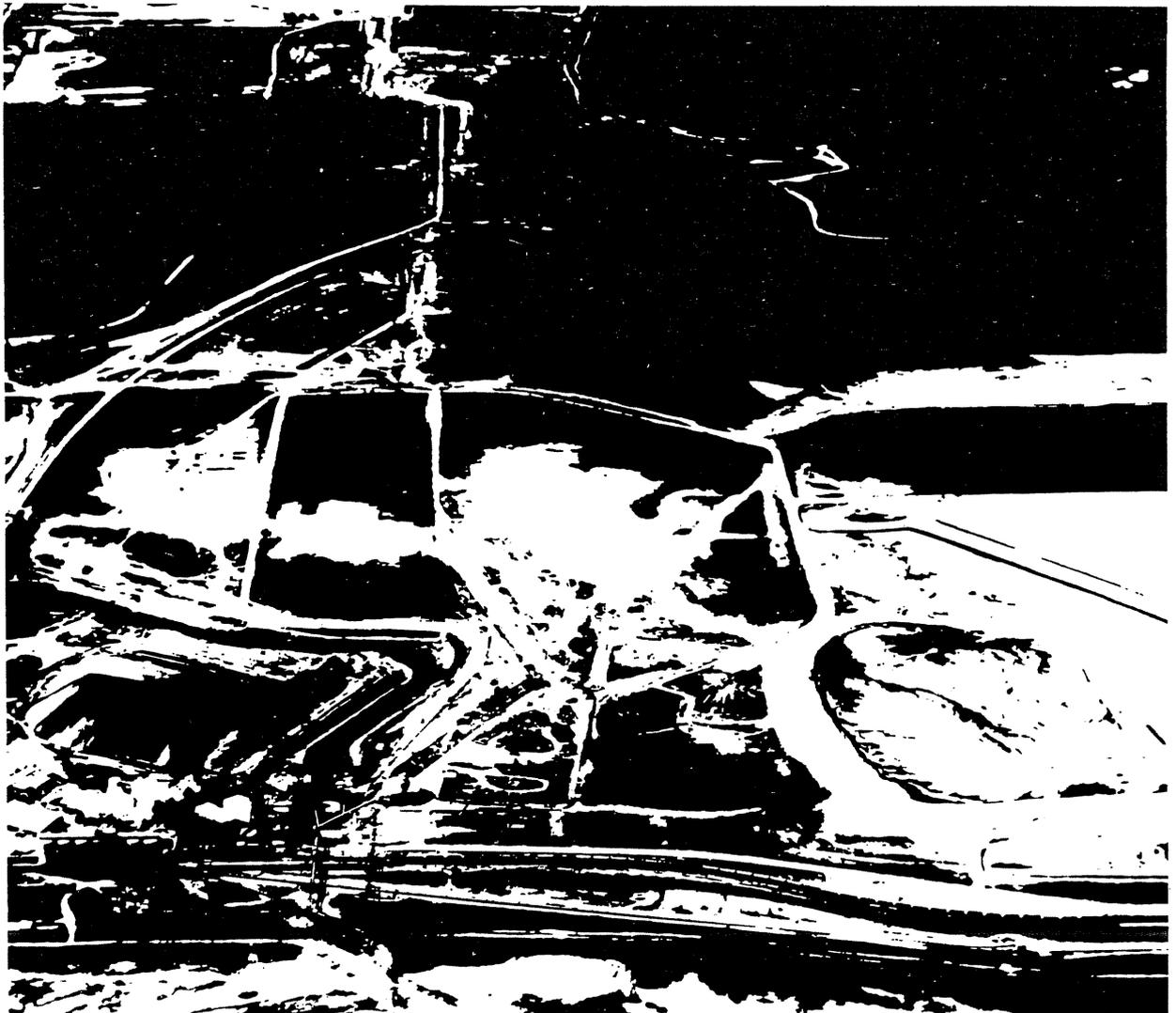
**Madison County and Town of Lee
City of Newberry
Lafayette County & Town of Mayo
Taylor County
City of Perry
Suwannee County
Union County, City of Lake Butler
and Town of Worthington Springs
Town of Fort White
City of Alachua
City of High Springs
Town of Micanopy
City of Waldo
City of Gainesville Energy Element
City of Gainesville Water,
Wastewater and Drainage Element
Town of Lacrosse
Other Agency
Plan Reviews**

The Council receives requests regularly from State and regional agencies to review plans, programs or rules. During 1981, the Council performed 38 reviews.

State Lands Inventory

Under contract with the Florida Department of Natural Resources (DNR), the Council initiated an investigation of the State's land and mineral interests in the Region in 1979. The project has consisted of comparing State and county-maintained records to identify any parcels in which the State has retained mineral interests. Discrepancies between the records have been noted and each parcel of land in which the State has mineral interest has been mapped for DNR's use.

The first and second phases of the project involved the ten counties outside of Alachua County. The third and final phase of the project has dealt with Alachua County. This phase is expected to be completed in 1982.



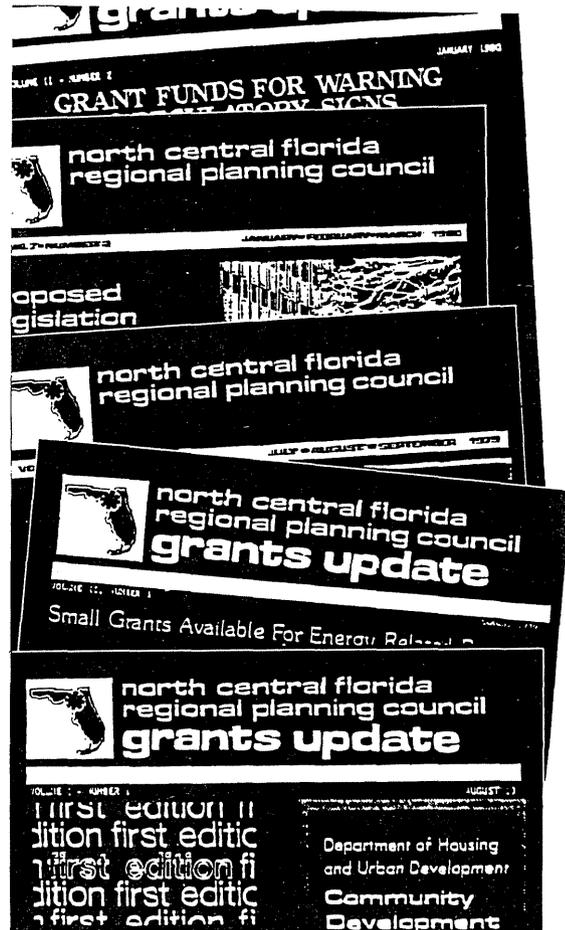
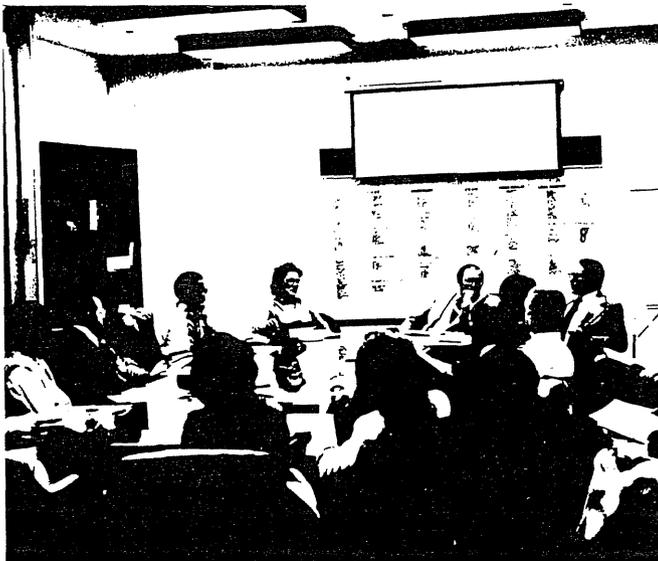
Citizen Participation and Communications

Citizens participate in Council programs and activities in a variety of ways. Advisory Committees are established as appropriate and are composed primarily of non-Council representatives.

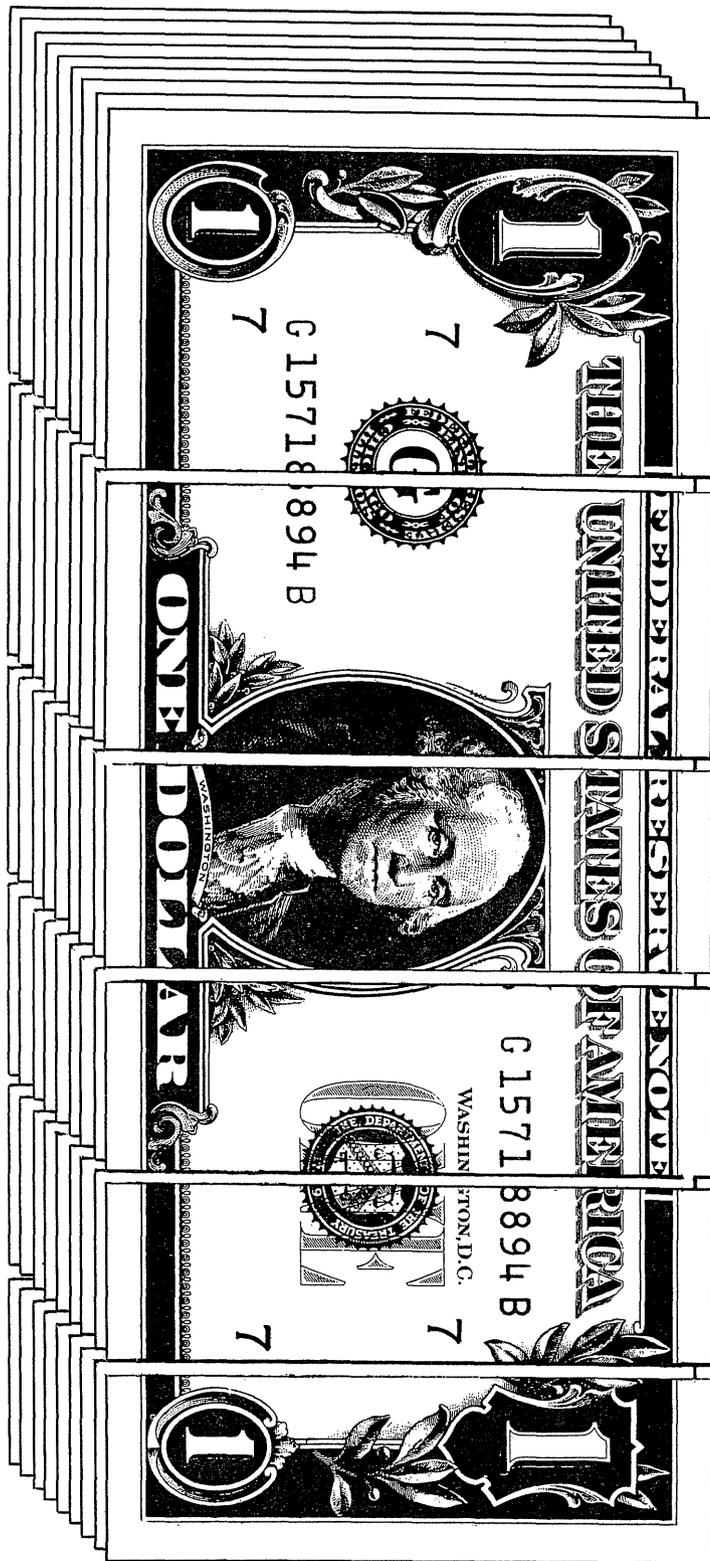
The Council amended its bylaws in 1980 to convert the separate Citizens Participation Committee into non-voting citizen participants on the Council, the Board of Directors and its committees. This action has resulted in more effective citizen participation.

Grants Update, a Council newsletter about Federal and State grants and loans, has remained popular. This publication along with the Council's quarterly newsletter, special reports and annual reports have provided Council representatives and general public with timely information.

Council representatives and staff regularly make presentations using the Council's rich collection of slides and graphic material. The Council's micro-computer is now used to prepare slides which has helped make presentations more effective.



Financial Report



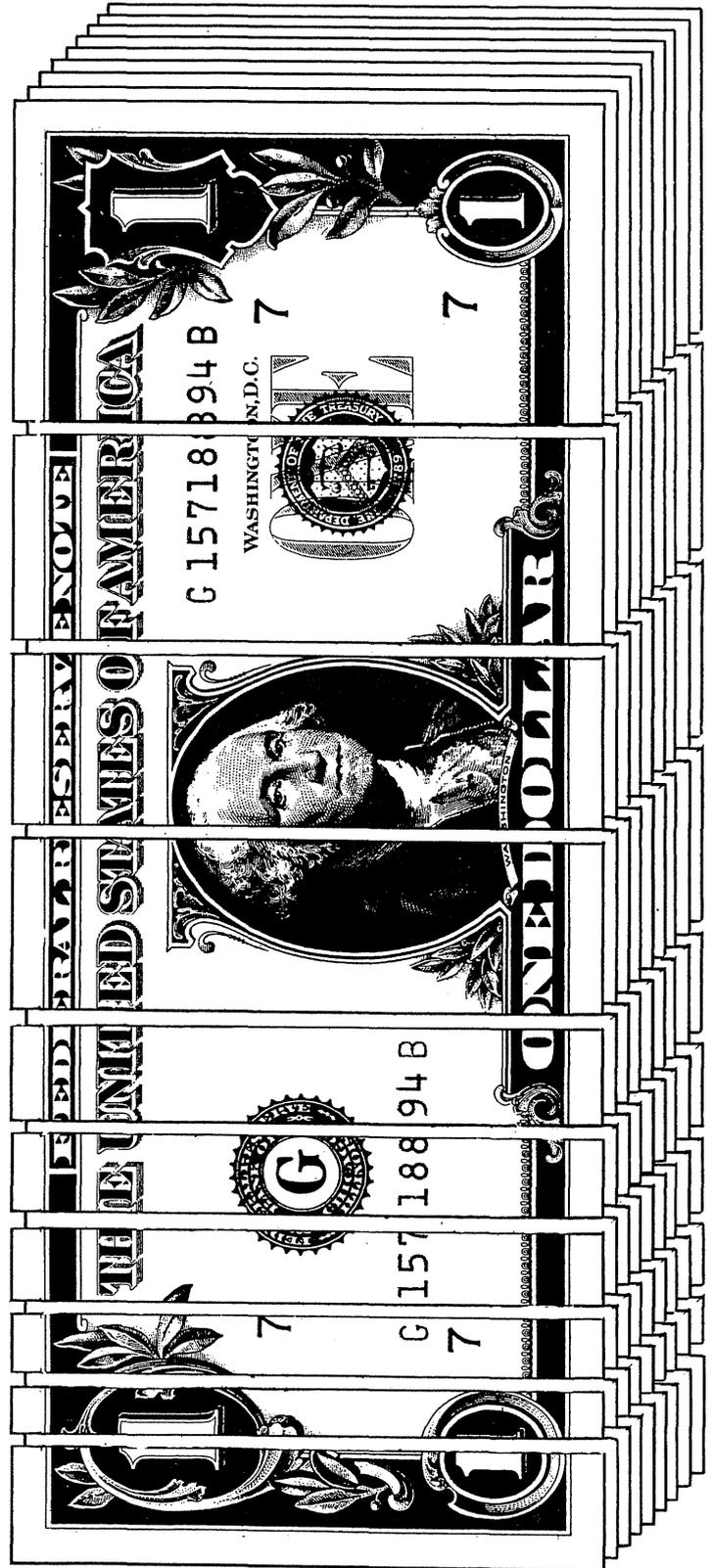
1980-81 Revenues

| Sources | \$ | \$ | % |
|---|----------|------------------|---------------|
| Federal | 162, 479 | 162,479 | 25.4 |
| Direct | 104, 501 | | |
| Pass-through from State | 57, 978 | | |
| State | | 131,142 | 20.4 |
| Local Government Contracts for Planning | | 101,314 | 15.8 |
| Gainesville-Alachua County Metropolitan Transportation Planning Organization (MTPO) | | 96,681 | 15.1 |
| Council Members' Contributions (\$.30/capita) | | 77,982 | 12.2 |
| Other | 70,994 | 70,994 | 11.1 |
| North Central Florida Health Planning Council | 29,469 | | |
| In-Kind Contributions | 22,370 | | |
| Interest Income | 8,579 | | |
| Depreciation | 7,274 | | |
| Miscellaneous Income | 1,583 | | |
| Suwannee Valley Transit Authority | 1,000 | | |
| Alachua County Research and Development Authority | 719 | | |
| TOTAL REVENUE | | \$640,592 | 100.00 |

The revenues and expenditures are taken from the Council Audit prepared by Davis, Monk, Farnsworth and Company - Certified Public Accountants, 4010 N.W. 25th Place, Gainesville, Florida, 32604. The Audit is available at the Council for review and copying at cost during regular office hours.

**1980-81
Expenditures**

| Programs | \$ | \$ | % |
|--|---------|------------------|--------------|
| Transportation | 143,675 | 143,675 | 23.4 |
| Urban | 96,681 | | |
| Rural | 46,994 | | |
| Local Planning Assistance | | 101,314 | 16.5 |
| Regional Planning and Reviews | | 88,050 | 14.3 |
| Economic Development | | 84,928 | 13.8 |
| State Lands Inventory | | 50,294 | 8.2 |
| Local Personnel Assistance | | 43,626 | 7.1 |
| Program Development | | 39,721 | 6.5 |
| Energy Planning and Technical Assistance | | 33,467 | 5.4 |
| Services to NCFHPC | | 29,469 | 4.8 |
| TOTAL EXPENDITURES | | \$614,544 | 100.0 |
| EXCESS OF REVENUES OVER EXPENDITURES | | 26,048 | |
| TOTAL | | \$640,592 | |



1980
1981
1982
1983
1984

1982

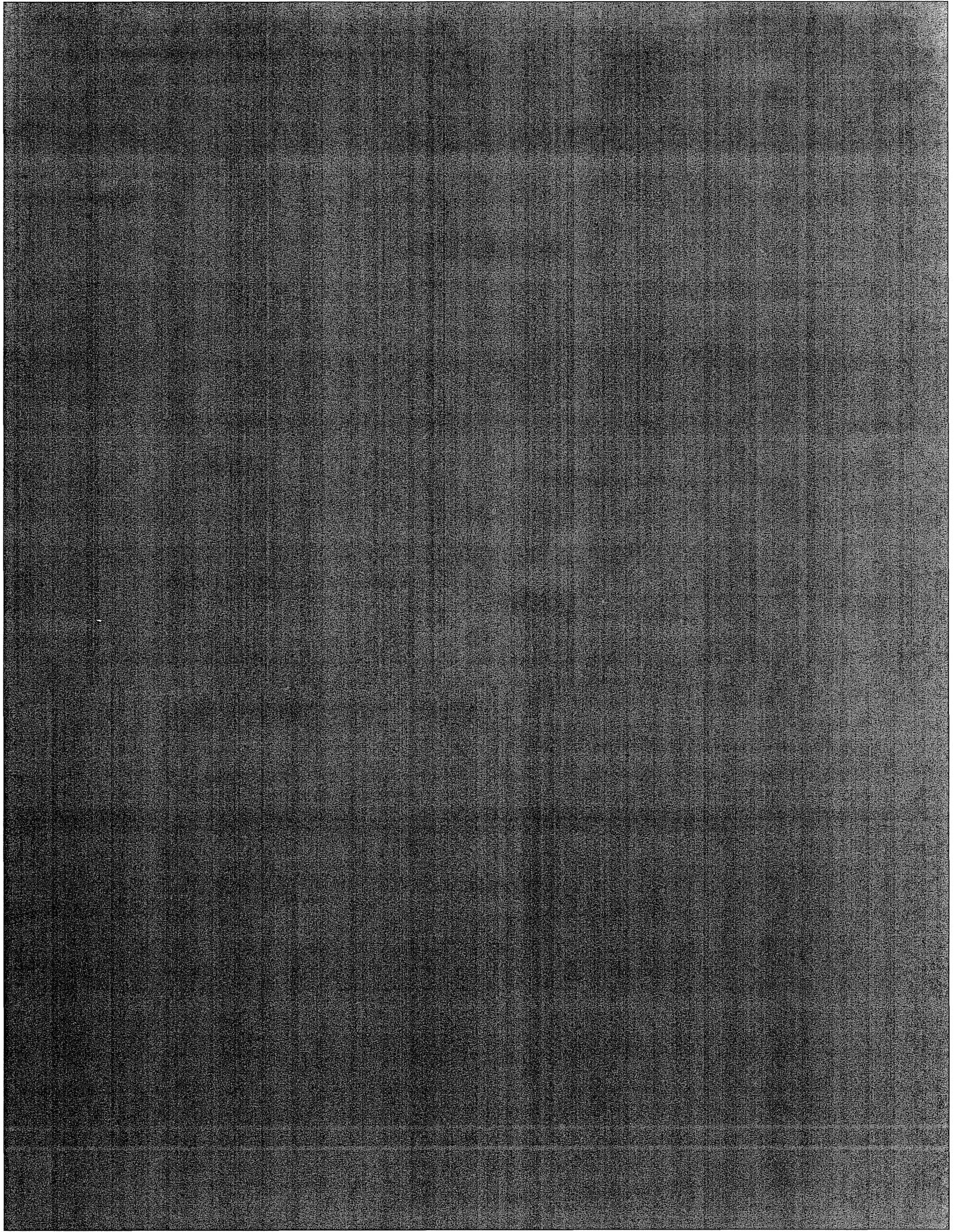
Programs and Activities

Service to local governments will be a top priority in 1982. Local planning and technical assistance responding to the variety of local government needs will continue. For example, local comprehensive planning assistance, transportation planning services and community development block grant assistance and administration are some of the significant Council efforts that will remain available to local governments.

Federal funding cutbacks and uncertainty about State funding have begun to reduce the Council's regional planning effectiveness. However, if State funding for the State-mandated Comprehensive Regional Policy Plan (CRPP) is provided, 1982 will begin a new chapter for effective regional planning in Florida. Adequately supported, the CRPP will be the major new council program for the coming year.

The Council is considering other new services and projects. A subscription service providing data and information tailored to the needs of other public agencies and private enterprise is being studied. A Council committee is researching the need to prepare a report on the financial challenges faced by cities and counties in providing services to their citizens and funding State-mandated programs.

1982 will be an important year for the Council as the relationships between Federal, State and local governments change dramatically. The Council will respond to the new and different local government needs.



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